



Executive Committee Agenda

Date: March 8, 2022
Time: 10:00 am
Location: Coast Bastion Hotel - Malahat Room, 2nd Floor
10 Gordon Street, Nanaimo BC

	Pages
1. CALL TO ORDER	
2. APPROVAL OF AGENDA	
2.1. Introduction of New Items	
2.2. Approval of Agenda	
2.2.1. Agenda Context Notes	4 - 4
3. RISE AND REPORT DECISIONS FROM CLOSED MEETING	
See item 2.2.1 Agenda Context Notes.	
4. ADOPTION OF MINUTES	
4.1. February 23, 2022 draft minutes	5 - 17
4.2. Resolutions without Meeting Report	18 - 18
5. FOLLOW UP ACTION LIST AND UPDATES	
5.1. Follow Up Action List/Director/CAO Updates	19 - 24
5.2. Local Trust Committee Chair Updates	
5.3. Islands Trust Conservancy Liaison Update	
6. BYLAWS FOR APPROVAL CONSIDERATION	
6.1. Bowen Island Municipality - LUB Amendment Bylaw No. 562	25 - 42
THAT the Executive Committee advise Bowen Island Municipality that Bylaw No. 530 cited as "Bowen Island Municipality Land Use Bylaw No. 57, 2002, Amendment Bylaw No. 562, 2022" is not contrary to or at variance with the Islands Trust Policy Statement.	
7. TRUST COUNCIL MEETING PREPARATION	
7.1. Executive	
7.1.1. Delegation Requests	
7.1.1.1. Eric Booth	
See item 2.2.1 Agenda Context Notes	
7.1.2. GNMC Governance Review Session Outline	43 - 43
See item 2.2.1 Agenda Context Notes	

7.2.	Local Planning Services	
7.3.	Administrative Services	
7.4.	Trust Area Services	
8.	EXECUTIVE COMMITTEE PROJECTS	
8.1.	Trust Council Initiated	
8.1.1.	Executive	
8.1.2.	Trust Area Services	
8.1.3.	Local Planning Services	
8.1.4.	Administrative Services	
8.2.	Executive Committee Initiated	
8.2.1.	Executive	
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8.2.2.	Trust Area Services	
8.2.3.	Local Planning Services	
8.2.3.1.	Feedback from Islands Trust on the Watershed Security Strategy and Fund - Briefing	45 - 48
8.2.4.	Administrative Services	
9.	NEW BUSINESS	
9.1.	Executive/Trust Council	
9.2.	Trust Area Services	
9.2.1.	LTC Chairs Report on Local Advocacy Topics	
9.3.	Local Planning Services	
9.4.	Administrative Services	
10.	CORRESPONDENCE (for information unless raised for action)	
	See item 2.2.1 Agenda Context Notes	
10.1.	To Trust Council	
10.1.1.	D. Paton re: Trust Freshwater Sustainability Strategy email dated February 6, 2022	49 - 52
10.1.2.	M. Welman re: letter to Trust Council email dated February 19, 2022	53 - 54
10.1.3.	M. Gang re: thoughts about the Freshwater Sustainability Strategy email & attachment dated February 21, 2022	55 - 58
10.1.4.	J. Tipple re: budget for 2022 email dated February 21, 2022	59 - 59
10.1.5.	J. Holland re: recent budget increase survey email dated February 22, 2022	60 - 60
10.1.6.	P. Carney re: Islands Trust 22-23 budget email dated February 24, 2022	61 - 61
10.1.7.	R. Quaintance re: high costs email dated February 24, 2022	62 - 62

10.1.8.	F. Attorp correspondence dated February 23 and March 2, 2022	63 - 67
10.1.9.	FW: Formal Letter of Complaint to Honourable Josie Osborne Re: Islands Trust Budget	68 - 72
	The letter, addressed to Minister Osborne was cc'd to trustees by the 16 senders shown in the attached list.	
10.1.10.	T. Law letter to Trust Council dated February 28, 2022	73 - 81
10.1.11.	Salt Spring Solutions re: Policy Stmt Phase 3 Consultation letter dated March 2, 2022	82 - 84
10.2.	To Executive Committee	
10.2.1.	K.Peszel re: Budget increase by Financial Committee email dated February 18, 2022	85 - 85
10.2.2.	J. Green re: Approval of the Budget by Financial Committee email dated February 19, 2022	86 - 87
10.2.3.	M. Baer re vote against the budget increase email dated February 21, 2022	88 - 88
10.2.4.	J. Margison re: concern from yesterday's Executive meeting email date February 25, 2022	89 - 90
10.2.5.	L. Peck re: Phase 3 Public Engagement email dated February 28, 2022	91 - 92
10.2.6.	Greetings from the BC Electoral Boundaries Commission email dated March 3, 2022	93 - 93
11.	WORK PROGRAM	
11.1.	Review and amendment of current work program	94 - 98
12.	NEXT MEETING	
	The next Executive Committee meeting is scheduled to be held electronically on March 23, 2022 beginning at 9:00 a.m.	
13.	CLOSED SESSION (if applicable)	
	None	
14.	ADJOURNMENT	

Agenda No.	From	Context Notes
3.	Chair	<p>RISE AND REPORT DECISIONS FROM PREVIOUSLY CLOSED MEETING</p> <p>From the February 23, 2022, closed meeting, the minutes of the February 2, 2022 closed meeting were adopted.</p>
7.1.1.1	Executive Coordinator	<p>ERIC BOOTH</p> <p>The request to present as a delegation to Trust Council was approved at EC's February 23 meeting pending receipt of the applicant's full presentation, as a late item, to EC's March 8th meeting. No presentation has been received.</p>
7.1.2	GNMC	<p>GREAT NORTHERN MANAGEMENT CONSULTANTS GOVERNANCE REVIEW SESSION OUTLINE</p> <p>Email received February 28th with session outline attached, request to be circulated to trustees.</p>
8.2.1.1		<p>AVICC REGISTRATION</p> <p>For discussion regarding Executive Committee attendance at the convention.</p>
10.	Executive Coordinator	<p>CORRESPONDENCE (for information unless raised for action)</p> <p>For the purposes of this agenda, correspondence addressed to Trust Council has been placed under item 10.1 and correspondence addressed to Executive Committee has been placed under 10.2. EC may forward any or all items to Trust Council.</p>



Executive Committee Minutes of Regular Meeting

Date: February 23, 2022
Location: Islands Trust Victoria Boardroom
200-1627 Fort Street, Victoria, BC

Members Present: Peter Luckham, Chair, Thetis Island Trustee
Dan Rogers, Vice-Chair, Gambier/Keats Island Trustee (electronic)
Laura Patrick, Vice-Chair, Salt Spring Island Trustee
Sue Ellen Fast, Vice-Chair, Bowen Island Municipal Trustee (electronic)

Staff Present: Russ Hotsenpiller, Chief Administrative Officer (CAO)
Clare Frater, Director, Trust Area Services (DTAS) (electronic)
David Marlor, Director, Local Planning Services (DLPS)
Julia Mobbs, Director, Administrative Services (DAS) (electronic)
Carmen Thiel, Legislative Services Manager (LSM)
Warren Dingman, Bylaw Compliance & Enforcement Manager (electronic)
Lori Foster, Executive Coordinator/Recorder

Others Present: 2-3 members of the public attended electronically

1. WELCOME & ACKNOWLEDGEMENT

Chair Luckham called the meeting to order at 9:02 a.m., and humbly stated gratitude to live and work on Coast Salish First Nations traditional and treaty territory introducing elected officials and staff.

The meeting was held in-person, electronic attendance as noted.

2. APPROVAL OF AGENDA

2.1 Introduction of New Items

For consideration to add the following:

9.3.1 Local Trust Committee (LTC) meetings

5.2 Include discussion regarding the reorganization of Forests, Lands, Natural Resource Operations and Rural Development FLNRORD Ministry

2.2 Approval of Agenda

By general consent, the agenda was adopted as amended.

2.2.1 Agenda Context Notes

Received for information pertaining to items 3 and 10.1.

3. RISE AND REPORT DECISIONS FROM PREVIOUSLY CLOSED MEETING

From the February 2, 2022, closed meeting, the minutes of the January 12, 2021, closed meeting were adopted.

4. ADOPTION OF MINUTES

4.1 February 2, 2022 draft minutes

By general consent, the minutes were adopted as presented.

5. FOLLOW UP ACTION LIST AND UPDATES

5.1 Follow Up Action List (FUAL)/Director/CAO Updates

Chief Administrative Officer (CAO) Hotsenpiller and directors spoke to status of FUAL items and gave verbal updates on current items and staffing updates within each department.

CAO FUAL item #4, report regarding interim solutions for electronic meetings, was forwarded to Financial Planning Committee and can be removed.

DAS Mobbs reviewed the minister approval process regarding budget adoption. She noted an upcoming meeting with Bowen Island Municipality and its new chief financial officer.

Discussion followed regarding:

- Ongoing development of the communications strategy,
- Some detailed and involved correspondence responses consuming staff time,
- Review at a later date, Bill 26 regarding approvals of minor variances,
- Local Government Development Approvals Program funding received for software updates and timelines up to March 2023.

5.2 Local Trust Committee (LTC) Chair Updates

Local Trust Committee (LTC) Chairs gave verbal updates on recently attended LTC meetings, applications, projects status and local trust committee bylaw amendment work regarding the model fees bylaw.

5.3 Islands Trust Conservancy Liaison Update

5.3.1 Islands Trust Conservancy Report dated January 25, 2022

Islands Trust Conservancy Vice-Chair, Municipal Trustee Fast, spoke to report as presented.

There were positive comments on the reformatted Heron newsletter.

6. BYLAWS FOR APPROVAL CONSIDERATION

6.1 Salt Spring Island Local Trust Committee Bylaw No. 527 (administrative) - RFD

Chair Luckham spoke to the request for decision (RFD) as presented.

EC-2022-023

It was Moved and Seconded,

THAT the Islands Trust Executive Committee approve Salt Spring Island Local Trust Committee Fees Bylaw No. 527, cited as "Salt Spring Island Local Trust Committee Fees Bylaw, 2021" in accordance with Section 27 of the *Islands Trust Act*.

CARRIED

6.2 Gambier Island Local Trust Committee Bylaw No. 155 (administrative) - RFD

Vice-Chair Fast spoke to the spoke to the request for decision (RFD) as presented.

EC-2022-024

It was Moved and Seconded,

THAT the Islands Trust Executive Committee approve Gambier Island Local Trust Committee Bylaw No. 155, cited as "Gambier Island Local Trust Committee Meeting Procedure Bylaw, 2022" in accordance with Section 27 of the *Islands Trust Act*.

CARRIED

7. TRUST COUNCIL MEETING PREPARATION

7.1 Select Committee

7.1.1 Governance & Management Review - Final Report

CAO Hotsenpiller spoke to trustee questions the consultants have received about the report. These will be addressed at Trust Council. He noted the report was referred to the province, staff and the public through this agenda.

Discussion followed on presentation of the report at Trust Council and the session outline as presented.

EC-2022-025

It was Moved and Seconded,

That Executive Committee forward the Islands Trust Governance Review dated February 2022, by Great Northern Management Consultants, to Trust Council.

CARRIED

7.2 Delegations/Public Comment Period

Executive Committee discussed the nine (9) delegation applications, as presented, regarding their completeness and how much time to allot at Trust Council. It was noted this was a record number of requests.

7.2.1 Eric Booth re: Governance Review and Application Processing

The full presentation for this request is pending receipt to the March 8th Executive Committee pre-Trust Council, a consideration asked for by the applicant.

7.2.2 Gulf Islands Alliance re: Supports the mandate of the Islands Trust

Discussion was heard to move this request to correspondence.

7.2.3 Jeffrey Green re: petition regarding the proposed Draft Policy Bylaw

As presented.

7.2.4 David Dunnison re: Biodiversity Status and Balancing Priorities in the Draft New Policy Statement

As presented.

7.2.5 Year of the Salish Sea

As presented.

7.2.6 Michael Sketch re: 2nd iteration of Trust governance

As presented.

7.2.7 Friends of the Gulf Islands - J. Margison re: Trust Policy Directives Concerns

As presented.

7.2.8 Mairead Boland re: Water in the Trust Area

As presented.

7.2.9 J. Eastick re: Residential Density

Discussion was heard to move this request to correspondence.

EC-2022-026

It was Moved and Seconded,

That Executive Committee refer items 7.2.2 and 7.2.9 to Trust Council correspondence and advise the applicants they may speak at public comments.

CARRIED

EC-2022-027

It was Moved and Seconded,

That Executive Committee forward delegation requests 7.2.1 (pending) and 7.2.3 through to 7.2.8 to Trust Council and to limit the presentation time to eight (8) minutes each.

CARRIED

7.3 Executive

7.3.1 Nov/Dec Trust Council draft meeting minutes

Forward as presented.

7.3.2 Resolution(s) without Meeting Report

Forward as presented.

7.3.3 Executive Committee Work Program Report

Forward as presented.

7.3.4 Trust Council Follow-up Action List (FUAL)

Forward as presented.

7.3.5 Strategic Plan Quarterly Report

Forward as presented.

7.3.6 Continuous Learning Plan

Executive Committee discuss concerns regarding the plan including staff capacity, focus on First Nations learning and end-of-term overview.

By general consent, move item 7.3.6 to discussion items on the Trust Council agenda.

7.3.7 Chief Administrative Officer's Report

Forward as presented.

7.3.8 Election Administration and Best Practices for 2022 – BRF

It was noted that some items are dated from the last election cycle.

By general consent, move item 7.3.8 to discussion items on the Trust Council agenda.

7.3.9 Revised Policy 2.2.3 Resolutions without Meetings – RFD

Forward as presented.

7.4 Local Planning Services

7.4.1 RPC Work Program Report

Forward as presented.

7.4.2 Director's Report

- Fix typos top page 276.
- Rephrase/categorize references to “early phase” bottom page 276.

Forward as amended.

7.4.3 Amendments to Policy 5.9.1 Best Management Practices for Delivery of Local Planning Services to Local Trust Committees – RFD

- Fix bookmarks and red font formatting.

Forward as amended.

7.4.4 Quarterly Report Engagement & Intergovernmental Relations between IT & First Nations & Other Agencies – BRF

- Add the words “reconciliation” and “heritage overlay project” to the report title.

Forward as amended.

7.4.5 Bylaw Compliance and Enforcement Statistics Report – BRF

- Move the item to the consent agenda portion.

Forward as presented.

7.5 Trust Area Services

7.5.1 TPC Work Program Report

Forward as presented.

7.5.2 Legislative Monitoring – BRF

- Some items will be updated since last publication.

EC-2022-028

It was Moved and Seconded,

That Executive Committee direct staff to produce the Legislative Monitoring briefing every 6 months with the next one being September 2022.

CARRIED

7.5.3 Islands Trust Community Stewardship Awards 2022 –BRF

Forward as presented.

7.5.4 Director's Report

- New property owner's brochure will be added to the report.

Forward as amended.

7.5.5 Islands Trust Conservancy Report

Forward as presented.

7.5.6 Islands 2050 PSAP Update – BRF

- The third resolution, page 370 should be clarified, re: provincial staff feedback on content and structure of the Policy Statement
- Spell out acronyms

EC-2022-029

It was Moved and Seconded,

That Executive Committee request staff not forward pages 393-408 of the report Consolidated Community feedback from Trustees from the package.

CARRIED

7.5.7 ISL Consultants Session Outline and Presentation (PSAP Engagement Phase 3)

Forward as presented.

7.6 Administrative Services

CAO Hotsenpiller requested that the following two items be added for consideration at:

- 7.6.6.7 Resolutions from Northern LTC's to add a full time equivalent (FTE)
- 7.6.6.8 Administrative Requests made to Financial Planning Committee

7.6.1 FPC Work Program Report

Forward as presented.

7.6.2 December 31, 2021 Financial Report – RFD

Forward as presented.

7.6.3 2021/22 Financial Forecast – Briefing

Forward as presented.

7.6.4 Director's Report

Forward as presented.

7.6.5 Public Feedback on Draft 2022/23 Budget – BRF

Discussion on removing pages that could be made into hyperlinks, to reduce the volume of the agenda package, followed and to consider this request for next Trust Council.

Forward as presented.

7.6.6 2022/23 Budget Recommendation to Trust Council

7.6.6.1 Trust Council Budget Session Outline

Discussion on presenting the budget at the Trust Council session followed, that business cases will be discussed as requested by Trust Council and references to changes since December Trust Council will be noted.

- Add a hyperlink to the Finance webpage

Forward as amended.

7.6.6.2 Budget Assumptions and Principles – BRF

Forward as presented.

7.6.6.3 Budget Overview – BRF

DAS Mobbs will speak to updates, changes to the budget since December Trust Council.

- Correct the increased amount of the budget,
- Add more detail to the report regarding surplus requirements and changes to the budget since December.

By general consent, forward as amended.

7.6.6.4 Funding Requests/Business Cases

7.6.6.4.1 Strategic Plan Projects - business cases

7.6.6.4.2 Operational Projects - business cases

7.6.6.4.3 LTC Projects - business cases

Forward all business case items as presented.

7.6.6.5 Islands Trust Conservancy Board - Budget request

Forward as presented.

7.6.6.6 SSIWPA Tax Requisition - Business Case & RFD

Include the Piers Island Association letter dated February 17, 2022 as correspondence.

7.6.6.7 Resolutions from Northern LTC's to add a full time equivalent (FTE)

CAO Hotsenpiller spoke to the Northern LTC resolutions, that Trust Council consider to adding a FTE administrative position.

7.6.6.8 Administrative Requests made to Financial Planning Committee

By general consent, the Chief Administrative Officer will add a business case with memo's requesting Trust Council approve administrative report.

Forward to Trust Council as amended.

7.6.7 Financial Plan Bylaw No. 185 – RFD

Forward as presented.

7.6.8 Revenue Anticipation Borrowing Bylaw No. 186 – RFD

Forward as presented.

7.7 Trustee Summary Updates

7.7.1 Trustee Johnston - Xwe-eay/Lasqueti Archaeology Project

Forward as presented.

7.7.2 Trustee Stamford - Howe Sound Community Forum Update

Forward as presented.

7.7.3 Trust Council Top Priorities Report

Forward as presented.

7.8 Trust Council Draft Agenda

By general consent, move items 7.2.4 (Bylaw Compliance and Enforcement Report) and 8.2.2 (Islands Trust Conservancy Report) to consent agenda and add 9.1.3 (2021/22 Financial Forecast Briefing) to discussion agenda.

By general consent, add a session outline on top of briefing to Select Committee session.

Forward as amended.

7.9 Trust Council Draft Schedule

Forward as amended

8. EXECUTIVE COMMITTEE PROJECTS

8.1 Trust Council Initiated

8.1.1 Executive

8.1.2 Trust Area Services

8.1.2.1 2021/22 Annual Report – RFD

Executive Committee discussed amending the annual report format - that reconciliation and relationship building and conservancy items be moved further up in the table of contents and keep the presentation simple.

The format presentation is printed however, consideration of the digital bridging (hyperlinks) was discussed.

EC-2022-030

It was Moved and Seconded,

That the Executive Committee approves the format and outline, with suggested amendments of contents, for the 2021/22 Annual Report.

CARRIED

8.1.3 Local Planning Services - None

8.1.4 Administrative Services - None

8.2 Executive Committee Initiated

8.2.1 Executive

8.2.1.1 Islands Trust / Bowen Island Collaboration

Vice-Chair Fast spoke to the report as presented.

CAO Hotsenpiller noted a spring joint meeting with Islands Trust and Bowen Island Municipal Council is in the works.

8.2.2 Trust Area Services - None

8.2.3 Local Planning Services

8.2.3.1 Minister Announcement of Upcoming Changes on Housing Approvals

Discussion ensued on the recent minister announcement regarding upcoming changes on housing approvals.

8.2.4 Administrative Services - None

9. NEW BUSINESS

9.1 Executive/Trust Council - None

9.2 Trust Area Services

9.2.1 LTC Chairs Report on Local Advocacy Topics

Executive Committee commented on the ongoing issue of short-term vacation rentals.

9.3 Local Planning Services

9.3.1 Local Trust Committee (LTC) meetings

Discussion regarding LTC meetings was addressed under items 7.6.6.7 and 7.6.6.8.

9.4 Administrative Services - None

10. CORRESPONDENCE (for information unless raised for action)

10.1 Mayne Island Conservancy Society re: Urgent Action Requested Regarding Fallow Deer

Trustee Maude to speak to this letter at Trust Council.

By general consent, forward to Trust Council as presented.

10.2 H. Holm re: letter to March Trust Council dated February 13, 2022

By general consent, forward to Trust Council as presented.

10.3 C. Ferris re: Bill C-216 support requested letter dated February 10, 2022

By general consent, forward to Trust Council as presented.

10.4 FLNRORD Coastal Douglas-fir description review email dated February 18, 2022

It was noted this email is a response to Mr. Dunnison's delegation presentation at December Trust Council.

By general consent, forward to Trust Council as presented.

11. WORK PROGRAM

11.1 Review and amendment of current work program

Received for information.

12. NEXT MEETING

The next Executive Committee meeting is scheduled for March 8, 2022 in-person, at the Coast Bastion Hotel.

13. CLOSED MEETING

At 1:49 p.m., the meeting was closed to the public.

EC-2022-031

It was Moved and Seconded,

That the meeting be closed to the public subject to Sections 90(1)(c)(g) and (i) of the Community Charter in order to consider matters related to employee relations, litigation affecting the Islands Trust and receipt of advice that is subject to solicitor-client privilege and that staff attend the meeting.

CARRIED

At 3:02 p.m., the meeting was reopened to the public.

14. ADJOURNMENT

By general consent, the meeting was adjourned at 3:02 p.m.

Peter Luckham, Chair

Certified Correct

Lori Foster, Executive Coordinator

DRAFT



Resolutions Without Meetings Log

Executive Committee

Resolution Number	Action	Date
<p>2022-005</p> <p>It was Moved by Trustee Patrick and Seconded by Trustee Rogers, That the Islands Trust Executive Committee approve Saturna Island Local Trust Committee Proposed Bylaw No. 135, cited as "Saturna Island Local Trust Committee Meeting Procedure Bylaw No. 135, 2022" in accordance with Section 27 of the Islands Trust Act.</p>	Carried	01-Mar-2022
<p>2022-004</p> <p>It was Moved by Trustee Luckham and Seconded by Trustee Rogers, That the Islands Trust Executive Committee approve North Pender Island Local Trust Committee proposed Bylaw No. 227, cited as "North Pender Island Local Trust Committee Meeting Procedure Bylaw No. 227, 2022" in accordance with Section 27 of the Islands Trust Act.</p>	Carried	04-Feb-2022
<p>2022-003</p> <p>It was Moved by Trustee Patrick and Seconded by Trustee Rogers, That the Islands Trust Executive Committee approve Mayne Island Local Trust Committee Proposed Bylaw No. 188, cited as "Mayne Island Local Trust Committee Meeting Procedure Bylaw No. 188, 2022" in accordance with Section 27 of the Islands Trust Act.</p>	Carried	04-Feb-2022



Follow Up Action Report

Executive Committee

Chief Administrative Officer

Activity	Responsibility	Dates	Status
<p>1 Discuss with the province and report to Trust Council at the December Trust Council meeting on a process to identify potential governance and/or operational change that could be adopted in order to improve the delivery and integration of all the types of services that are delivered to the Islands Trust Area.</p> <p>By general consent, at its Dec 16, 2020 meeting, Executive Committee put this item on hold pending review by Trust Programs Committee.</p>	Russ Hotsenpiller	Meeting: 12-Sep-2017 Target: 05-Dec-2017	In Progress
<p>2 That the report Potential legislative and procedure change by the Islands Trust in relation to forest protection - Briefing be brought to a future Executive Committee meeting for next steps.</p>	Russ Hotsenpiller	Meeting: 18-Nov-2020 Target: 23-Feb-2022	In Progress
<p>3 That the Islands Trust Governance Review dated February 2022, by Great Northern Management Consultants, be forwarded to Trust Council.</p>	Russ Hotsenpiller	Meeting: 23-Feb-2022 Target: 08-Mar-2022	Completed
<p>4 Those items under 7. Trust Council meeting preparation of the February 23 agenda package be forwarded to Trust Council as amended or presented.</p>	Russ Hotsenpiller	Meeting: 23-Feb-2022 Target: 25-Feb-2022	Completed

Director, Administrative Services

Activity	Responsibility	Dates	Status
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Follow Up Action Report

Executive Committee

Director, Administrative Services

Activity	Responsibility	Dates	Status
1 Review Islands Trust Policy 6.5.2 as a whole and specifically make recommendations to amend the policy to ensure the policy is clear in regards to the process and decision making authority related to proposed 'overspends' for any particular budget item.	Julia Mobbs	Meeting: 21-Oct-2020 Target: 23-Feb-2022	In Progress
2 That more information be brought back regarding the financial implications of Employee & Family Assistance Plan EFAP if the deductible changed to further consider if staff should enrol the new term of trustees in the Union of British Columbia Municipalities (UBCM) enhanced benefits plan with the Employee & Family Assistance Plan add-on.	Julia Mobbs	Meeting: 26-May-2021 Target: 15-Sep-2022	In Progress

Director, Local Planning Services

Activity	Responsibility	Dates	Status
1 Staff review the sponsorship policy and report back recommendations on local trust committee approvals, communications, and funding mechanisms.	David Marlor	Meeting: 14-Apr-2021 Target: 23-Feb-2022	In Progress
2 That Executive Committee request staff to continue this discussion (Local Planning Services Renewal Status Report - Briefing) to a future Executive Committee meeting and the pros and cons of reducing the projects per local trust committee to one.	David Marlor	Meeting: 03-Feb-2021 Target: 23-Feb-2022	In Progress



Follow Up Action Report

Executive Committee

Director, Local Planning Services

Activity	Responsibility	Dates	Status
3 That the Executive Committee request staff to draft formal feedback, in the form of a letter from the Chair, with respect to the British Columbia Watershed Security Strategy and Fund to be reviewed by Executive Committee for the signature of the Chair.	David Marlor	Meeting: 02-Feb-2022 Target: 18-Mar-2022	In Progress
4 Advise the Salt Spring Island Local Trust Committee that Fees Bylaw No. 527 was approved as presented and the Gambier Island Local Trust Committee that Bylaw No. 155 was approved as presented.	David Marlor	Meeting: 23-Feb-2022 Target: 08-Mar-2022	Completed

Director, Trust Area Services

Activity	Responsibility	Dates	Status
1 Investigate options for local trust committees with respect to being notified of aquaculture and mariculture license changes including changes in species in its negotiation of protocol agreements with the province.	Clare Frater	Meeting: 30-Jan-2019 Target: 31-May-2022	In Progress
2 Legislative Monitoring Chart (bi-annually to Trust Council) Staff to produce the Legislative Monitoring briefing every 6 months with the next one being September 2022.	Clare Frater	Meeting: 23-Feb-2022 Target: 20-Sep-2022	In Progress



Follow Up Action Report

Executive Committee

Director, Trust Area Services

Activity	Responsibility	Dates	Status
<p>3 Authorize a grant of \$4,500 (from History and Heritage Grants) to Drama Camp Productions in support of the application to host screenings of the movie Dust n Bones and reconciliation discussions on Hornby, Denman (COMPLETE) and Gabriola Islands, subject to support of local trustees and affected local trust committees.</p>	Clare Frater	Meeting: 26-Feb-2020 Target: 31-May-2022	In Progress
<p>4 Collaborate with Bowen Island Municipal staff on an insert for the tax notice and a delay for a year would be appropriate.</p>	Clare Frater	Meeting: 14-Apr-2021 Target: 31-May-2022	In Progress
<p>5 That staff redirect funding approved by resolution EC-2020-032 from its February 26th business meeting for Hornby Island under the History and Heritage grant application, be allocated to a Dust n Bones screening event on Salt Spring Island.</p>	Clare Frater	Meeting: 10-Mar-2020 Target: 31-May-2022	In Progress
<p>6 That Trust Council request that the Executive Committee support Bowen Island Municipality in its efforts to oppose recreational use of motorized vehicles on Mount Gardner Crown land, subject to consultation with First Nations.</p>	Clare Frater	Meeting: 17-Jun-2020 Target: 31-May-2022	In Progress
<p>7 The Executive Committee request staff to provide a Learning at Home series on the Murdered and Missing Indigenous Women and Girls Calls for Justice.</p>	Clare Frater	Meeting: 05-Aug-2020 Target: 31-May-2022	In Progress
<p>8 Executive Committee request staff to provide a briefing on the potential for webinars on Indigenous perspectives on climate change.</p>	Clare Frater	Meeting: 08-Sep-2021 Target: 23-Mar-2022	In Progress

Follow Up Action Report

Executive Committee

Director, Trust Area Services

Activity	Responsibility	Dates	Status
9 Trust Council requested staff provide a report outlining potential options for how the Trust and local trust committees can engage and assist with the Coast Guard Oil Spill response planning process.	Clare Frater	Meeting: 23-Sep-2021 Target: 02-Feb-2022	In Progress
10 Ask staff to investigate options for policies or policy updates for formal opportunities for First Nations presentations and engagement at Trust Council meetings.	Clare Frater	Meeting: 27-Oct-2021 Target: 31-May-2022	In Progress
11 That Executive Committee request staff to send a follow-up letter to the Province regarding the New Brighton dock letter sent October 2, 2020, File No. 12-05-6410-03-2020 and attach the October 2 and October 14 deputy minister response as an addendum.	Clare Frater	Meeting: 02-Feb-2022 Target: 23-Mar-2022	In Progress
12 Annual report format amendments include moving reconciliation items and conservancy items up in the table of contents and keep the presentation simple.	Clare Frater	Meeting: 23-Feb-2022 Target: 13-Apr-2022	In Progress

Legislative Services Manager

Activity	Responsibility	Dates	Status
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Follow Up Action Report

Executive Committee

Legislative Services Manager

Activity	Responsibility	Dates	Status
<p>1 Staff to draft amendments for replacement of those Trust Council policies deemed as top priority for updating, based on policy review analysis, for consideration of approval by Trust Council. As of March 2022, amendments to 11 out of 17 policies deemed out of date have been adopted.</p>	Carmen Thiel	Meeting: 03-Feb-2021 Target: 23-Sep-2022	In Progress



DATE OF MEETING: March 8, 2022
TO: Islands Trust Executive Committee
FROM: David Marlor, MCIP, RPP
Director, Local Planning Services
SUBJECT: Bowen Island Municipality – LUB Amendment Bylaw No. 562

RECOMMENDATION

1. **THAT the Executive Committee advise Bowen Island Municipality that Bylaw No. 530 cited as “Bowen Island Municipality Land Use Bylaw No. 57, 2002, Amendment Bylaw No. 562, 2022” is not contrary to or at variance with the Islands Trust Policy Statement.**

IMPLICATIONS OF RECOMMENDATION

Organizational - None

Financial - None

Policy - None

Implementation/Communications - Communication to Bowen Island Municipality regarding the Executive Committee decision by March 14, 2022.

Other - None

PURPOSE

Bowen Island Municipality Bylaw No. 562 (Attachment 1) is an amendment to the Bowen Island Municipality Land Use Bylaw (LUB) No. 57, 2002 in order to allow secondary dwellings on a specified lot. The bylaw does not permit any increase in existing floor area currently permitted.

BACKGROUND

The applicant applied to rezone Area 1 of CD18 to include “accessory residential use”. Council agreed to proceed with rezoning only a portion of this area; the rezoning applies only to 1676 Malkin Creek Rd. This is a four hectare parcel that has potential to create four residential lots and one lot that would be transferred to the Municipality as park. Therefore, the proposed zoning amendment would result in the four new lots being able to have an accessory residential dwelling unit.

Water supply would be from private wells on the proposed lots.

Proposed Bylaw No. 562 was given First Reading on January 24, 2022. Additional background is available in the Staff Report to Bowen Council dated January 11, 2022 (Attachment 2).

Bowen Island Municipality staff reviewed the Islands Trust Policy Statement (ITPS) Directive Policies (Attachment 2) have identified the following ITPS Directive policy as relevant:

- 4.4.2 *Local Trust Committees and Island Municipalities shall, in their official community plans and regulatory bylaws, address measures that ensure neither the density nor intensity of land use is increased in areas which are known to have a problem with the quality or quantity of the supply of freshwater, water quality is maintained, and existing, anticipated and seasonal demands for water are considered and allowed for.*
- 5.2.3 *Local Trust Committees and Island Municipalities shall, in their official community plans and regulatory bylaws, address policies related to the aesthetic, environmental and social impacts of development.*
- 5.2.4 *Local Trust Committees and Island Municipalities shall, in their official community plans and regulatory bylaws, address any potential growth rate and strategies for growth management that ensure that land use is compatible with preservation and protection of the environment, natural amenities, resources and community character.*
- 5.2.5 *Local Trust Committees and Island Municipalities shall, in their official community plans and regulatory bylaws, address means for achieving efficient use of the land base without exceeding any density limits defined in their official community plans.*
- 5.8.6 *Local Trust Committees and Island Municipalities shall, in their official community plans and regulatory bylaws, address their community's current and projected housing requirements and the long-term needs for educational, institutional, community and health-related facilities and services, as well as the cultural and recreational facilities and services.*

In review of the staff reports and bylaw, staff concurs with the Bowen Island Municipality staff that the remaining ITPS policies do not apply, and that the proposal is not contrary to or at variance with the Island Trust Policy Statement Directive Policies.

Issues Relating To First Nation Interest

From the staff reports received from the Bowen Island Municipality, staff has made no comment regarding any First Nations engagement with this land use bylaw amendment. The Islands Trust Policy Statement does not contain directive policies with regards to First Nations.

Public Comments

As of the date of this Request for Decision, no public comments have been received at the Islands Trust office.

Staff Comments

The purpose of the staff report is to advise if the proposed bylaws are or are not contrary to or at variance with the Islands Trust Policy Statement (ITPS). Bowen Island Municipality has considered the Islands Trust Policy Statement Directives Policies Checklist and has indicated if the Municipality has addressed relevant policies (see Attachment 3).

Based on a review of the proposed Bylaw No. 562, the Bowen Island staff reports, and the ITPS Checklist, Islands Trust staff concludes that the Bylaw No. 562 is not contrary to or at variance with the Islands Trust Policy Statement.

KEY ISSUES/CONCEPTS²

- Referral of Land Use Bylaw No. 562 under s.15 of the Letters Patent
- Written response to Bowen Island Municipality required by March 14, 2021² (45 days after date of receipt of the referral on January 27, 2022).
- Comments from Executive Committee limited to whether or not Bylaw No. 562 is contrary to or at variance with the Islands Trust Policy Statement.
- Staff considers that Bylaw No. 562 is not contrary to or at variance with the Islands Trust Policy Statement.

RELEVANT POLICY

- Islands Trust Policy Statement Directive Policies
- Islands Trust Policy 1.3.i [Policy Statement Implementation Policy]
- Bowen Island Municipality Letters Patent

ALTERNATIVE

1. Determine that the bylaw(s) is/are contrary to the Islands Trust Policy Statement:

THAT the Executive Committee request that staff advise Bowen Island Municipality in writing that the Executive Committee considers that Bylaw No. 562 cited as "Bowen Island Municipality Land Use Bylaw No. 57, 2002, Amendment Bylaw No. 562, 2022" is contrary to or at variance with the Islands Trust Policy Statement for [INSERT REASONS], triggering notification of the Minister.

Submitted By:	David Marlor, Director of Local Planning Services	March 1, 2022
Concurrence:		

ATTACHMENTS

1. Bylaw No. 562 – Proposed LUB Amendment
2. BIM Staff Report dated January 11, 2022
3. Islands Trust Policy Statement Checklist



**Bowen Island Municipality
Bylaw No. 562, 2022**

A Bylaw to amend Land Use Bylaw No. 57, 2002

WHEREAS, “Bowen Island Land Use Bylaw No. 57, 2002” establishes zoning classifications and regulations for land within the municipality, and

AND WHEREAS, Council wishes to amend “Bowen Island Land Use Bylaw No. 57, 2002” to enable additional uses and amend existing regulations on the property legally described as:

LOT C DISTRICT LOT 1545 PLAN LMP3979

THEREFORE be it resolved that the Council for Bowen Island Municipality in open meeting assembly enacts as follows”

1.0 Citation

- 1.1 This bylaw may be cited for all purposes as “Bowen Island Municipality Land Use Bylaw No. 57, 2002, Amendment Bylaw No. 562, 2022”.

2.0 Amendments

- 2.1 “Bowen Island Municipality No. 57, 2002,” is amended at Section 4.30 by deleting Section 4.30 and replacing it with the following:

4.22 COMPREHENSIVE DEVELOPMENT 18 (CD 18) ZONE (ARBUTUS RIDGE)

Information Note: The purpose of the CD 18 Zone is to provide regulations for the subdivision and comprehensive development of approximately 38 hectares of land as four separate areas. Area 1 permits 34 lots for detached residential dwellings in “clusters” of development. Area 2 permits a “cottage residential development” providing special needs housing and a range of accessory uses. Area 3 will provide for parkland consisting of a combination of natural areas, trails and a neighbourhood park. Area 4 permits 4 lots for detached residential dwellings, each with an accessory residential use permitted.

The regulations in the tables in this Section apply to land in the *CD 18 Zone*, as indicated by the column headings. For the purposes of this zone, different regulations apply in Area 1, 2, 3, and 4. The Area boundaries are identified on the map attached as Schedule A to this Bylaw. Minor adjustments to the establishment of the area boundaries will be permitted based upon more detailed site investigations that will be undertaken at the subdivision approval stage.

4.1.1 Permitted Uses of Land, Buildings and Structures

(1) In addition to the uses permitted in Section 3.2 of this Bylaw, the following uses, buildings and structures and no others are permitted in the CD 18 Zone:

Principal Uses of Land, Buildings and Structures	Area 1	Area 2	Area 3	Area 4
<i>Dwelling, Detached</i>	◆			◆
<i>Cottage Residential Development</i>		◆		
Open Space	◆	◆	◆	◆
<i>Neighbourhood Park</i>			◆	◆
Public Trails	◆	◆	◆	◆
Accessory Uses of Land, Buildings and Structures				
<i>Uses accessory to principal uses</i>	◆	◆	◆	◆
<i>Domestic Agriculture</i>	◆	◆		◆
<i>Agriculture</i>		◆		
<i>Home Occupation use subject to Part 3</i>		◆		
<i>Artisan Industry</i>		◆		
Restaurant		◆		
<i>Accessory residential use</i>		◆		◆
Permitted Buildings and Structures				
<i>Dwelling, Detached</i>	◆	◆		◆
<i>Common Amenity Building</i>		◆		
<i>Buildings and Structures accessory to Cottage Residential Development</i>	◆	◆		

4.1.2 Size, Siting and Density of Permitted Uses, Buildings and Structures

(1) Subject to Part 3, uses, buildings and structures in the CD 18 Zone must comply with the following regulations regarding size, siting and density:

Lot Coverage and Maximum Floor Area	Area 1	Area 2	Area 3	Area 4
Maximum lot coverage	25%	15%	1%	25%
Maximum total <i>floor area</i> of common amenity building (m ²)		200		
Maximum total <i>floor area</i> of <i>accessory buildings</i> used for <i>Domestic Agriculture and Horticulture</i> (m ²)		350		
Maximum total <i>floor area</i> of <i>accessory buildings</i> , other than the community amenity building, used for workshops, studios and meeting rooms (m ²)		360		
Maximum total floor area of accessory <i>retail</i> uses (m ²)		50		
Maximum total floor area of accessory <i>restaurant</i> use (m ²)		70		
Maximum <i>floor area</i> of all buildings on a lot excluding garages and accessory buildings				
Maximum <i>floor area</i> of all buildings on a lot excluding garages and accessory buildings	260	2130		
Maximum <i>floor area</i> of all buildings, including <i>accessory residential use</i> , excluding garages and accessory buildings				260
Maximum <i>floor area</i> of caretaker's residents in <i>cottage residential development</i> (m ²)		300		
Maximum size of <i>floor area</i> of detached dwellings in <i>cottage residential development</i> (m ²)		250		
Number of Units and Site Areas				
<i>Maximum number of dwellings</i>	34	14		4

Maximum number of detached dwellings on any lot	1	14		1
Maximum number of accessory buildings on any lot	2	6		2
Height				
Maximum height of a principal building or structure (metres)	9	9		9
Maximum height of an accessory building or structure (metres)	9	9		9
Setbacks				
Minimum setback from side lot lines (metres)	3	3		3
Minimum setback from front lot lines (metres)	3	7.5		3
Minimum setback for a building from any lot line that abuts a highway (metres)		4.6		
Minimum setback from rear lot lines (metres)	3	3		3

4.1.3 Subdivision and Servicing Requirements

(1) The regulations in this Subsection apply to the subdivision of land under the Land Title Act or Strata Property Act for the CD 18 Zone:

Lot Areas for the Creation of New Lots through Subdivision	Area 1	Area 2	Area 4
Maximum number of lots to be created by subdivision	34	1	4
Minimum lot area (hectares)		3	
Minimum lot area (m ²)	1500		

2.2 “Bowen Island Municipality Land Use Bylaw No. 57, 2002” is amended by changing the **Comprehensive Development 18 (CD 18) Zone** boundaries for lands shown in Schedule A of this Bylaw and by making such deletions, adjustments, and consequential annotations to Schedule “B” to Bylaw No. 57, 2002 as are required to give effect to this amendment.

READ A FIRST TIME this 24th day of January 24, 2022;

READ A SECOND TIME this ____ day of _____, _____;

PUBLIC HEARING this ____ day of _____, _____;

READ A THIRD TIME this ____ day of _____, _____;

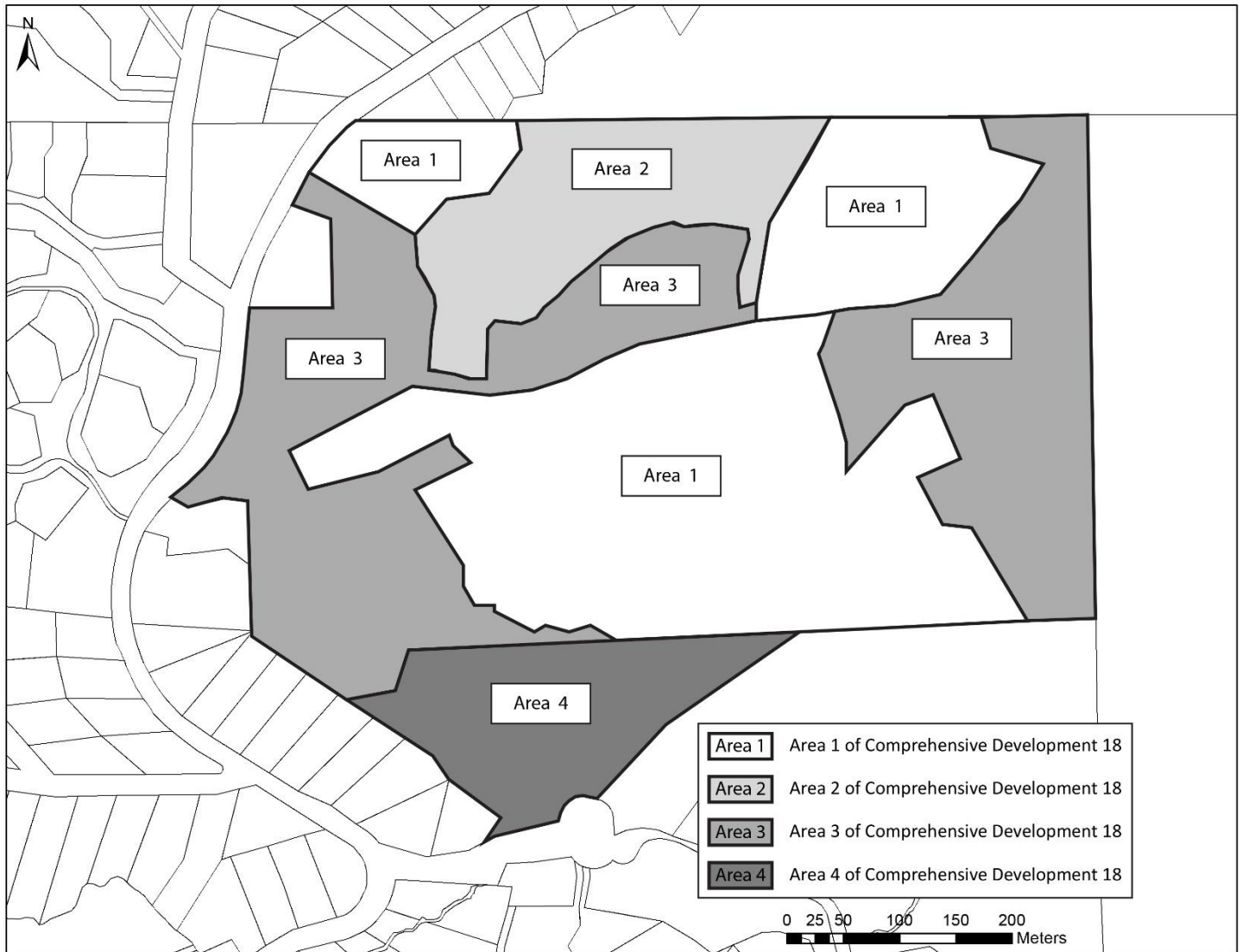
FINALLY ADOPTED this ____ day of _____, _____;

Gary Ander
Mayor

Hope Dallas
Corporate Officer

Bowen Island Municipality Land Use Bylaw No. 57, 2002

Amendment Bylaw No. 562, 2022 – Schedule A





To: Mayor Ander and Council

From: Daniel Martin, Manager of Planning and Development

Date: January 11, 2022 Meeting Date: January 24, 2022

Subject: **Area 1 of CD 18**
Ian Stuart and Allard Ockeloen
File No. RZ-03-2020
Bylaw No. 562. 2022

RECOMMENDATION

That Bylaw No.562, 2022 cited as “Bowen Island Municipality Land Use Bylaw No.57, 2002, Amendment Bylaw No.562, 2022” be read a first time;

That Council refer Bylaw No. 562, 2022 to the Advisory Planning Commission, the Environment and Climate Action Advisory Committee, the Parks, Trails and Greenways Advisory Committee, the Housing Advisory Committee, Vancouver Coastal Health, and the Islands Trust; and

That Council advise the applicant of the need to hold a Public Information Meeting on this proposed bylaw amendment.

PURPOSE

The purpose of this report is to present a rezoning application for Area 1 of the CD 18 Zone for consideration of First Reading.

BACKGROUND

An application has been received to amend the zoning designations of Area 1 of CD 18 (Arbutus Ridge) to include, as an accessory use, *accessory residential use*. This amendment would permit the up to 38 residential properties permitted in the zoning to have an attached or (depending on size) detached secondary suite.

This Application was presented to Council at the October 12, 2021, meeting. Full details of the application are outlined in the [staff report](#) on that agenda. At that meeting Council made the following motion:

RES#21-381

It was Moved and Seconded

That Council refer application RZ-03-2020 to the Advisory Planning Commission, the Environment and Climate Action Advisory Committee, the King Edward Bay Water System Local Advisory Committee, the Parks, Trails and Greenways Advisory Committee, and the Housing Advisory Committee.

CARRIED UNANIMOUSLY

The results of referrals were brought to Council at the [January 10, 2022 Council Meeting](#). At that Meeting Council made the following motion:

RES#22-7

It was Moved and Seconded

That Council direct staff to prepare a bylaw to amend the Land Use Bylaw to allow for the rezoning application RZ-03-2020, over 1676 Malkin Creek Road, legally described as LOT C DISTRICT LOT 1545 PLAN LMP3979, PID: 017-736-986, and that Council direct staff not to proceed with the portion of RZ-03-2020 within the King Edward Bay Water System.

CARRIED

(Mayor Ander and Councillor Wynen opposed)

1676 Malkin Creek Road

The portion of RZ-03-2020 that is proceeding is the portion that falls over 1676 Malkin Creek Road. 1676 Malkin Creek road is a 4 hectare (10 acre parcel) that falls outside of the King Edward Bay Water System. There is a current active subdivision nearing completion to create a 5 lot subdivision (4 residential lots, lot 5 would be transferred to BIM to serve as park land). All lots would be served by private wells.

Figure 1 – Location Map 1676 Malkin Creek Road

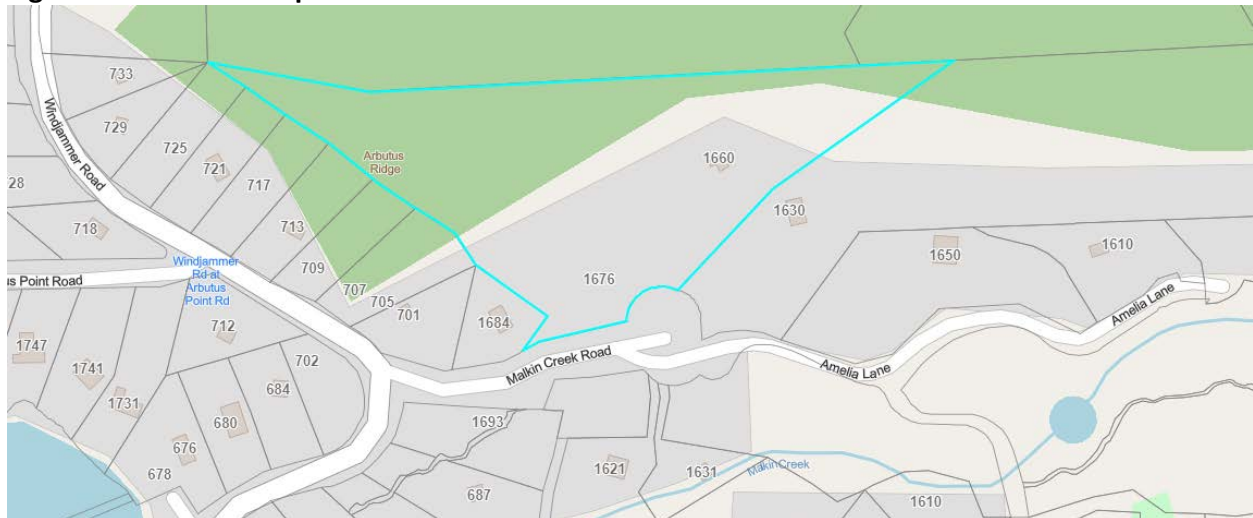
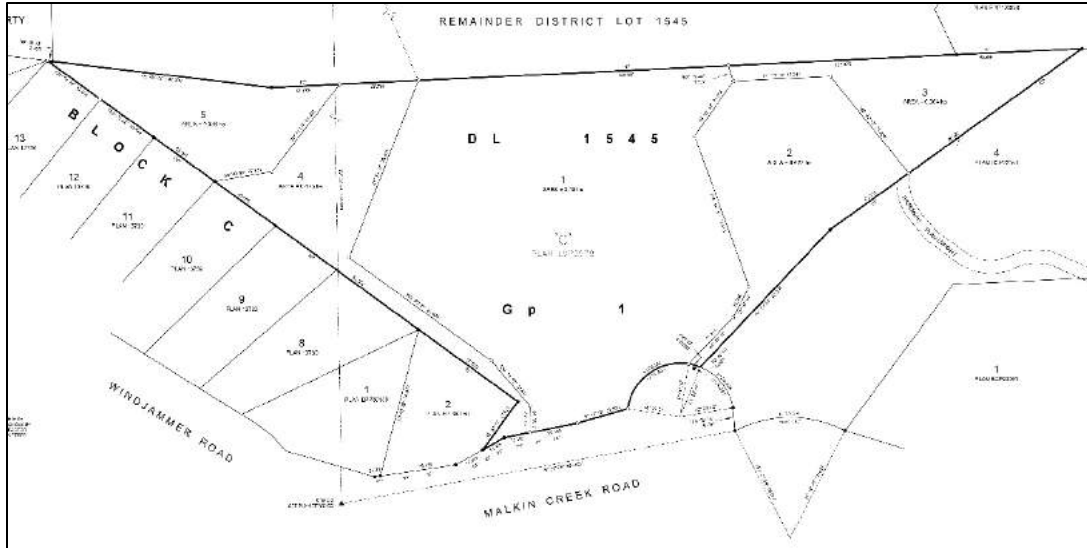


Figure 2 – Portion of Subdivision Plan for 1676 Malkin Creek Road (Lot 5 to be transferred to the Municipality as park land)



Following First Reading staff recommend that, in addition to committee referrals, this application be referred to Vancouver Coastal Health to confirm septic capacity for the additional potential accessory residential use units.

AMENDMENT BYLAW NO. 562, 2022

Following Council direction, staff have prepared a bylaw to amend the *Land Use Bylaw* to permit *accessory residential use* on one lot (under a subdivision application to create a total of 4 lots) within Area 1 of the CD 18 zone.

The bylaw would create a new “Area 4” for this lot and would add “*accessory residential use*” as a permitted accessory use in Area 4 of CD 18.

The bylaw would also specify that, in Area 4, the maximum floor area of 260 square metres would include the *accessory residential use*, such that any such use would fit within the already permitted maximum floor area.

CD 18 includes a note that reads:

Minor adjustments to the establishment of the area boundaries will be permitted based upon more detailed site investigations that will be undertaken at the subdivision approval stage.

Accordingly, previous subdivisions have created lots that are minor adjustments to the area boundaries established in Bylaw No. 344 that established CD 18. Accordingly, Bylaw No 562 proposes some minor boundary adjustment to area boundaries throughout the zone to match current and anticipated property boundaries.

PROPOSED CONDITIONS

As mentioned in the previous staff report, staff recommend that the following technical information be addressed, where appropriate, following First Reading and before any potential Public Hearing. Some of this information has been provided by the applicants and will be confirmed following First Reading. These conditions related to:

1. **Water Supply**
2. **Hydrant locations**

3. **Septic Covenants**
4. **Storm Water Management**
5. **Statutory Building Scheme**

FINANCIAL IMPLICATIONS

This application is not anticipated to have significant financial implications for the municipality.

COMMUNICATION STRATEGY

Following First Reading staff recommend referrals to advisory committees and a referral to the Islands Trust. Additionally, The Development Approval and Procedure Bylaws requires that the applicant hold an information meeting following First Reading of an amendment bylaw. Given the current state of COVID restrictions, this would likely take the form of a mailout to near by residents followed by an advertised Zoom Meeting where neighbours could participate to learn more about the application and voice any concerns.

Notice of Council decision at this meeting will be provided in the Council minutes and the Council highlights circulated following the meeting.

ECOLOGICAL/ENVIRONMENTAL/CLIMATE IMPLICATIONS

This application is not anticipated to have ecological implications.

SUMMARY / CONCLUSION

Owners of 1676 Malkin Creek Road wish to amend their zoning to include a provision for *accessory residential use*. Staff have presented an amendment bylaw to enact these proposed changes for Council's consideration, along with recommended referrals prior to the bylaw returning for consideration of second reading. Staff have also prepared the Islands Trust Policy Statement Checklist for Council's review for confirmation that the proposed change aligns with the Islands Trust Policy Statement.

ALTERNATIVES

Council has the following options available:

1. That Council grant First Reading to Bylaw No. 562, 2022;
2. That Council refer the proposal back to staff for further information;
3. That Council direct staff to not pursue the proposal any further; or
4. Other options as determined by Council.

Submitted by: Daniel Martin, Manager of Planning and Development

Attachments:

Attachment 1 – [Staff Report, October 12, 2021 Council Meeting](#)

Attachment 2 – [Staff Report, January 10, 2022 Council Meeting](#)

Attachment 3 – Bylaw No. 562, 2022

Attachment 4 – Islands Trust Policy Statement



Islands Trust

POLICY STATEMENT DIRECTIVES ONLY CHECK LIST

Bylaw No. 562, 2022 – File: Area 1 of CD 18 RZ-03-2020

PURPOSE

To provide staff with the Directives Only Checklist to highlight issues addressed in staff reports and as a means to ensure Local Trust Committee address certain matters in their official community plans and regulatory bylaws and Island Municipalities address certain matters in their official community plans and to reference any relevant sections of the Policy Statement.

POLICY STATEMENT

The Policy Statement is comprised of several parts. Parts I and II outline the purpose, the Islands Trust object, and Council's guiding principles. Parts III, IV and V contain the goals and policies relevant to ecosystem preservation and protection, stewardship of resources and sustainable communities.

There are three different kinds of policies within the Policy Statement as follows:

- Commitments of Trust Council which are statements about Council's position or philosophy on various matters;
- Recommendations of Council to other government agencies, non-government organizations, property owners, residents and visitors; and
- Directive Policies which direct Local Trust Committees and Island Municipalities to address certain matters.

DIRECTIVES ONLY CHECK LIST

The Policy Statement Directives Only Checklist is based on the directive policies from the Policy Statement (Consolidated April 2003) which require Local Trust Committees to address certain matters in their official community plans and regulatory bylaws and Island Municipalities to address certain a matters in their official community plans in a way that implements the policy of Trust Council.

Staff will use the Policy Statement Checklist (Directives Only) to review Local Trust Committee and Island Municipality bylaw amendment applications and proposals to ensure consistency with the Policy Statement. Staff will add the appropriate symbol to the table as follows:

- ✓ if the bylaw is **consistent** with the policy from the Policy Statement, or
- ✘ if the bylaw is **inconsistent (contrary or at variance)** with a policy from the Policy Statement, or
- N/A if the policy is not applicable.

Part III Policies for Ecosystem Preservation and Protection

CONSISTENT	NO.	DIRECTIVE POLICY
	3.1	Ecosystems
N/A	3.1.3	Local Trust Committees and Island Municipalities shall, in their official community plans and regulatory bylaws, address the identification and protection of the environmentally sensitive areas and significant natural sites, features and landforms in their planning area.
N/A	3.1.4	Local Trust Committees and Island Municipalities shall, in their official community plans and regulatory bylaws, address the planning, establishment, and maintenance of a network of protected areas that preserve the representative ecosystems of their planning area and maintain their ecological integrity.
N/A	3.1.5	Local Trust Committees and Island Municipalities shall, in their official community plans and regulatory bylaws, address the regulation of land use and development to restrict emissions to land, air and water to levels not harmful to humans or other species.
	3.2	Forest Ecosystems
N/A	3.2.2	Local Trust Committees and Island Municipalities shall, in their official community plans and regulatory bylaws, address the protection of unfragmented forest ecosystems within their local planning areas from potentially adverse impacts of growth, development, and land-use.
	3.3	Freshwater and Wetland Ecosystems and Riparian Zones
N/A	3.3.2	Local Trust Committees and Island Municipalities shall, in their official community plans and regulatory bylaws, address means to prevent further loss or degradation of freshwater bodies or watercourses, wetlands and riparian zones and to protect aquatic wildlife.
	3.4	Coastal and Marine Ecosystems
N/A	3.4.4	Local Trust Committees and Island Municipalities shall, in their official community plans and regulatory bylaws, address the protection of sensitive coastal areas.
N/A	3.4.5	Local Trust Committees and Island Municipalities shall, in their official community plans and regulatory bylaws, address the planning for and regulation of development in coastal regions to protect natural coastal processes.

PART IV: Policies for the Stewardship of Resources

CONSISTENT	NO.	DIRECTIVE POLICY
	4.1	Agricultural Land
N/A	4.1.4	Local Trust Committees and Island Municipalities shall, in their official community plans and regulatory bylaws, address the identification and preservation of agricultural land for current and future use.
N/A	4.1.5	Local Trust Committees and Island Municipalities shall, in their official community plans and regulatory bylaws, address the preservation, protection, and encouragement of farming, the sustainability of farming, and the relationship of farming to other land uses.
N/A	4.1.6	Local Trust Committees and Island Municipalities shall, in their official community plans and regulatory bylaws, address the use of adjacent properties to minimize any adverse affects on agricultural land.

CONSISTENT	NO.	DIRECTIVE POLICY
N/A	4.1.7	Local Trust Committees and Island Municipalities shall, in their official community plans and regulatory bylaws, address the design of road systems and servicing corridors to avoid agricultural lands unless the need for roads outweighs agricultural considerations, in which case appropriate mitigation measures shall be required to derive a net benefit to agriculture
N/A	4.1.8	Local Trust Committees and Island Municipalities shall, in their official community plans and regulatory bylaws, address land uses and activities that support the economic viability of farms without compromising the agriculture capability of agricultural land.
N/A	4.1.9	Local Trust Committees and Island Municipalities shall, in their official community plans and regulatory bylaws, address the use of Crown lands for agricultural leases.
	4.2	Forests
N/A	4.2.6	Local Trust Committees and Island Municipalities shall, in their official community plans and regulatory bylaws, address the need to protect the ecological integrity on a scale of forest stands and landscapes.
N/A	4.2.7	Local Trust Committees and Island Municipalities shall, in their official community plans and regulatory bylaws, address the retention of large land holdings and parcel sizes for sustainable forestry use, and the location and construction of roads, and utility and communication corridors to minimize the fragmentation of forests.
N/A	4.2.8	Local Trust Committees and Island Municipalities shall, in their official community plans and regulatory bylaws, address the designation of forest ecosystem reserves where no extraction will take place to ensure the preservation of native biological diversity.
	4.3	Wildlife and Vegetation
	4.4	Freshwater Resources
✓	4.4.2	Local Trust Committees and Island Municipalities shall, in their official community plans and regulatory bylaws, address measures that ensure neither the density nor intensity of land use is increased in areas which are known to have a problem with the quality or quantity of the supply of freshwater, water quality is maintained, and existing, anticipated and seasonal demands for water are considered and allowed for.
N/A	4.4.3	Local Trust Committees and Island Municipalities shall, in their official community plans and regulatory bylaws, address measures that ensure water use is not to the detriment of in-stream uses
	4.5	Coastal Areas and Marine Shorelands
N/A	4.5.8	Local Trust Committees and Island Municipalities shall, in their official community plans and regulatory bylaws, address the needs and locations for marine dependent land uses.
N/A	4.5.9	Local Trust Committees and Island Municipalities shall, in their official community plans and regulatory bylaws, address the compatibility of the location, size and nature of marinas with the ecosystems and character of their local planning areas.
N/A	4.5.10	Local Trust Committees and Island Municipalities shall, in their official community plans and regulatory bylaws, address the location of buildings and structures so as to protect public access to, from and along the marine shoreline and minimize impacts on sensitive coastal environments.
N/A	4.5.11	Local Trust Committees and Island Municipalities shall, in their official community plans and regulatory bylaws, address opportunities for the sharing of facilities such as docks, wharves, floats, jetties, boat houses, board walks and causeways.
	4.6	Soils and Other Resources
N/A	4.6.3	Local Trust Committees and Island Municipalities shall, in their official community plans and regulatory bylaws, address the

	protection of productive soils.
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PART V: Policies for Sustainable Communities

CONSISTENT	NO.	DIRECTIVE POLICY
	5.1	Aesthetic Qualities
N/A	5.1.3	Local Trust Committees and Island Municipalities shall, in their official community plans and regulatory bylaws, address the protection of views, scenic areas and distinctive features contributing to the overall visual quality and scenic value of the Trust Area.
	5.2	Growth and Development
✓	5.2.3	Local Trust Committees and Island Municipalities shall, in their official community plans and regulatory bylaws, address policies related to the aesthetic, environmental and social impacts of development.
✓	5.2.4	Local Trust Committees and Island Municipalities shall, in their official community plans and regulatory bylaws, address any potential growth rate and strategies for growth management that ensure that land use is compatible with preservation and protection of the environment, natural amenities, resources and community character.
✓	5.2.5	Local Trust Committees and Island Municipalities shall, in their official community plans and regulatory bylaws, address means for achieving efficient use of the land base without exceeding any density limits defined in their official community plans.
N/A	5.2.6	Local Trust Committees and Island Municipalities shall, in their official community plans and regulatory bylaws, address the identification of areas hazardous to development, including areas subject to flooding, erosion or slope instability, and strategies to direct development away from such hazards.
	5.3	Transportation and Utilities
N/A	5.3.4	Local Trust Committees and Island Municipalities shall, in their official community plans and regulatory bylaws, address the development of a classification system of rural roadways, including scenic or heritage road designations, in recognition of the object of the Islands Trust.
N/A	5.3.5	Local Trust Committees and Island Municipalities shall, in their official community plans and regulatory bylaws, address the impacts of road location, design, construction and systems.
N/A	5.3.6	Local Trust Committees and Island Municipalities shall, in their official community plans and regulatory bylaws, address the designation of areas for the landing of emergency helicopters.
N/A	5.3.7	Local Trust Committees and Island Municipalities shall, in their official community plans and regulatory bylaws, address the development of land use patterns that encourage establishment of bicycle paths and other local and inter-community transportation systems that reduce dependency on private automobile use.
	5.4	Disposal of Waste
N/A	5.4.4	Local Trust Committees and Island Municipalities shall, in their official community plans and regulatory bylaws, address the identification of acceptable locations for the disposal of solid waste.

CONSISTENT	NO.	DIRECTIVE POLICY
	5.5	Recreation

N/A	5.5.3	Local Trust Committees and Island Municipalities shall, in their official community plans and regulatory bylaws, address the prohibition of destination gaming facilities such as casinos and commercial bingo halls.
N/A	5.5.4	Local Trust Committees and Island Municipalities shall, in their official community plans and regulatory bylaws, address the location and type of recreational facilities so as not to degrade environmentally sensitive areas, and the designation of locations for marinas, boat launches, docks and anchorages so as not to degrade sensitive marine or coastal areas.
N/A	5.5.5	Local Trust Committees and Island Municipalities shall, in their official community plans and regulatory bylaws, address the identification of sites providing safe public access to beaches, the identification and designation of areas of recreational significance, and the designation of locations for community and public boat launches, docks and anchorages.
N/A	5.5.6	Local Trust Committees and Island Municipalities shall, in their official community plans and regulatory bylaws, address the identification and designation of areas for low impact recreational activities and discourage facilities and opportunities for high impact recreational activities.
N/A	5.5.7	Local Trust Committees and Island Municipalities shall, in their official community plans and regulatory bylaws, address the planning for bicycle, pedestrian and equestrian trail systems.
	5.6	Cultural and Natural Heritage
N/A	5.6.2	Local Trust Committees and Island Municipalities shall, in their official community plans and regulatory bylaws, address the identification, protection, preservation and enhancement of local heritage.
N/A	5.6.3	Local Trust Committees and Island Municipalities shall, in their official community plans and regulatory bylaws, address the preservation and protection of the heritage value and character of historic coastal settlement patterns and remains.
	5.7	Economic Opportunities
N/A	5.7.2	Local Trust Committees and Island Municipalities shall, in their official community plans and regulatory bylaws, address economic opportunities that are compatible with conservation of resources and protection of community character.
	5.8	Health and Well-being
✓	5.8.6	Local Trust Committees and Island Municipalities shall, in their official community plans and regulatory bylaws, address their community's current and projected housing requirements and the long-term needs for educational, institutional, community and health-related facilities and services, as well as the cultural and recreational facilities and services.

POLICY STATEMENT COMPLIANCE	
✓	COMPLIANCE WITH TRUST POLICY
	NOT IN COMPLIANCE WITH TRUST POLICY for the following reasons:

GREAT NORTHERN MANAGEMENT CONSULTANTS INC.

ISLANDS TRUST GOVERNANCE REVIEW

March 8, 2022

Trust Council Presentation Agenda

Introduction	Charles Kelly
Overview	Maryantonett Flumian (MF)
Trust Council Leadership	MF
The Trust Council and its Committees	MF
Strategic Planning	James Roche
Transition to a New Approach to Governance	MF
Land Use Planning	Eric Vance
Questions and Discussion	All

From: AVICC <avicc@ubcm.ca>
Sent: Friday, February 18, 2022 1:23 PM
To: AVICC <avicc@ubcm.ca>
Subject: 2022 AVICC Convention Registration is Open

Please distribute to all AVICC elected officials, the Chief Administrative Officer, Corporate Officer and their support staff.

The 2022 AVICC AGM & Convention is being held as an in-person event in Victoria from April 1-3 at the Victoria Conference Centre. Thank you to Mayor Lisa Helps and Council for hosting this year's event, and to the City staff who have been helping with planning tours and entertainment.

Registration is now open online at <https://www.civicinfo.bc.ca/event/2022/AVICC>

A brochure with information on the pre-convention sessions, study tours, social events and convention logistics including hotel blocks is attached to this email. The brochure also outlines some of the other workshops that will be offered during the convention. The program will be released in coming weeks, and remains draft until just prior to the Convention.

The AVICC Executive is pleased to present a wide variety of informative sessions for delegates this year. Thank you to members who sent in their suggestions for workshops to make sure the program reflects what members want to hear about. Program updates will be added to the [AVICC website](#) as they become available.

The Executive will be meeting as the Resolutions Committee on March 4th, and the Annual Report and Resolutions Package will be emailed out mid-March.

We look forward to seeing you in Victoria!

To: Executive Committee **For the Meeting of:** March 8, 2022

From: William Shulba, P.Geo, Senior
Freshwater Specialist **Date Prepared:** March 2, 2022

SUBJECT: Feedback from Islands Trust on the Watershed Security Strategy and Fund

PURPOSE: To provide the Executive Committee with a draft letter from the Chair regarding the BC Watershed Security Strategy and Fund.

BACKGROUND:

The Province is seeking feedback to help develop options for the Watershed Security Strategy and Fund. A draft Watershed Security Strategy will be released for a second period of engagement in fall 2022. The Province states that governance is at the heart of watershed security and figuring out the ideal organizational structures, people to involve, and methods to approach different water management problems is a part of determining what good governance looks like for watershed security in British Columbia.

In January 2022 the Ministry of Environment and Climate Change Strategy released a discussion paper (Appendix A) that describes;

- the definitions related to watershed security,
- water management in B.C.,
- principles relating to the Province’s relationship with Indigenous Peoples,
- alignment with other government initiatives, and
- proposed outcomes and opportunities.

The engagement website is: <https://engage.gov.bc.ca/watershedsecurity/process/>

On February 2, 2022 the Executive Committee passed the resolution EC-2022-017:

That the Executive Committee request staff to draft formal feedback, in the form of a letter from the Chair, with respect to the British Columbia Watershed Security Strategy and Fund to be reviewed at Executive Committee for the signature of the Chair.

Staff has reviewed the draft discussion paper and offer the following highlights.

The discussion paper defines *watershed security* as the availability of good quality water for healthy ecosystems and communities including:

- safe drinking water for all, healthy and resilient aquatic, wetland, and watershed ecosystems,
- sufficient water to support food security, recreation, jobs, and local economies,

- sufficient water for First Nations, and
- reduced risks from water related hazards such as flooding and drought.

Providing formal feedback to the Province regarding the Watershed Security Strategy and Fund will demonstrate the Islands Trust's commitment to implement actions to support Freshwater Sustainability. This could place the Islands Trust in good position to be considered for sustainable future funding to complement existing resources and support a range of watershed governance arrangements and activities that contribute to watershed security.

Indigenous peoples, internal experts, opinion leaders, industrial water users, and members of the public have informed proposed outcomes and opportunities contained within the discussion paper. The outcomes may inform the objectives of the Watershed Security Strategy and Fund, and the opportunities may inform future actions.

In summary, the list of proposed outcomes are:

- *Outcome One: Support and enable watershed governance*
- *Outcome Two: Enhance our understanding of watersheds and the risks they face.*
- *Outcome Three: Progress reconciliation with Indigenous peoples using new and improved mechanisms for collaboration on provincial water priorities.*
- *Outcome Four: Achieve healthy water for everyone.*
- *Outcome Five: Integrate water more efficiently and effectively into Land Use Planning.*
- *Outcome Six: Reset the water supply and demand relationship.*
- *Outcome Seven: Improve habitats for aquatic ecosystems.*
- *Outcome Eight: Integrate Indigenous Knowledge into decision-making and management.*
- *Outcome Nine: Strengthen education and outreach about managing water in B.C.*
- *Outcome Ten: Create a Watershed Security Fund.*

ATTACHMENT(S):

1. Draft letter from Islands Trust Chair re Watershed Security Strategy and Fund options

FOLLOW-UP: Staff will incorporate requested edits into the draft letter, make final edits for grammar and clarity, and will provide to the Chair for review and approval.

Prepared By: William Shulba, Senior Freshwater Specialist, P.Geog

Reviewed By/Date: Clare Frater, Director, Trust Area Services/March 3, 2022
David Marlor, Director, Local Planning Services/March 3, 2022



200-1627 Fort Street, Victoria BC V8R 1H8
Telephone (250) 405-5151 Fax (250) 405-5155

Toll Free via Enquiry BC in Vancouver 604.660.2421. Elsewhere in BC
1.800.663.7867

Email information@islandstrust.bc.ca

Web www.islandstrust.bc.ca

March xxx, 2022

File No.: 11-5420-30

Via email: livingwatersmart@gov.bc.ca

Water Protection and Sustainability Branch
Ministry of Environment and Climate Change Strategy
PO Box 9362 STN PROV GOVT,
Victoria B.C. V8W 9M2

To Whom It May Concern:

Re: Feedback on Watershed Security Strategy and Fund Discussion Paper

On behalf of Islands Trust Council, I am writing to provide feedback on the the Watershed Security Strategy and Fund Discussion Paper.

To ensure that the freshwater partnership between the Province and Islands Trust is strengthened, we request that the Province consider early collaboration with Trust Council and Islands Trust staff in the development of the strategy to facilitate harmonization with the *Islands Trust Freshwater Sustainability Strategy*.

This letter provides general support for the *Watershed Security Strategy and Fund*. All of the outcomes of the *Watershed Security Strategy and Fund* discussion paper have relevance to the Islands Trust Object. While addressing watershed resilience and freshwater sustainability is becoming top of mind for the Islands Trust, it will require us to go above and beyond our day-to-day business. We will need funding to help us effectively gather and update data, undertake risk and vulnerability assessments and integrate adaptation strategies into our policies and regulations.

In the Islands Trust Area, watersheds are a unique amenity that intricately supports Indigenous and non-Indigenous communities. With respect to the natural environment, we are deeply concerned about increasing pressures on watershed ecosystems and species at risk. The loss of habitat and migration of species at risk to new changing environments will likely create greater loss of those listed species and add many more flora, fauna, marine species and terrestrial wildlife to the already significant list of lost species.

The Islands Trust Area is a mosaic of public and private ownership with legislation and regulations from all levels of government including First Nations, regional governments, provincial ministries, and federal jurisdiction that all have contributing roles to watershed health. Treaties and agreements with First Nations, land-use plans, and other legal commitments in watersheds of the Islands Trust, all require harmonization strategies to mitigate the climate emergency and honour the Islands Trust's Reconciliation Action Plan.

The *Watershed Security Strategy and Fund* could provide an avenue for collaboration and sustainable long-term funding to local government watershed resilience initiatives. For example, a case story of the *Watershed*

.../2

Preserving and protecting over 450 islands and surrounding waters in the Salish Sea

Bowen Denman Hornby Gabriola Galiano Gambier Lasqueti Mayne North Pender Salt Spring Saturna South Pender Thetis

Security Strategy and Fund is the *Islands Trust Freshwater Sustainability Strategy* that was funded through the Healthy Watershed Initiative. This included federation-wide governance actions, supported indigenous led freshwater heritage projects, and facilitated local island water champion organizations to undertake watershed resilience projects. The development of the *Islands Trust Freshwater Sustainability Strategy* in late 2021 demonstrates that the Islands Trust has organizational capacity and commitment to engage provincial funding for the protection of watersheds and preservation of freshwater in a meaningful way that addresses the Climate Emergency and First Nations Reconciliation Declaration.

We are also currently engaged in a study of the water quantity and quality on a number of islands in an effort to make more informed land use decisions around water collection, storage, and use. The Islands Trust is an important partner in freshwater sustainability for the Province through conservation and land-use planning informed by our preserve and protect mandate that is a model for watershed governance. Land-use planning tools like rural watershed zoning, critical aquifer recharge development permit areas and conservation planning, coupled with water education initiatives are providing essential support to the implementation of the *Water Sustainability Act*, specifically relating to the protection of source areas for drinking water wells, water licenses, and sensitive ecosystems.

As demonstrated through the Healthy Watershed Initiative and the development of the *Islands Trust Freshwater Sustainability Strategy*, it is beneficial when funding is directed at solutions-centered work emerging from communities themselves.

The Islands Trust looks forward to working with the Province to strengthen our collective climate resilience by cooperatively developing the *Watershed Security Strategy and Fund*.

Thank you for considering this input,

Yours sincerely,

Peter Luckham
Chair, Islands Trust Council
pluckham@islandstrust.bc.ca

cc: Bowen Island Municipal Council
Islands Trust Council
Islands Trust website

From: Dave Paton <[REDACTED]>
Sent: Sunday, February 6, 2022 1:02 PM
To: Sue Ellen Fast <sfast@islandstrust.bc.ca>; Michael Kaile <mkaile@islandstrust.bc.ca>; Laura Busheikin <lbusheikin@islandstrust.bc.ca>; David Critchley <dcritchley@islandstrust.bc.ca>; David Critchley <dcritchley@islandstrust.bc.ca>; Kees Langereis <klangereis@islandstrust.bc.ca>; Dan Rogers <drovers@islandstrust.bc.ca>; Tahirih Rockafella <trockafella@islandstrust.bc.ca>; Jane Wolverton <jwolverton@islandstrust.bc.ca>; Kate-Louise Stamford <kstamford@islandstrust.bc.ca>; Alex Allen <aallen@islandstrust.bc.ca>; Grant Scott <gscott@islandstrust.bc.ca>; Peter Johnston <pjohnston@islandstrust.bc.ca>; Timothy Peterson <tpeterson@islandstrust.bc.ca>; Peter Luckham <pluckham@islandstrust.bc.ca>; Jeanine Dodds <jdodds@islandstrust.bc.ca>; David Maude <dmaude@islandstrust.bc.ca>; Benjamin McConchie <bemconchie@islandstrust.bc.ca>; Deb Morrison <dmorrison@islandstrust.bc.ca>; Laura Patrick <lpatrick@islandstrust.bc.ca>; Peter Grove <pgrove@islandstrust.bc.ca>; Paul Brent <pbrent@islandstrust.bc.ca>; Lee Middleton <lmiddleton@islandstrust.bc.ca>; Cameron Thorn <cthorn@islandstrust.bc.ca>; Steve Wright <stwright@islandstrust.bc.ca>; Doug Fenton <dfenton@islandstrust.bc.ca>
Cc: Executive Admin <execadmin@islandstrust.bc.ca>
Subject: Trust Freshwater Sustainability Strategy

Dear Trustees,

It is apparent that the IT is allocating ever increasing funding towards studies on groundwater (GW) sustainability, often duplicating work already done by the Province – the body actually responsible for the issue. Apologies for the level of detail in this email but I found the sources of information difficult to navigate and the budget history opaque. In addition the topic has economic significance as it's been my experience that GW availability is often cited as a reason against development in the Trust area. In particular some of the GW study assumptions and findings may have the potential to exaggerate the issue of GW abstraction criticality.

Recently the IT posted 3 GW reports in the IT document library These were commissioned from GW Solutions in 2019. While actually issued last year they were mistakenly assigned the date of posting so are not easy to find – The url for the report listing is:

https://islandstrust.bc.ca/mapping-resources/document-library/?_sft_type=scientific#grid

and the urls for the 3 reports are:

<https://islandstrust.bc.ca/document/islands-trust-area-aquifer-conceptualization-report-ver-2021/>
<https://islandstrust.bc.ca/document/islands-trust-groundwater-recharge-mapping-potential-project-report-ver-2021/>
<https://islandstrust.bc.ca/document/southern-gulf-islands-groundwater-availability-assessment-report-ver-2021/>

Two of them have separate appendices also posted in the document library:

In parallel, preparation of a separate strategy document on freshwater sustainability was outsourced to an external consultancy “Econics Consulting” early 2021. For some reason the latter has not been posted standalone in the electronic library – instead it is embedded in the EC November 17th 2021 agenda package – I’ve attached the pdf above for your convenience. I see the document being in parallel as it recommends the IT outsource work already done by GW Solutions a year earlier. It appears that this study received a \$90k grant from the BC Healthy Watersheds Initiative and the IT committed a further \$20k from its RPC budget.

Econics produced a 10 year programme with an order of magnitude cost table which I’ve attached as a pdf above. Horrifically if one adds up the \$ in the table it doesn’t take much imagination to see an outlay north of \$1m! Perhaps some of the work will attract further external grants but in a post-Covid Provincial budget challenged world – I doubt it. Anyhow as a Provincial tax payer I’d rather see that external funding put to better use. All of the SGI LTCs approved the expenditure. It seems that the IT commits to this further study expenditure in roughly \$50k chunks without proper consideration to work already done – even within its own structure. I’d also question if study reports get subjected to detail review.

Why has the IT committed to spending vast sums duplicating the work and responsibility of a much more experienced and better funded senior level of government?

Next to the **GW Solutions reports**. It’s likely that the reports’ conclusions will be included in LUBs potentially imposing significant economic costs to island communities – property development, businesses and even agriculture. Thus they are important.

The **first report** details the creation of three dimensional (3D) geological models encapsulating the geology, groundwater and structured well data for the Islands.

The **second report** assesses the spatial variability of groundwater recharge potential across the chosen islands. This is designed to provide the IT with the means to assess the recharge potential of different areas with a view to protecting water resources. It states “It is anticipated that this research and mapping will support TC staff with assessment of the potential impacts of density or intensity of land use (e.g., at build-out) on aquifer recharge. Ultimately, this work has potential to support the TC to deliver on their mandate to ensure the sustainability of water resources”.

I found the **third report** the most interesting. The Groundwater Availability Assessment is a water balance determination for areas of the islands designed to identify the percentage of groundwater use relative to aquifer recharge. The data is presented in map form for the scenarios of normal and dry years, coloured for 3 levels of abstraction as a percentage of recharge – 0-5%, 5-10% and over 10%.

I’m most familiar with Saturna so I could assess GW Solutions’ assumptions and data in relation to Saturna. I appreciate given funding limitations the study would necessarily be “desk top” without detailed site visits. In general in my opinion and as the report admits, the assumptions lean towards pessimism. **Some comments:**

Use is based on property tax zoning records which raises several anomalies for Saturna. This leads to errors in land use that would significantly inflate estimates water abstraction. We live on Saturna's East Point – the core of the peninsula is over 100 acres and zoned residential for around 3 SFD and currently has none – it's mostly a swamp – the report has it marked as commercial with a corresponding level of water consumption.

The report's water use assumptions seem more in line with a large metro area than our quite unique islands – e.g. irrigated city parks, larger family domestic consumption with waste water flowing to a treatment plant rather than returning to groundwater via septic. We live in the land of “if it's yellow let it mellow” and small family units, so the 625L/d residential figure seems high – our family uses around 200 and all that water returns to GW – we collect rainwater for gardening. I couldn't see if the report considered septic return in its water balance.

GINPR makes up almost half of the island and is forested. Further it retains a legal structure of several individual parcels – probably each designated by the study as a park. The map shows it in the irrigation category. The report admits “It is expected parcels within the irrigation category will overestimate water demand. The method assumes 50% of the land is actively irrigated with volumes assigned in Table 2 of the report.” GINPR is so massive, if this is so the results are totally skewed. Parks Canada doesn't even supply potable water to its campsite much less engage in irrigation. Neither do any of our own parks – there are several.

A large private managed forest on the south side of the island is considered industrial!

Many lots on Saturna, even though they might have a well, use rainwater harvesting for domestic supply – this is particularly the case in areas with poorer recharge so distorting the reports view of the areas' criticality. Pretty much all use captured rainwater for gardening. On East Point we mandated a degree of rainwater storage. I can't see how the authors would have access to this data.

Similarly vast numbers of the residences are seasonal or even weekends only – I can't see that this is considered in the report or even how it could be – for Saturna this would result in significant over-estimation of consumption. Even in summer a large number of the houses are empty most of the time. The report does however consider seasonality of agriculture and commercial use.

Most areas of Saturna fall into the least concern (less than 5% of recharge capacity) green category – our only area in the medium range (5% to 10%) orange category is Boot Cove/Old Point Farm which is 7.5% in a dry year. From a knowledge of the area the conclusion doesn't make sense. The east side of Boot Cove is on a CRD community water system fed remotely from a lake and some associated wells - as is Lyall harbour. The report shows Lyall harbour in the green category – both locations run off the same water system so there is no logic for them being different. Furthermore the west side of Boot Cove is part of the Old Point Farm community which has 3 wells feeding a community system serving just 20 houses on one acre lots – the land area is 270 acres – intuitively it would be one of Saturna's least stressed areas.

Given this experience in relation to Saturna, Trustees should review the report's conclusions for their island using local knowledge before considering GW LUB restrictions. Also they should consider if it will be cost effective to continue with large scale expenditure on further studies – perhaps the Province's FLNRORD would be willing to assist with this decision.

I've sat through countless Saturna LTC meetings listening to people citing GW as an excuse for blocking affordable housing development, business projects and subdivisions – often in areas that one wouldn't expect there to be a problem – even with its potentially pessimistic slant this report pretty much says there isn't a problem anywhere on Saturna.

Dave Paton
Saturna Island.

From: Welman Communications <[REDACTED]>
Sent: Saturday, February 19, 2022 12:19 PM
To: Lori Foster
Cc: Laura Patrick; Peter Grove
Subject: Letter to Trust Council re March 8 Agenda

Follow Up Flag: Follow up
Flag Status: Flagged

Re: Great Northern Management Report on Islands Trust Governance Review
March 8, Trust Council Meeting Agen

Dear Trustees;

I have reviewed the consultant's report and wish to comment on:

Recommendation #12:

A communications and engagement function should be established to replace the current advocacy function.

A communications and engagement strategy should be developed as part of the annual corporate plan, and in support of the priorities identified therein. The strategy should support the Preserve and Protect Object of the Trust, focusing on two goals:

- 1) strengthening the Islands Trust brand by increasing awareness and support for the Trust with relevant stakeholders, influencers, policy-makers, and decision-makers;*
- 2) improving communication between the Trust and Trust Area residents, in line with Trust Council's emphasis on transparency and **consultation**.*

The communications and consultation strategy would identify specific initiatives, along with performance metrics to assess performance.

*As is the case with any public-facing organisation, an important component of such a strategy must be **a digital and social media plan** that allows Islands Trust to more effectively connect with its target audiences, both transmitting and receiving information.*

As a career Strategic Communications professional with over 30 years' experience, much of which was spent working in the public sector, I fully endorse this recommendation with two caveats;

- 1) The use of the word "consultation" is incorrect, and should be replaced with "engagement". These two words are not interchangeable. As depicted on the IAP2 Engagement Spectrum, the word "consultation" makes a very specific promise to the public. I believe that the actual intent of this recommendation is better served by using the more broad term "engagement".
- 2) The use of social media as a communications and engagement tool must be determined at the time the Strategic Communications Plan is developed. To single out one communications tool amongst all of those available and recommend focus on it at this stage is tactical, not strategic, in

approach. It would be equally inappropriate to single out advertising or direct mail or public events for focus ahead of the development of a strategic plan.

Social media does not require a stand alone strategy because it is one of many tools within the complete Communications toolkit. I understand that there is currently a lack of effective IT presence on social platforms, but whether social platforms are the best use of resources and the best tool to achieve the organization's specific strategic outcomes remains to be decided.

However, a Digital Strategy is indeed required at the Islands Trust. It is not part of a Communications Strategy, it is a framework for making decisions about technology, a tool for managing the change necessary for, and associated with, digital transformation, and a roadmap for building better online services. A Digital Strategy considers how citizens expect to be able to interact with an organization online, evaluates through testing how well they can do it currently, and identifies the gaps between those expectations and reality. The Strategy then proposes a broad range of solutions for bridging any gaps, enabling an organization to more effectively meet their public's needs online.

Regards,
Mairi Welman

Welman Communications
Salt Spring Island

[REDACTED]
[REDACTED]

I am humbly thankful to live and work in the ancestral and unceded traditional territory of the Hul'qumi'num and SENĆOŦEN speaking peoples.

From: Marjorie Gang <[REDACTED]>
Sent: Monday, February 21, 2022 9:34 AM
To: Trustees; Executive Admin; Alex Allen; Benjamin McConchie; Cameron Thorn; David Critchley; Doug Fenton; David Maude; Deb Morrison; Dan Rogers; Grant Scott; Jeanine Dodds; Jane Wolverton; Kees Langereis; Kate-Louise Stamford; Laura Busheikin; Lee Middleton; Laura Patrick; Michael Kaile; Paul Brent; Peter Grove; Peter Johnston; Peter Luckham; Scott Colbourne; Sue Ellen Fast; Steve Wright; Timothy Peterson; Tahirih Rockafella
Subject: thoughts about the Freshwater Sustainability Strategy
Attachments: Freshwater Sustainability Strategy.pdf; ATT00001.htm

Good morning Trustees.

I've been researching the Islands' Trust's Freshwater Sustainability Strategy (FWSS) for a while, and seeing some issues with it. The FWSS was designed by Econics Services Ltd. Consulting (for \$52,500) and adopted by IT in 2020. Since then three groundwater recharge potential studies were carried out by GW Solutions (for \$62,996). I showed the maps to a local hydrogeologist and asked him how they would be used in land use planning. The hydrogeologist said their use in land use planning was "dicey" because they're based on the assumption that used water is lost to its source aquifer, but he said that here 100% of wastewater seeps/percolates back down into its source.

Thinking about that, I read the Econics Services Ltd. 2020 document and the 3 Groundwater Recharge Potential studies, and then spoke with the hydrogeologist again and also an engineer with background in that field. I wrote this summary of the Econics report. The titles in red and the text in brackets were added by me and a biologist who helped edit the text. All the rest of it is copied directly from the Econics document. I would like people to know that this is what really is in the document, and what's being done at our very great expense.

Sincerely,
Marjorie Gang

The Freshwater Sustainability Strategy is a 10 year initiative
[which] fulfils Strategic Plan item 2.4.

A major goal appears to be to further prevent any incremental housing.

The 2020 Freshwater Sustainability Strategy [will be integrated] into land use policies and regulations through minor and major updates to official community plans and land use bylaws. The breakdown of roles and responsibilities can be unclear, confusing, and time-consuming to those seeking these services [as per the Freshwater Strategy], especially when regulations conflict. This contributes to barriers to more affordable housing and creates a risk that water management considerations are divorced from land or other resource management decisions.

[This is already a challenging process, and] there is potential for this strategy to disproportionately impact new users and impede the realization of community priorities such as affordable housing or other important community initiatives.

Significant additional staff resources will be required.

Successful implementation of all the actions in this strategy will require sustained financial and personnel resource commitments from the Islands Trust, including significant interdepartmental coordination, reallocation of staff resources, [and new hires]. In addition to the Senior Freshwater Specialist, a dedicated Freshwater Sustainability Strategy Coordinator is needed [this could be done on a contract or temporary basis], [as well as] a First Nations planning position working with the Senior Intergovernmental Policy Advisor.

Other anticipated resourcing needs include contracted services for scientific analysis or market research, capital costs associated with technological products and supports, graphic design, printing, online communications platforms, signage, etc.

“State of Freshwater in the Islands Trust Area” document will be published every four years prior to the end of each election cycle... This will include a Freshwater Forum for the Trustees, including education sessions and workshops [so this should be coming soon].

[A realistic assessment of additional resources should be costed out and presented to taxpayers now.]

The IT will need to actively manage through partnerships and access and leverage existing databases for which it has no expertise and no control over.

Islands Trust can only deliver the commitments set out in this strategy by working together with partners. Its jurisdiction is limited to the powers vested in it under the Islands Trust Act and the Local Government Act. [It can only] achieve its mandate “in cooperation with municipalities, Regional Districts, Improvement Districts, other persons and organizations, and the government of British Columbia.” [including] First Nations. [This will] require sustained partnerships and focused advocacy to draw on the experience and resources of other agencies given the complex jurisdictional structure of water management in British Columbia.

[Collaboration with other agencies] entails gathering and inventorying existing groundwater datasets and identifying gaps, [doing] a literature review, working with the Provincial Government and other agencies to improve systems for uploading, storing, analyzing, and accessing data. [carrying out] interviews with select internal and external stakeholders. [the 18 partner organizations that do or already have done the work].

[This initiative is outside of the Trust’s land use focus and much of it is outside the Trust’s control or historic experience, capability, and competence. This may require far-reaching cultural and operational shifts within the Trust Staff and Trustee oversight]

Tools for enforcement require OCP revision.

The 2020 Freshwater Sustainability Strategy [will be integrated] into land use policies and regulations through minor and major updates to official community plans and land use bylaws. [It will] establish groundwater regions as a focus for land use planning for all Islands.

[It will be necessary to] work with partner regulatory agencies to harmonize approval processes. Planning tools include covenants, development permit areas, zoning, density bonusing, and subdivision servicing regulations. This may entail reconfiguring zoning, so density is situated in areas with sufficient water availability and lower risk. Decisions, authorizations, approvals, and planning by other responsible agencies will be better informed [by the FWSS]. Significant bylaw and OCP changes [will be required].

[Even under an efficient OCP update process, these changes could take years. As the recent Governance Review revealed, the OCP update process with the Islands Trust Area requires considerable revision as it is woefully deficient and lacks success models.]

The Provincial Government has the ability to trigger several regulatory instruments under existing legislation [and] newer groundwater licensing provisions of the Water Sustainability Act are currently being implemented. Through concerted engagement with the Ministry of Environment and Climate Change Strategy as well as the Ministry of Forests, Lands, Natural Resource Operations and Rural Development, Islands Trust will pursue a commitment from the Province to employ appropriate regulatory instruments to support strategy goals and objectives.

There are issues with the mapping approach.

[Specialist staff will] continue to explore the potential for rainwater harvesting and other alternatives to supplement water supplies and promote this as conservation and resilience strategy. [Due to the need for specific local knowledge to] estimate the balance between groundwater recharge and human and ecological demand, [this isn’t incorporated into the groundwater recharge potential maps].

“Groundwater in the Islands Trust Area is mainly recharged in the rainy season, through delicate freshwater networks in limited fractured rock basins or small sand and gravel deposits.” [The wording here fits with the “sky is falling” narrative. Groundwater is also recharged by the percolation of used water back to the aquifer, though this does not appear to be factored in or incorporated into the model.]

Islands Trust will continue to estimate how much groundwater is available to support new uses or demands. This is determined through groundwater budget assessments that consider recharge potential, climate-related data, estimated human consumption, and hydrological modelling. [i.e. the groundwater maps]. They should be established as a primary management unit for planning purposes.

The cost of this initiative is “unknowable” and will unquestionably be high

[It will include] annual work plans, budget requests, and program-specific implementation plans.

[developed through work of the] Regional Planning Committee, Trust Programs Committee, and Trust Council on at least an annual basis, including budgets.

[In addition to the new Staff positions mentioned above], other anticipated resourcing needs include contracted services for specialized skills like scientific analysis or market research, capital costs associated with technological products and supports, and varied expenses associated with public outreach (e.g., graphic design, printing, online communications platforms, signage, etc.).

Some strategy actions may be eligible for grant funding opportunities through programs such as the BC Real Estate Foundation, Habitat Conservation Trust Foundation, Green Municipal Fund, and EcoAction. However, core program funding will need to be secured through tax requisitions to meet implementation timelines and develop a sustainable program. [For 2022/23] the total funding for this project in the 2022/23 budget to \$86,800. Staff hours and Specialist salaries apparently aren't included in this total.

This declaration from Econics Services Ltd., designer of the FWSS:

“We have attempted to write in the voice of Trust Council rather than our own... “Adoption and implementation of this strategy by Trust Council will position Islands Trust among the most progressive regional governments in British Columbia and indeed the country. (Econics Oct. 2021).”

From: Judy Tipple <[REDACTED]>
Sent: Monday, February 21, 2022 1:14 PM
To: Trustees
Subject: Budget for 2022

Follow Up Flag: Follow up
Flag Status: Flagged

I ask you — why would you vote to Increase the budget when you received a poll that had 49 % voting to Decrease the budget and only 14 % voting to increase the budget?
Why bother having a poll when you totally ignore the results?
Seems meaningless to me

Regards
Judy Tipple
Saturna full time resident for 26 years

From: Jo Holland <[REDACTED]>
Sent: Tuesday, February 22, 2022 10:50 AM
To: Alex Allen; Trustees; Executive Admin
Subject: Recent budget increase survey

Please consider listening to the people who took the time to fill out the survey that the IT put out about increasing the budget. It is very discouraging to see that only one trustee actually voted according to what the constituents are asking for. Why put out a survey (and at what cost?) if you are only going to ignore the results?

What would this teach a high school or university class on how a small government in the democracy of Canada is run?

On March 8, 2022, please do the right thing and listen to the people who elected you.

Thank you,
Jo Holland

[REDACTED]
Saturna BC
VON 2Y0

From: Pat Carney <[REDACTED]>
Sent: Thursday, February 24, 2022 5:46 PM
To: Peter Luckham
Cc: Paul Brent; Lee Middleton; Trustees; Executive Admin
Subject: Island Trust 22-23 budget

Dear Peter

Despite spending time on the review of the 2022-23 budget I have been unsuccessful in registering on the public record or the website my comments. They have been deemed lost, too late, posted to the wrong website etc so I am asking you to ensure that all trustees receive my following comment.

I oppose the proposed increases to the Island Trust budget for 22-23 of \$9.5 million dollars because it further indicates the Trust Council's interpretation of its mandate is to "preserve and protect" the islands in the Trust area only for the wealthy, and not for the residents whom we need to provide services to islanders and who work up to four jobs to support their families.

Instead, I propose the Trust Council REDUCE the budget from present levels by the equivalent amount, or \$9.5 million to ensure our islands remain economically viable and not just for the "rich and famous" . It can be done. I have been a member of the federal government which cut 10 per cent across the board to bring expenditures into line with revenues.

This move would reflect the views of the recent survey, which showed 80 per cent of respondents reject any move to increase our taxes.

And, of course, any increase in payments to Trustees cannot be supported given the results of the survey.

Given this budget and the actions of trustees to date, many residents are losing trust in the Trust.

Sincerely

Hon Pat Carney PC

Senator (Retired)

Saturna Island.

From: robyn quaintance <[REDACTED]>
Sent: Thursday, February 24, 2022 4:31 PM
To: Trustees; Executive Admin; Alex Allen; Benjamin McConchie; Cameron Thorn; David Critchley; Doug Fenton; David Maude; Deb Morrison; Dan Rogers; Grant Scott; Jeanine Dodds; Jane Wolverton; Kees Langereis; Kate-Louise Stamford; Laura Busheikin; Lee Middleton; Laura Patrick; Michael Kaile; Paul Brent; Peter Grove; Peter Johnston; Peter Luckham; Scott Colbourne; Sue Ellen Fast; Steve Wright; Timothy Peterson; Tahirih Rockafella
Subject: high costs

Despite the survey results, you have voted and passed to increase the budget.

On March 8, I am asking you to vote against the 9.5 million dollar budget at the Trust Council Meeting.

In the latest survey, I voted to decrease the budget and services. We don't need the extra services and definitely don't need the extra staff. I am thankful to live on Saturna, but with all of these increases, do you realize that many of us can't afford to continue living here? Is that what you want? To clear the place out of us long term residents because you have another agenda? Our pensions aren't going up and the cost of living continues to climb. We can't tolerate more increases from the Island Trust. I thought you took our opinions into consideration. Here are the results from **The IT Budget Feedback survey response was as follows:**

49% - Reduce Programs and Services (and the Budget)

31% - Maintain

14% - Increase

6% - Don't know

Please listen to the public... you were voted in by us. And only 14% want an increase.

Thank-you,
Robyn Quaintance

From: Frants Attorp <[REDACTED]>
Sent: Wednesday, March 2, 2022 1:26 PM
To: Executive Admin
Subject: Please put this article on the Trust record (and in the Trust Council agenda package if possible)

[Provincial Government 'Missing in Action' as Islands Trust Founders - Salt Spring Exchange](#)

Provincial Government Missing in Action as Islands Trust Founders

By Frants Attorp

One year and \$75,000 after commissioning an independent review of its own performance, the Islands Trust, the governing body charged with “preserving and protecting” the Gulf Islands, has received a devastating report card.

The bad news is summed up on the first page: “Current Trust Council practices do not meet the requirements set by good governance principles.”

Created by special legislation in 1974 in response to “unprecedented pressure for residential development”, the Islands Trust received passing grades in only four of thirteen subcategories.

The most serious indictment is that Trust Council, the political body of the Islands Trust, cannot agree on its role: There are “persistent divisions around the meaning of the Preserve and Protect Object, and the measures necessary to uphold it”.

Equally damning is the observation that the Trust has no idea about the sustainability of existing development, let alone what has yet to come: “There is no comprehensive analysis of the Trust Area’s capacity to sustain current population and activity, or its ability to accommodate more growth and development, especially in light of climate change and other considerations. The absence of an overarching vision for the Trust

Area as a whole, setting out limits to growth, measures for protection of the environment, and sustainable strategies for development must be addressed.”

The report points to many other failings such as “trustees who don’t understand their collective and individual responsibilities”; “conflict of interest”; “rubber stamping of important decisions”; “disregard of policies on a regular basis”, and poor enforcement practices. Additionally, there is insufficient representation on Trust Council of provincial and First Nations interests.

Fixing the myriad problems requires a major revamp. For example, a “corporate secretary” should be hired “to ensure the framework by which the organization’s governing body fulfills its duties and responsibilities is upheld and operates efficiently.” At the island level, official community plans must be updated “as soon as possible”.

But “the first challenge that confronts the Trust is to agree on how to interpret the Preserve and Protect Object”. Elected trustees have to decide “if the Trust is an environmental steward with land use regulatory powers, or a land use regulator with a particular concern for environmental stewardship.” This is not just semantics, as one allows for much more development than the other.

There is much to consider: “The extent and means by which growth should be limited...are all part of an increasingly fraught debate as complex environmental concerns grow, property prices sharply rise, and shortages of water, labour, housing, and, in some areas, land itself becomes acute. As the population grows, evolves, and ages, service needs change and increase, adding to citizen pressure on the Trust.”

Meanwhile, the provincial government, which has ultimate responsibility for oversight, is missing in action: “The absence of any instructions to the Trust by the BC government on this subject, coupled with government officials’ decision not to participate in this review, may suggest the Ministry of Municipal Affairs has no appetite to take on questions regarding the Islands Trust mandate and its future. The Islands Trust seems to be missing a champion within the provincial government.”

Unfortunately, there is a gaping hole in the report. Since the review explicitly excluded the Islands Trust Act, the deficiencies of the original legislation are not examined. Yet it is the wording of the Act, and specifically the mandate to protect the islands' "unique amenities and environment" that is now being hotly debated as a new Policy Statement is drafted.

Those who support broader development are claiming "unique amenities" can mean anything that contributes to healthy communities, including, but not limited to, housing and transportation. The more conservation-minded have a more restrictive interpretation, and point out there is nothing "unique" about shops, roads, ferries, and such.

Despite the report's emphasis on building consensus, it is doubtful the current crisis in the Islands Trust can be resolved without provincial intervention. The original legislation needs to be revisited to remove the ambiguities that have given rise to prolonged in-fighting and rendered the Islands Trust dysfunctional. Only the provincial government can reword the legislation to ensure the original intent of the Islands Trust—to limit development on the Gulf Islands—is not subverted as humans continue to assert their dominance throughout the region.

The report will be discussed by Trust Council at its quarterly meeting on March 8.

Frants Attorp is a Salt Spring resident who has written for several Gulf Islands publications.

From: Frants Attorp <[REDACTED]>
Sent: Wednesday, February 23, 2022 1:25 PM
To: Executive Admin <execadmin@islandstrust.bc.ca>; SSInfo
<ssiinfo@islandstrust.bc.ca>
Subject: Driftwood article

Please place this article on the Trust record.

Frants Attorp
Salt Spring Island

OPINION

2019 CCNA Awards
Gold - Best Editorial Page | Gold - Best Feature Series (Gail Sjuberg)
Bronze - Best News Story (Elizabeth Nolan) | Bronze - Community Service

2021 BCYNA Awards
Gold - Best All Round (for circulation Category C)



Driftwood

Published every Wednesday by Driftwood Publishing Ltd.

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EDITORIAL

Learn the story

Black History Month has special significance for Salt Spring Island.

The role of Black people in Salt Spring's early history is well documented in various books and in Salt Spring Historical Society materials. Charles Kahn's *Salt Spring: The Story of an Island*, and Crawford Killian's *Go Do Some Great Thing — The Black Pioneers of British Columbia* are must-read full-length books for learning about the early Black settlers of the island. Sylvia Stark: *A Pioneer* by Victoria Scott and Ernest Jones is a small biography that details the history of what is considered the best-known of the families that first came to the island from the U.S. in 1859. John Craven Jones was the island's first teacher and elected to Salt Spring's short-lived municipal council along with another Black settler, Henry W. Robinson.

People wanting to know more about Salt Spring's rich Black history can access those books at the Salt Spring Public Library. While there this month they can enjoy a portrait of Stark and her father Howard Estes done by Alli Hames and commissioned by Stark family descendant Judy Sims.

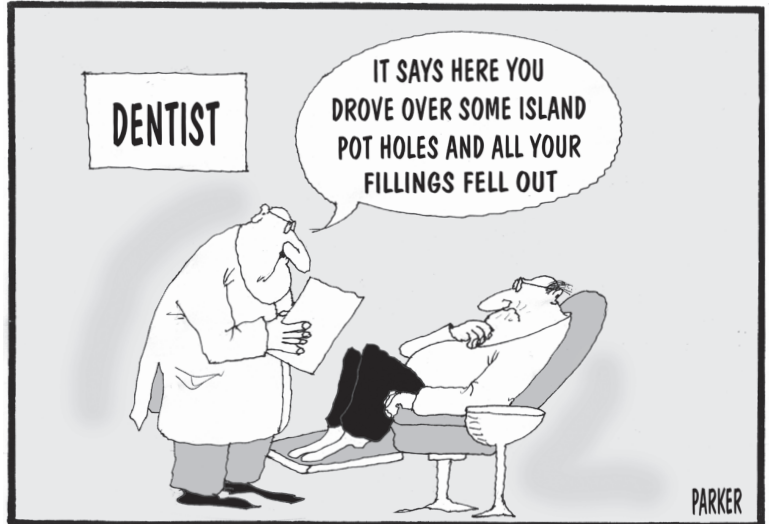
While being celebrated that history is also threaded with stories of racism and the documented murder of at least two residents of African-American descent — William Robinson and Giles Curtis — in those early days.

This year's national Black History Month theme is "February and Forever: Celebrating Black History today and every day," which aims to recognize the daily contributions that Black Canadians make to Canada. Dovetailing with that theme is a Feb. 28 online evening presentation by *Overture With the Arts (OWTA)* called *Tracking Black Canada - Trailblazers Edition*. Promotional material states that it will "highlight the contributions and achievements made by prominent residents in these forgotten communities, while illuminating the conditions that led to their systemic demise, and how their impact is still felt today." The event is for School District 64 parents and staff and connects to a student presentation done by OWTA at the high school on Feb. 23.

As a *Conversations on Racism* series held on Salt Spring illustrated last year, along with the creation of a Black Indigenous People of Colour group, racism is still a factor in 21st-century life on the island. Learning about Black history on Salt Spring and beyond can be one step taken towards addressing that issue.

THE ISSUE: Black History Month 2022

WE SAY: Several ways to learn local history



Growth agenda greenwashed

BY FRANTS ATTORP

Contrary to recent claims by local trustees and others that Islands Trust policies will protect the Gulf Islands going into the future, neither the existing Trust Policy Statement (TPS) nor the new draft document offer any guarantee of environmental protection.

To be clear: the main purpose of the Islands Trust Act and, by extension, the TPS, is to limit development on the islands. Without limitations there is no point in having an Islands Trust.

Efforts to weaken the TPS to allow for more development go back to 1994 when Trust Council broadened the interpretation of "unique amenities" to include healthy communities and culture. In that historic moment, Trust Council committed to the impossible: simultaneously protecting the natural environment and the forces that destroy it.

South Pender Trustee Steve Wright has long campaigned to correct this contradiction. At a Trust Council meeting last March, he moved to "prioritize" protection of the natural environment. That motion was defeated 17-8. Trustee Laura Patrick argued that the interpretation of the mandate must be kept "as broad as possible."

VIEWPOINT

Rather than close the barn door, Trust Council opened it even further by supporting a motion by Gambier Island Trustee Dan Rogers (seconded by Laura Patrick) to extend protections to "healthy and inclusive communities — but not limited to — housing and transportation." The words "not limited to" have serious implications.

With no clear priority, no limits, and no definition of key words such as "healthy" and "community," trustees are free to use their imaginations. Is there any development, no matter how urban, that does not arguably contribute to a "healthy community?"

Keeping the interpretation of any legal document "as broad as possible" renders it useless. Denman trustee David Critchley recognized as much and presented a follow-up motion affirming that "the paramount object of the Islands Trust Act is preservation and protection of the natural environment." It, too, was defeated.

Critchley then tabled another motion to give protection of the natural environment "special and profound consideration." It

passed, but try changing the context. Would you drink water where meeting health standards is not required, but rather, given "special and profound consideration" by politicians?

Even that feeble gesture is undermined by loopholes in the Policy Statement Implementation document. For example, to escape restrictions, a local Trust committee need only show it "directed its attention to the matter" and "made a considered decision."

The TPS is a legal requirement intended to protect the islands in the long term. It does not have to preclude human needs, but it must limit development. If each new generation demands freedom from regulations, environmental protection becomes a pretense.

The unfettered powers afforded trustees have spawned a movement to make sweeping changes to Salt Spring without a full public review of our official community plan, even as studies show projected build-out numbers for existing zoning are unsustainable. But nobody admits to this. Instead, we are fed a constant diet of sustainability rhetoric and false assurances that actions have no consequences. We're drowning in greenwash.

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Email: driftwood@gulfislandsdriftwood.com | Website: www.gulfislandsdriftwood.com

OFFICE HOURS: 9 a.m. - 4 p.m., Monday to Friday
SUBSCRIPTION RATES PER YEAR:
Digital Edition with Print Edition: \$85.00 | Elsewhere in Canada \$115.00
Foreign: \$248.00 | Digital Edition: \$45.00 anywhere | Prices include GST



Funded by the Government of Canada



Canada Publication Mail No. 0040050837 | International Standards Serial Number 1198-7782
Member of: News Media Canada BC & Yukon Community Newspapers Association

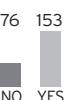
THIS WEEK'S POLL QUESTION:

Should suites be allowed in accessory dwellings on Salt Spring?

Yes No

LAST WEEK'S QUESTION:

Are you concerned about Gulf Islands population growth?



Cast your ballot online at www.gulfislandsdriftwood.com before Monday 2 p.m. or clip this box and drop it at our office before Monday at 2 p.m.

Formal Letter of Complaint to Honourable Josie Osbourne re: Islands Trust Budget

To: MUNI.Minister@gov.bc.ca

Cc: dan.ashton.MLA@leg.bc.ca; adam.olsen.MLA@leg.bc.ca; ellis.ross.MLA@leg.bc.ca; contact@kevinfalcon.ca; Sue Ellen Fast <sfast@islandstrust.bc.ca>; Dan Rogers <drogers@islandstrust.bc.ca>; Laura Patrick <lpatrick@islandstrust.bc.ca>; Peter Luckham <pluckham@islandstrust.bc.ca>; Peter Grove <pgrove@islandstrust.bc.ca>; Paul Brent <pbrent@islandstrust.bc.ca>; Tahirih Rockafella <trockafella@islandstrust.bc.ca>; Deb Morrison <dmorrison@islandstrust.bc.ca>; Laura Busheikin <lbusheikin@islandstrust.bc.ca>; Kate-Louise Stamford <kstamford@islandstrust.bc.ca>; Timothy Peterson <tpeterson@islandstrust.bc.ca>; Trustees <Trustees@islandstrust.bc.ca>; Russ Hotsenpiller <rhotsenpiller@islandstrust.bc.ca>

Subject: Formal Letter of Complaint to Honourable Josie Osbourne Re: Islands Trust Budget

Honourable Josie Osbourne
Ministry of Municipal Affairs

Copy to: Islands Trust Executive Committee, Financial Planning Committee, Islands Trust Council, Russ Hotsenpiller CAO Islands Trust, Adam Olsen MLA, Ellis Ross MLA, Dan Ashton MLA, Kevin Falcon, Leader Liberal Party

Re: Formal Complaint - Democratic Due Process Not Followed - Islands Trust Financial Planning Committee

All citizens of the Trust Area should have a voice in decision-making through legitimate processes. Broad participation is built on freedom of association, as well as capacities to participate constructively. It is the duty of elected officials to "Recognize that the chief functions of a Trust official are to serve the public, advocate the Trust mandate, and adhere to the Trust Policy."

Code of Conduct: https://islandstrust.bc.ca/wp-content/uploads/2020/05/tc_1994-09-12_212_standardsofconduct_pol_final.pdf

We are citizens of the Gulf Islands within the jurisdiction of the Islands Trust. We wish to lodge a formal complaint on the neglect of the democratic process for public input by the Islands Trust Financial Planning Committee (FPC) for the 2022/23 budget. Specifically, this was discussed at the [February 16, 2022 meeting](#): <https://islandstrust.bc.ca/event/financial-planning-committee-regular-meeting/>

On [February 16, 2022](#) the FPC, in spite of a clear majority of public input requesting to reduce services and programs, recommended to keep all the increases to services and programs except one (\$75,000) with 9 to 1 majority vote. The overwhelming input from the community was to reduce yet this was minimally discussed. There was no plan presented by staff on substantive options to try to meet the concerns of the residents and reduce services and programs.

From [Saturday January 22, 2022](#) to [Sunday February 6, 2022](#), the public was asked to comment on the budget via a survey (SurveyMonkey). The survey included question buttons as well as comments. In spite of the short 15-day input period, 1256 surveys were filled out constituting a viable sample size for the population of 26,000 in the Islands Trust area. Please read the comments, most of which are passionately clear that significant change is requested (pages 57- 82 and link to agenda package below).

The survey with 1107 results are as follows:

49% Reduce services and programs from current levels
31% Maintain or with some areas increasing / others decreasing
14% Add services and programs from current levels
6% Don't know / other

The clear majority of respondents wanted a decrease: 49% Reduce vs 31% Maintain vs 14% Add.

Separate letters from the public were also encouraged from [October 27](#) to Midnight [February 6](#), 2022. Of the letters that were submitted, 25 of 30 did not support the proposed budget. One letter included a citizen survey which included 499 responses (now 546 responses) from across the islands including 303 written comments on the same budget question: 42.7% wanted a DECREASE and 8.8% wanted an INCREASE.

The FPC agenda package includes Islands Trust survey results beginning on page 46; charts showing results on page 56; and letters and the Citizen Survey on pages 152-232. <https://islandstrust.bc.ca/document/financial-planning-committee-regular-meeting-agenda-7/>

We request that, at the very least, Trustees should be asking staff to prepare viable and substantive options for reducing services and programs for consideration and discussion both by themselves and the community. We request the Executive Committee direct staff to provide these substantive reduction options to the Trust Council at the [March 8-10](#), 2022 meeting.

Respectfully,

1. **From:** Myles Parker <[REDACTED]>
Sent: Monday, February 28, 2022 3:43 PM
To: MUNI.Minister@gov.bc.ca
2. **From:** The Rental Stop Ltd. <info@rentalstop.ca>
Sent: Monday, February 28, 2022 8:28 AM
To: MUNI.Minister@gov.bc.ca
Daniel Kent, [REDACTED] Salt Spring Island, BC.
3. **From:** Dr. Bill <[REDACTED]>
Sent: Sunday, February 27, 2022 9:56 PM
To: "MUNI Minister" <MUNI.Minister@gov.bc.ca> MUNI.Minister@gov.bc.ca
William Showkowy PhD Salt Spring Island
4. **From:** Shirley McLaughlin <[REDACTED]>
Sent: Sunday, February 27, 2022 7:09 PM
To: MUNI.Minister@gov.bc.ca
Trevor Haddow and Shirley McLaughlin
Salt Spring Island
5. **From:** pnjefferson [REDACTED]
Sent: Saturday, February 26, 2022 5:00 PM
To: MUNI.Minister@gov.bc.ca
Peter Jefferson
Salt Spring Island V8k 1E6
6. **From:** Lorne Beaudette <[REDACTED]>
Sent: Saturday, February 26, 2022 4:32 PM
To: MUNI.Minister@gov.bc.ca
Lorne Beaudette
[REDACTED]
Salt Spring Island
7. **From:** Olaf <[REDACTED]>
Sent: Saturday, February 26, 2022 4:08 PM
To: Trustees <Trustees@islandstrust.bc.ca>
Subject: Islands Trust
Respectfully, Olaf Knezevic
8. **From:** BRIAN MILNE <[REDACTED]>
Sent: Saturday, February 26, 2022 3:39 PM
To: Muni Dmo Muni:Ex muni.dmo@gov.bc.ca
Respectfully,
JEAN BARAKETT, SALT SPRING ISLAND, B.C.

9. **From:** Cal Mills <[REDACTED]>
Sent: Saturday, February 26, 2022 2:49 PM
To: MUNI Minister MUNI.Minister@gov.bc.ca
Respectfully,
Cal mills
salt spring island
10. **From:** jamie harris <[REDACTED]>
Sent: Saturday, February 26, 2022 11:08 AM
To: MUNI.Minister@gov.bc.ca
Jamie Harris
Salt Spring Island BC
[REDACTED]
V8K 2B2
11. **From:** Peter Kukielski <[REDACTED]>
Sent: Friday, February 25, 2022 3:02 PM
To: MUNI.Minister@gov.bc.ca
Respectfully,
Peter Kukielski, Mayne Island
12. **From:** Vicki Dalziel <[REDACTED]>
Sent: Thursday, February 24, 2022 1:45 PM
To: MUNI.Minister@gov.bc.ca
Vicki Dalziel
Salt Spring Island
13. **From:** Flavia Foggato <[REDACTED]>
Sent: Thursday, February 24, 2022 11:17 AM
To: MUNI.Minister@gov.bc.ca
Flavia Foggato
Salt Spring Island
14. **From:** Murray V <[REDACTED]>
Sent: Thursday, February 24, 2022 10:00 AM
To: MUNI.Minister@gov.bc.ca
Murray and Sharon Vasilev
Pender Island
15. **From:** DG Courtney <[REDACTED]>
Sent: Thursday, February 24, 2022 9:38 AM
To: MUNI Minister <MUNI.Minister@gov.bc.ca>
Respectfully, David Courtney.
Ratepayer - Salt Spring Island, BC
[REDACTED]

16. **From:** MARY BETH RONDEAU <[REDACTED]>
Sent: Monday, February 21, 2022 9:24 PM
To: MUNI.Minister@gov.bc.ca
Mary Beth Rondeau, North Pender Island
Dave Paton, Saturna Island
Bob Moffatt, Salt Spring Island
Mairead Boland, Saturna Island
Dr. John Cassils, Salt Spring Island

Tony Law

[REDACTED]
Hornby Island, BC, V0R1Z0
[REDACTED]

To Islands Trust Council

28 February 2022

re: Draft Policy Statement: A suggestion

Introduction

When I first read the Draft Policy statement, I thought; “This is really good.”

But as I step back, I realize I am not typical of the Trust Area electorate.

For one thing, after serving as a trustee for twenty years, I am a bit of a policy wonk – one of only two people I know on Hornby Island (apart from the trustees) who has read the complete 39 page draft (the other being the super-diligent chair of the APC).

For another, I am part of a rapidly disappearing cohort that came to the Islands in the 1970s and 1980s to lead simple lives in an area that we valued as being preserved and protected by the Islands Trust. We went to meetings. We provided input.

We are being replaced by people who are not choosing – or don’t have the option of choosing – such simple lives or experience connectivity with the Islands Trust. There are those whose complicated lives involve having one foot on the islands and the other in the city. And those who are struggling to get a toe hold on the islands with the challenges of establishing housing and livelihoods.

I fully understand that many such islanders do not have the time, energy, interest or inclination to engage in Islands Trust processes in the context of other priorities. I sense that many, perhaps most, see the Islands Trust as a centralized external bureaucracy rather than being rooted in island communities. In other words: an entity to be suspicious of rather than automatically embraced.

The Draft – what needs to be addressed

Trustees are challenged to find the appropriate balance between responsibility to the legislated object and responsibility to representing the electorate.

My reading of the Draft Policy Statement and the public response to it is that the Draft does an admirable job of addressing the object, but balance has not been achieved because it does not reflect a consensus of the electorate, whose support is crucial in implementing the object.

The Islands Trust Act, 15.2(a), requires the Policy Statement to be **a general statement of policies** and 14.4 which requires that a bylaw not be approved if it is contrary to or at variance with the trust policy statement (which can lead to the creation of very definitive policies to make it easier to clarify when non-approval should be exercised).

My reading of the Draft Policy Statement is that it has drifted too far from being the *general statement of policies* required by the *Islands Trust Act*.

There are 133 policies, some of them repeating the same policy imperative.

Rather than being general statements, they are instead statements of positions, directions and commitments that are often quite specific, often reading more like regulations than policies.

Such a long and complex document is not only outside what the legislation requires but, of its very nature, presents a barrier to public understanding and engagement.

I do not see Trust Council being able to present a publicly supported version of this document that will receive Ministerial approval in time for adoption this term – at least without significant controversy being carried forward into the next term.

A Suggestion

I am a big believer in the role of the Policy Statement. During my time as a trustee, I was twice on committees that worked on making revisions. I want this current project to succeed – which for me involves the Policy Statement being widely embraced.

I have spent countless hours going through the Draft Policy Statement formulating ideas for changes. But I have given up. More than tinkering is required.

After a great deal of thought, this is my suggested course of action:

Divide the Policy Statement into two documents.

1) The Policy Statement

- It would be submitted for ministerial approval
- It would be a statement of general policies as required by the Islands Trust Act
- It would be much shorter and more reader-friendly

2) Companion to the Policy Statement

- It would be established by bylaw of Trust Council
- It would include background, context, and implementation actions (now in the current Draft)
- It would be more readily amendable to address new information, issues and opportunities

Here are examples – using sections 4.1 and 4.2 - of how what is covered in the Draft Policy Statement could be divided between a new “short-version” **Policy Statement** and a “**Companion to the Policy Statement**”.

This would reduce the number of policies in these sections from 27 policies in the current draft to 11 policies in what I am suggesting.

Example: “Policy Statement”

PART 4: ECOSYSTEM PRESERVATION AND PROTECTION

GOAL: To Preserve, Protect, Restore, and Sustainably Steward Trust Area Ecosystems

4.1 Environmental Integrity

Policies

(Local trust committees and Island Municipalities should ensure that Official Community Plans and regulatory bylaws are not contrary to, or at variance with, policies that apply to planning areas).

4.1.1. Proactive land use planning is essential to the preservation and protection of Trust Area ecosystems.

4.1.2 Protection is required for natural processes, habitats, and species of the Trust Area and for Indigenous cultivation and harvesting areas. In each planning area, land use planning and regulation should be used to identify, preserve, protect, and support the restoration of key elements*

4.1.3 Networks of protected areas throughout the Trust Area are necessary to preserve ecosystems in sufficient size and distribution to sustain their environmental integrity. Such networks should be identified, established, and maintained in each planning area through land use planning and regulation.

4.1.4. Emissions to land, air and water should be reduced. Such emissions should be limited in each planning area through regulation of land use and development.

4.1.5. Impacts of climate change on ecosystems should be understood and addressed. In each planning area, this should involve using land use planning and regulation to support climate adaption measures for ecosystems

*Sensitive ecosystems (cliff, freshwater, herbaceous, old and mature forest, riparian, wetland, and woodland ecosystems), contiguous, unfragmented forests and associated ecosystems, freshwater networks and groundwater recharge areas, eelgrass meadows, kelp forests, and forage fish spawning areas, species and ecosystems at risk, Indigenous cultivation and harvesting areas such as clam gardens, camas meadows, and other areas as identified by First Nations.

(Resources include the Islands Trust Conservancy Board, the best available quantitative and qualitative data, Indigenous knowledge, and community input.)

4.2 Freshwater Stewardship

Policies

(Local trust committees and Island Municipalities should ensure that Official Community Plans and regulatory bylaws are not contrary to, or at variance with, policies that apply to planning areas).

4.2.1 Loss or degradation of watershed ecosystems, freshwater networks, groundwater recharge areas, and freshwater aquatic species should be prevented. In each planning area, means to prevent this should be identified and utilized in land use planning and regulation.

4.2.2 Neither the density nor intensity of land use should be increased in groundwater regions where the quality or quantity of the supply of freshwater is likely to be inadequate or unsustainable. This should be implemented in each planning area through land use planning and regulation.

4.2.3 Fresh water quality and projections of water demand and supply (existing, anticipated, and seasonal) should be addressed in each planning area through land use planning and regulation.

4.2.4 Each island should be self-sufficient in its supply of freshwater (with the sole exception of Piers Island which is supplied by the Capital Regional District water system).

4.2.5 Additional uses of freshwater should not be detrimental to existing in-stream uses (such as for fish and fish habitat, Indigenous cultural and spiritual practices, aesthetic and recreational activities) and the maintenance of water quality in lakes, streams, and wetlands. In each planning area, this should be ensured where possible through land use planning and regulation to address detrimental impacts upon them of freshwater uses.

4.2.6 Water supply should be sourced from the storage and use of freshwater (groundwater, surface water and rainwater) rather than from the desalination of sea water. In each planning area, land use planning and regulation should support appropriate storage of freshwater and limit the desalination of seawater to specified lots where there is no ability to source and store freshwater and where desalination would not involve returning concentrations of brine into the environment.

Example: “Companion to the Policy Statement”

ECOSYSTEM PRESERVATION AND PROTECTION

GOAL: To Preserve, Protect, Restore, and Sustainably Steward Trust Area Ecosystems

CONTEXT:

Environmental Integrity:

The Islands Trust Area contains the most biodiverse and endangered ecosystems in British Columbia and a number of species that are of high cultural significance to First Nations. These ecosystems are treasured for their intrinsic value and also for the many supports they provide to human well-being. An ecosystem is understood as a dynamic system of living species interacting with their non-living environment. Some ecosystems rely on a delicate mix of species and conditions that are easily affected by human activities and environmental disturbances. These ecosystems are termed ‘sensitive’ and are prevalent in the Trust Area. An ecosystem has ‘environmental integrity’ when its dominant characteristics, natural composition, structure, function, and processes occur within their natural ranges of variation and can withstand and recover from most disruptions imposed by human activity or environmental dynamics such as climate change. In the Trust Area, the establishment of networks of protected areas and unfragmented forest reserves that are large enough to contain and sustain native Trust Area species is essential to environmental integrity.

Restoration:

In the face of the global climate and biodiversity crises, it has never been more critical to preserve and protect ecosystems in the Trust Area. In addition, there is now an imperative to restore these fragile ecosystems and assist in their recovery due to the cumulative impacts of development and human use of natural areas, as well as the impacts of a changing climate. Ecosystem restoration is the process of assisting the recovery of an ecosystem that has been degraded, damaged, or destroyed. Restoration can

happen in many ways, such as active reforestation or wetland remediation, or by simply removing pressures so that nature can recover and adapt on its own.

Adaptive Management:

The specific impacts of the climate and biodiversity crises and their policy implications may be difficult to predict in exact detail, timing, and scope. Adaptive management approaches offer pathways to minimize uncertainty and maximize policy effectiveness. These are structured, iterative processes of decision-making intended to reduce uncertainty over time through periodic monitoring and evaluation, and evidence-based policy adjustments.

Nature-Based Solutions: In seeking integrated solutions that address the impacts of climate change on both ecosystems and communities, nature-based solutions offer opportunities for multiple co-benefits. Nature-based solutions are actions to protect, sustainably manage, and restore ecosystems that address societal challenges effectively and adaptively, simultaneously providing human well-being and biodiversity benefits.

Sustainable Stewardship:

As humans modify the Trust Area, ecosystems are subject to various pressures. With sustainable, regenerative use, ecosystems will be more healthy and resilient and better able to support human well-being in a variety of ways. Sustainability, in this context, is defined as the ability to meet the needs of the present without compromising the ability of future generations to meet their own needs.

Stewardship, in this context, refers to the responsible use and protection of natural systems, through conservation and sustainable use.

4.1 Environmental Integrity

Policies

(Local trust committees and Island Municipalities should ensure that Official Community Plans and regulatory bylaws are not contrary to, or at variance with, policies that apply to their planning area).

4.1.1. Proactive land use planning is essential to the preservation and protection of Trust Area ecosystems.

4.1.2 Protection is required for natural processes, habitats, and species of the Trust Area and for Indigenous cultivation and harvesting areas. In each planning area, land use planning and regulation should be used to identify, preserve, protect, and support the restoration of key elements*

*Sensitive ecosystems (cliff, freshwater, herbaceous, old and mature forest, riparian, wetland, and woodland ecosystems), contiguous, unfragmented forests and associated ecosystems, freshwater networks and groundwater recharge areas, eelgrass meadows, kelp forests, and forage fish spawning areas, species and ecosystems at risk, Indigenous cultivation and harvesting areas such as clam gardens, camas meadows, and other areas as identified by First Nations.

(Resources include the Islands Trust Conservancy Board, the best available quantitative and qualitative data, Indigenous knowledge, and community input.)

4.1.3 Networks of protected areas throughout the Trust Area are necessary to preserve ecosystems in sufficient size and distribution to sustain their environmental integrity. Such networks should be identified, established, and maintained in each planning area through land use planning and regulation.

4.1.4. Emissions to land, air and water should be reduced. Such emissions should be limited in each planning area through regulation of land use and development.

4.1.5. Impacts of climate change on ecosystems should be understood and addressed. In each planning area, this should involve using land use planning and regulation to support climate adaptation measures for ecosystems

Trust Council can support these policies by:

- Obtaining the best available area-based mapping, science, social science, local knowledge, and Indigenous ways of knowing in order to address cumulative effects of existing and proposed development to avoid detrimental effects on watersheds,
- Identifying and monitoring the impacts of climate change on ecosystems through climate vulnerability assessments and utilizing adaptive management processes and nature-based solutions that are informed by the best available area-based mapping, science, social science, local knowledge, and Indigenous ways of knowing.
- Seeking the best available area-based mapping, science, social science, local knowledge, and Indigenous ways of knowing regarding ecosystem preservation, protection, restoration, and sustainable stewardship in the Trust Area through respectful, culturally-sensitive and collaborative approaches with First Nations, Indigenous Knowledge Holders, the Province, other government agencies, nongovernmental organizations, and communities, in collaboration with the Islands Trust Conservancy Board,
- Coordinating with, and advocating to, other government agencies to foster actions, programs, and incentives that: (3.1.9) ⌚ place priority on the integrity of the environment in the Trust Area ⌚ protect the diversity of native species and habitats in the Trust Area; and ⌚ prevent pollution of the air, land, freshwater networks, and marine waters of the Trust Area
- Coordinating with, and advocating to, other government agencies to: ⌚ regulate and monitor the harvesting of fish, wildlife, and vegetation in the Trust Area so as to protect terrestrial and aquatic species populations and habitats (4.3.1) ⌚ consult with First Nations, local trust committees, island municipalities, and Trust Area communities prior to decisions regarding regulation of hunting or harvesting of wildlife or vegetation in the Trust Area (4.3.1) ⌚ consult with First Nations to preserve First Nations' traditional harvesting areas; and (new) ⌚ to protect, for public use, areas supporting naturally occurring shellfish populations and other marine life, and to establish public shellfish reserves in the Trust Area. (4.3.2)

- Encouraging the provincial government to enforce standards for the control of emissions polluting the air, lands, and waters of the Trust Area. (3.1.10)

- Advocating to other government agencies, non-governmental organizations, Crown corporations, municipalities, regional districts, non-governmental organizations, property owners, residents, and visitors to protect natural areas in the Trust Area through education, stewardship tools, acquisitions, conservation covenants and careful management, in cooperation with First Nations and the Islands Trust Conservancy Board.

4.2 Freshwater Stewardship

Policies

(Local trust committees and Island Municipalities should ensure that Official Community Plans and regulatory bylaws are not contrary to, or at variance with, policies that apply to their planning area).

4.2.1 Loss or degradation of watershed ecosystems, freshwater networks, groundwater recharge areas, and freshwater aquatic species should be prevented. In each planning area, means to prevent this should be identified and utilized in land use planning and regulation.

4.2.2 Neither the density nor intensity of land use should be increased in groundwater regions where the quality or quantity of the supply of freshwater is likely to be inadequate or unsustainable. This should be implemented in each planning area through land use planning and regulation.

4.2.3 Fresh water quality and projections of water demand and supply (existing, anticipated, and seasonal) should be addressed in each planning area through land use planning and regulation.

4.2.4 Each island should be self-sufficient in its supply of freshwater (with the sole exception of Piers Island which is supplied by the Capital Regional District water system).

4.2.5 Additional uses of freshwater should not be detrimental to existing in-stream uses (such as for fish and fish habitat, Indigenous cultural and spiritual practices, aesthetic and recreational activities) and the maintenance of water quality in lakes, streams, and wetlands. In each planning area, this should be ensured where possible through land use planning and regulation to address detrimental impacts upon them of freshwater uses.

4.2.6 Water supply should be sourced from the storage and use of freshwater (groundwater, surface water and rainwater) rather than from the desalination of sea water. In each planning area, land use planning and regulation should support appropriate storage of freshwater and limit the desalination of seawater to specified lots where there is no ability to source and store freshwater and where desalination would not involve returning concentrations of brine into the environment.

Trust Council can support these policies by:

- Identifying and supporting the protection and where possible, the continuity, restoration or rehabilitation of the watershed ecosystems, freshwater networks, groundwater recharge areas and wetlands of the Trust Area.
- Taking a precautionary approach to the sustainable stewardship of watershed ecosystems, freshwater networks, and groundwater recharge areas in the Trust Area, in cooperation with First Nations, Indigenous Knowledge Holders, other government agencies, and the public, and on the basis of the best available area-based mapping, science, social science, local knowledge, and Indigenous ways of knowing.
- Honouring the inherent rights of First Nations to access freshwater streams for cultural and spiritual purposes.
- Coordinating with, and advocating to, the provincial government, regional districts, improvement districts, and other agencies to enact legislation protecting freshwater sustainability, watershed ecosystems, freshwater networks, groundwater recharge areas, and freshwater aquatic species at risk in the Trust Area, in accordance with the Islands Trust Object. (4.4.6)
- Coordinating with, and advocating to, the provincial government to implement property tax incentives for the retention of groundwater and watershed recharge areas and freshwater wetlands in the Trust Area. (4.4.5)
- Encouraging, educating, and advocating to government agencies and nongovernmental organizations, property owners, residents, and visitors to adopt water conservation practices in the Trust Area, including through the use of innovative technologies such as rainwater harvesting, above-ground water cisterns, alternative sewage disposal systems, reuse of water, the treatment and use of grey water, and the use of water saving devices.
- Encouraging government agencies, non-governmental organizations, property owners, residents, and visitors to protect watershed ecosystems through voluntary donations, acquisitions, conservation covenants, and careful management, in collaboration with Islands Trust Conservancy.

Thank you for considering this.

I hope it is helpful.

Sincerely,

Tony Law



Islands Trust Council
200 – 1627 Fort Street
Victoria, BC
V8R 1H8

March 2, 2022

Dear Trust Council;

Salt Spring Solutions is writing to draw your attention to the recent launch of the Islands 2050 Phase 3 Public Engagement with content published on your web site, on the afternoon of Friday February 25, 2022.

The content includes a link to a public opinion survey and an invitation to register for an online question and answer session, to be held four days hence, on March 1.

The invitation for the Q&A Session was published on a Friday afternoon, for an event to be held on the following Tuesday. It is likely the only people who were aware of the event were those who pay close attention to Council business, so it follows that you would likely only get participation from your usual frequent fliers.

As well, the format of the misnamed Q&A Session, which began with a mind-numbing 40-minute presentation on the existing draft revised Policy Statement, and did not allow participants to see each other or ask questions live, was an exercise in disenfranchisement and an insult to the citizens who had taken time from their busy lives to participate. This does not follow best practise for collecting genuinely broad input from the community. We urge you to take stock of the participants on March 1, noting how many were people you have not already heard from and also how diverse the group was in age and demographics.

The public opinion survey itself is astonishingly poorly designed and does not follow best practise of being clear, concise, and comprehensible. It borders on gaslighting to ask the public to participate and then make it so very difficult for them to do so.

The issues with the survey include pages of bureaucratic language introductory and cautionary notes, vague language, value-laden statements, subjective and/or leading language, conflation of issues that do not belong together, repetition of the same questions, and limited space for open-ended question response.

Some examples of how the survey falters as an engagement tool:

“Marine dependent land uses should be directed away from eelgrass meadows, kelp forests, forage fish spawning areas, tidal salt marshes, mud flats, and coastal wetlands, acknowledging the important roles they play in capturing and storing carbon, protecting shorelines, and supporting marine food webs and species at risk.”

What is a ‘*marine dependent land use*’? Do you think that most lay people would understand what that phrase means?

“Neither the density nor intensity of land use should be increased in groundwater regions where the quality or quantity of freshwater is likely to be inadequate or unsustainable.”

What is the difference between **density and intensity**? What does intensity mean, in this instance?

*“Harvesting practices (i.e. forestry, agriculture, and aquaculture) should be **small-scale, sustainable, regenerative, supportive of climate action, respectful of Indigenous harvesting areas, and protective of the environmental integrity** of the Islands Trust Area.”*

There are six values-based phrases combined in this statement. What if I agree with all but one, or only half of them? How do I answer?

What does “*respectful of the environmental integrity of the Islands Trust Area*” actually mean?

Section 21 asks for our opinion on an array of advocacy work the Trust could take on, but it does not tell the participant whether any of this work is already part of the Trust workplan and budget or whether it would require entirely new resources. Of course, it would be nice to have *all the things*, but we don’t even know if we can afford them.

Sections 22 through 26 ask open ended questions about macro issues and then provide a mere 300 characters in which to answer. Three hundred characters is only 20 characters longer than a tweet and we all know how useful they are in addressing the subtleties of any complex issue.

What appears to have happened is that the survey has been made to serve the policy development work already completed instead of gathering public opinion on the various issues, unencumbered by previous staff conclusions and draft policy offerings. This is a mistake.

The whole point of a survey is to gage community sentiment and provide actionable information. But it is disingenuous to survey the public with only half the information and severe limits on possible responses by framing them within the very policy proposals that caused the process to fall apart in the first go round.

Council’s intent for the Phase 3 Public Engagement program, which was specifically added to the Policy Statement Review process at an additional cost of approximately \$140K to taxpayers, was to address the failings of the first engagement process; to be more inclusive, hear from more voices, broaden the input beyond the usual participants, and ensure that groups who would otherwise not be heard from, such as youth, would be included. The survey design and language, the short notice and format of the online meeting, and the scheduling of other Phase 3 engagement activities over the two weeks of spring break, in fact, accomplish exactly the opposite.

Sincerely,



Elizabeth FitzZaland RPP, MCIP
Salt Spring Solutions
143 Kanaka Road
Salt Spring Island, BC
V8K 2A9

From: Kristina Peszel <[REDACTED]>
Sent: Friday, February 18, 2022 9:56 AM
To: SouthInfo <SouthInfo@islandstrust.bc.ca>
Subject: Budget increase by Financial Committee

Hello,

How could the financial committee in all good conscience approve an increase in budget when 49% voted for a decrease, 6% abstained (therefore making it a majority vote to decrease) and 31% voted to keep the budget the same?

How is this possible? Only 14% chose an increase. At the very least, if you weren't going to listen to the residents, maintaining the previous budget would have been the most that should have been done.

As per your website, you are supposed to be accountable to us...

Accountability

Islands Trust is accountable to the Minister for Municipal Affairs, taxpayers, and the public.

When are we going to be heard?

Sincerely,
Kristina

Get [Outlook for Android](#)

From: Jeffrey Green <[REDACTED]>
Sent: Saturday, February 19, 2022 11:10 AM
To: Executive Admin; Budget
Cc: Peter Luckham; Deb Morrison; Benjamin McConchie; Steve Wright; Cameron Thorn
Subject: Approval of the 2022/23 Budget by the Financial Committee

Follow Up Flag: Follow up
Flag Status: Flagged

Mr. Luckham and the Island Trust Trustees

I understand that at the Financial Planning Committee meeting on February 16th, the Committee approved a \$9.5 million dollar budget for referral to the Trust Council, a budget that was \$400 thousand more than the budget that the public had been asked to comment on. This is directly opposite to the results of the public survey on the budget; specifically, 49% wanted to see a budget decrease and 31% wanted the budget to stay the same. Combined, 80% of the respondents do not support an increase in the Trust budget versus 14% supporting an increase. I am also aware the Trust received a number of letters and emails that did not support an increase in the Trust budget.

The Trust has used the SurveyMonkey platform in each of the past three years (2019 to 2021) to obtain public input on the proposed annual budgets. The same survey platform has been used for other surveys by the Trust over the past 4-5 years (e.g., Islands 2050 – Policy Directions Survey January-February 2021; Keats Island Shoreline Protection Project, 2018).

The Trust has used the results of these past Budget Surveys — all using Monkeysurvey — to support advancing the budget. For example, Peter Luckham has stated:

- *"751 people provided input through an online survey or by sending emails Your input was heard and taken into consideration when we finalized the budget."* (March 13, 2020; <https://islandstrust.bc.ca/document/news-release-tc-approves-climate-focused-budget/>)
- Peter Luckham stated in 2021: *"In total, 953 people provided input via survey and e-mail Your input was heard and considered carefully when we made final decisions on the budget"* (March 16, 2021; <https://islandstrust.bc.ca/document/islands-trust-council-approves-2021-22-budget/>)

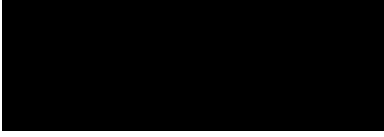
However, this year (2022), when 80% of the 1,107 respondents to the Budget Survey did not support an increase, the Financial Planning Committee chose to ignore the results of the budget survey and proceed with not only approving the budget increase, but also added \$400 thousand to the budget. The \$9.5 million budget will now be presented to the Trust Council on March 8th.

When the Trust Council reviews the proposed budget next month, the Council needs to carefully review and consider the public feedback that the Trust requested and that property owners and businesses paid for through their taxes. Residents and businesses in the Island Trust Area spent considerable time and energy to complete the surveys on the expectation their opinions would be respected and duly considered.

If the Council vote does not reflect public input as represented by the Budget survey and correspondence, then the Council needs to provide an open, transparent and objective rationale for doing so. Without such justification, the neutrality and value of past and future public engagement processes, including the Trust surveys for future budgets, the upcoming Draft Policy Bylaw, and other topics, are substantially diminished, as is the public's trust in the Trust.

Sincerely
Jeff Green

Jeffrey E. Green



From: M. Alice Baer <[REDACTED]>
Sent: Monday, February 21, 2022 12:15 PM
To: Executive Admin
Subject: Vote against the budget increase

Dear Execadmin,

Please vote AGAINST the \$9.5 Millan budget coming up on March 8th. Vote NO to the increase. I am a resident of Saturna and have been for 20 years.

Alice Baer

[REDACTED]

Saturna Island

[REDACTED]

[REDACTED]

From: Jennifer Margison <[REDACTED]>
Sent: Friday, February 25, 2022 1:19 PM
To: Executive Admin
Subject: Corrected Letter: Concern from Yesterday's Executive Meeting

I am sorry - there was a typo in the previously sent letter that has been corrected here. Please replace if possible.

Jennifer Margison

Dear Chair Luckham and Executive Committee Members

I realize from the size of yesterday's agenda package that you and the IT staff have many competing demands on your time. However, I was quite disturbed by the short shrift given the Addendum 8.2.3.1 Minister Announcement of Upcoming Changes on Housing.

<https://vancouversun.com/news/local-news/bc-considers-removing-some-housing-approval-powers-from-municipalities>

In spite of what seemed to be some concern from staff about how the IT mandate might or might not be taken into consideration, this potential removal of some powers of local government to control development was dismissed as unworthy of even a letter of inquiry. And this is in the face of significant concerns being expressed by many Trust area residents when it comes to high-density housing developments and other density increases and the environmental impacts they pose, especially to our freshwater resources, and the general carrying capacity of our islands.

The recently released Governance Review strongly states that "there is no comprehensive analysis of the Trust's area capacity to sustain current population and activity, or its ability to accommodate more growth and development, especially in light of climate change and other considerations. The absence of an overarching vision for the Trust Area as a whole, setting out limits to growth, measures for protection of the environment, and sustainable strategies for development must be addressed."

Yet, the Executive Committee members' response to this potential erosion of local government seemed indifferent, taking a wait-and-see approach with Trustee Patrick stating as a rationale for inaction, that this government legislative change will not impact all islands, only those where there is a need for housing.

Respectfully, this seems a missed opportunity by the Trust Executive to remind the provincial government of the importance of the Trust mandate, the unique limitations of the Trust area when it comes to development, housing or other, and the need for clear recognition that "one size does not fit all".

Sincerely,

Jennifer Margison



Galiano Island, BC

From: Larry Peck [REDACTED]
Sent: Monday, February 28, 2022 2:06 PM
To: EC <ec@islandstrust.bc.ca>
Subject: The Phase 3 Public Engagement Survey

To: Peter Luckham, Chairman
Islands Trust Executive Committee

Hello Peter,

Here is some feedback that you might find useful in the review process for the Islands Trust Policy Statement Amendment...

The Phase 3 Public Engagement Survey

As as a professional who has been trained in the process of developing research questionnaires, I have a serious issue with the format of this survey. Many questions have been raised by others in the Islands Trust Communities and I agree with ones listed here below. In many cases the structure or wording forces us to mark "strongly disagree" on many of the statements or otherwise skew the responses, so it is unlikely that you will have a valid conclusion to your survey!

Larry Peck, MSW (Social Policy & Community Organization)

Other people have expressed extreme disappointment with the design of this survey - raising the following points:

- The language is dense and difficult to read and comprehend.
- The layout, with value-laden statements repeated under "commitments", "directives" and "coordination", adds to the confusion.
- Statements are leading - you are not asked an opinion but given a value loaded statement with implications and assumptions that go beyond anything you might want to agree or disagree with.
- "Strongly disagree" is right next to "don't know" - be careful
- Comments are allowed – but only up to 300 characters, including spaces - but no guide to assist.
- Multiple statements are combined making it impossible to answer accurately.

Example: "The rate and scale of growth in the Trust area must be carefully managed AND requires limitation".

One may agree that development in the Trust area should be managed, and of course it is being managed now, but what is meant by "carefully"? And then, how many people would agree that "limitation" is

needed and what exactly does that mean? Note that we already have Official Community Plans which have set out the zoning and the number of lots per island, so what is the broader intent of the above statement?

Regards, Larry



████████████████████
Saturna Island BC

From: "INFO, BCEBC BCEBC:EX" <info@bcebc.ca>
Subject: Greetings from the BC Electoral Boundaries Commission
Date: March 3, 2022 at 11:45:56 AM PST
To: "sefast@bimbc.ca" <sefast@bimbc.ca>



March 3, 2022

Councillor Sue Ellen Fast
Island Municipality of Bowen Island

Greetings from the BC Electoral Boundaries Commission.

Please accept this letter as an invitation to your organization to express your views on the province's current electoral district boundaries.

The BC Electoral Boundaries Commission is an independent, non-partisan commission with a mandate to review the area, names and boundaries of provincial electoral districts. The Commission submits two reports to the Legislative Assembly with recommendations for the next two provincial general elections.

Your voice is an important part of this process. To help prepare its preliminary report, the Commission is now seeking public input on the province's current electoral district boundaries. We will be publishing a preliminary report with initial recommendations. After, we will seek public input on those recommendations.

You can share your organization's views in the following ways:

- through the [Commission website](#),
- at an in-person or virtual [public meeting](#), or
 - by [writing the Commission](#) directly.

Visit our website to learn more about the Commission, review maps and resources, and find the electoral districts in your community.

Please feel free to share this information with others and contact us with any questions.

Sincerely,

Justice Nitya Iyer
Commission Chair

BC Electoral Boundaries Commission

100- 1112 FORT STREET, VICTORIA B.C. V8V 3PK
BCEBC.CA | INFO@BCEBC.CA | 1-800-661-8683

Top Priorities Report

Executive Committee

1. *Islands Trust Act Amendments*

Investigate possibility of amendments to the Islands Trust Act to broaden the Islands Trusts ability to serve its communities and to strengthen its mandate to preserve and protect. (Strategic Plan 5.1)

Responsible

Russ Hotsenpiller

Dates

Rec'd: 26-Oct-2016

2. *Update Islands Trust Policy Statement*

With involvement from Trust Programs Committee as appropriate, co-ordinate a review of the Policy Statement including a First Nations and public engagement process. Project charter approved February 26, 2020. (Strategic Plan 3.1, 4.4 , 5.6, 5.7)

Responsible

Clare Frater

Dates

Target: 15-Sep-2022

3. *Climate Change Emergency*

Matters pertaining to Islands Trust mitigation and adaptation to climate change impacts. (Strategic Plan 3.1)

Responsible

Russ Hotsenpiller

Dates

Rec'd: 05-Jun-2019

4. *Business Response to COVID-19*

Draft and implement safety plan, consider public messaging as needed.

Responsible

Russ Hotsenpiller

Dates

Rec'd: 15-Apr-2020

Top Priorities Report

Executive Committee

5. <i>First Nations Reconciliation</i>	Responsible	Dates
Implementation of the Reconciliation Action Plan. (Strategic Plan Items 4.5 & 4.6)	Russ Hotsenpiller	Rec'd: 02-Sep-2020
5. <i>Preserve and protect marine ecosystems</i>	Responsible	Dates
Continue advocacy re: Freighter Anchorages, Trust Council added freighter anchorages to the list of Executive Committee list of top priorities. (Strat Plan Item 2.1)	Clare Frater	Rec'd: 11-Mar-2021



Projects Report

Executive Committee

1. <i>Development of an Islands Trust Communications Strategy</i>	Responsible	Date Received
Including development of a new website. (Strategic Plan Item 4.2)	Clare Frater	30-Aug-2017
2. <i>Marine Advocacy</i>	Responsible	Date Received
Associated with i.) impact of commercial activities on Southern Resident Killer Whales SRKW (Strat Plan Item 2.1), ii.) oil spills and iii.) anchorages.	Clare Frater	02-Sep-2020
3. <i>Broadcast Public Meetings</i>	Responsible	Date Received
Develop the capacity to broadcast public meetings of Local Trust Committees, Council Committees and Trust Council. (Strategic Plan Item 4.1)	Clare Frater Julia Mobbs Russ Hotsenpiller	02-Sep-2020
4. <i>Improve Communications about the Islands Trust</i>	Responsible	Date Received
Related to Strategic Plan Items 4.1 & 4.2	Clare Frater	30-Aug-2017
5. <i>NAPTEP regulation changes to increase the percentage of tax exemption</i>	Responsible	Date Received
Strategic Plan Item 1.3	Clare Frater Kate Emmings	02-Sep-2020



Executive Committee

6. *Advocate to reduce negative impacts of shellfish aquaculture practices*

Responsible

Date Received

Develop project charter and budget requests to build organizational capacity (knowledge and time) related to shellfish aquaculture advocacy.

16-Aug-2017

7. *Strengthen relations with First Nations*

Responsible

Date Received

MMIWG Calls for Justice Resolutions (Strategic Plan Item 4.6)

21-Oct-2020

- 1. All staff required to take training related to cultural safety in keeping with the Missing and Murdered Indigenous Women and Girls Calls for Justice.
- 2. That staff plan education on the Missing and Murdered Indigenous Women and Girls Calls for Justice for trustees and senior staff.
- 4. Staff to include information about the Missing and Murdered Indigenous Women and Girls Calls for Justice and cultural safety in staff and trustee orientation materials.
- 5. Draft amendments to the Communications Policy and the Advocacy Policy to address the Missing and Murdered Indigenous Women and Girls Calls for Justice.

8. *Strengthen relations with First Nations*

Responsible

Date Received

Develop a policy regarding referral responses where there is a known archeological site. (Strategic Plan Item 4.7)

26-May-2021

Executive Committee

9. <i>Governance</i>	Responsible	Date Received
<p>Related to Section 5 of the Strategic Plan</p> <p>The possibility of utilizing Section 8(2)(e) of the Islands Trust Act. Responsibilities of trust council: 8(2)For the purpose of carrying out the object of the trust, the trust council may (e) make recommendations to the Lieutenant Governor in Council respecting the determination, implementation and carrying out of policies for the preservation and protection of the trust area and its unique amenities and environment -</p> <hr/>		21-Jul-2021