



Hornby Island Local Trust Committee Regular Meeting Addendum

Date: November 3, 2017
Time: 11:30 am
Location: New Horizons
1765 Sollans Road, Hornby Island, BC

	Pages
11. LOCAL TRUST COMMITTEE PROJECTS	2:40 PM - 3:10 PM
11.2 <i>Relationship Building with K'omoks First Nation - attached</i>	2 - 8



DATE OF MEETING: November 3, 2017
TO: Hornby Island Local Trust Committee
FROM: Marnie Eggen, Island Planner
Fiona XETXÁTTEN MacRaid, Marine and First Nations Issues Management
SUBJECT: Relationship building with K'omoks First Nation Project

RECOMMENDATION

1. That the Hornby Island Local Trust Committee request staff to organize two or more community dialogue sessions focused on First Nations and related topics of interest, to be facilitated by Hornby Island community members, and to invite First Nations who have asserted rights and title on Hornby Island to participate.
2. That the Hornby Island Local Trust Committee endorse the Hornby Island Shared Narrative of Place Project Charter, v. 2 [as amended].

REPORT SUMMARY

The purpose of this Staff Report is to update the Hornby Local Trust Committee (LTC) on the status of First Nations Relationship Building activities and request direction from the LTC on next steps.

BACKGROUND

Events and Activities to Date:

- April 10, 2017** The LTC accepted an invitation and attended a meeting with K'omoks First Nation Chief and Council at the Band office in Comox. The LTC passed a resolution to convey understanding, recognition and openness to K'omoks First Nation at the meeting.
- May 5, 2017** The LTC endorsed the Project Charter for Shared Narrative of Place Project (see Attachments) with the following objectives:
- Increased understanding and respect for Indigenous connections to the islands;
 - Amending the Official Community Plan (OCP) to reflect the “deep history” of First Nations in the Hornby Local Trust Area and adding maps (with permission from K'omoks) of Indigenous special places to the OCP.
- June 7, 2017** First Nations Relationship Building – staff presentation and community discussion.
- July 14, 2017** Trustees Busheikin and Trustee Law, along with Islands Trust Chair Peter Luckham, Chief Administrative Officer Russ Hotsenpiller and planning staff, met with K'omoks Chief and Council, and visited various sites on Denman and Hornby Islands and shared a lunch together.

Previous Resolutions

The following is a list of previous resolutions passed regarding First Nations:

December 2, 2016

HO-2016-053

It was MOVED and SECONDED,

that staff be requested to develop an Event Plan with respect to Hornby and Denman Local Trust Committees working together for an initial K'omoks community and First Nation long-term, sustainable relationship building event.

CARRIED

Staff notes this item is outstanding on the Hornby Island LTC Follow up Action List.

March 31, 2017

HO-2017-020

It was MOVED and SECONDED,

that the Hornby Island Local Trust Committee convey to the K'omoks First Nation the following:

The Hornby Island Local Trust Committee:

- Understands that K'omoks First Nation are original inhabitants of traditional territory that includes Hornby Island;
- Recognizes K'omoks First Nation as a government with jurisdiction over its people, lands, waters, and other matters; and
- Welcomes opportunities for partnerships with K'omoks First Nation that will protect archaeological and ecological values on Hornby Island and its shoreline and that will appropriately recognize and respect First Nation cultural values of the island.

CARRIED

HO-2017-021

It was MOVED and SECONDED,

that the Hornby Island Local Trust Committee accept the invitation from K'omoks First Nation to attend a Chief and Council meeting on April 10, 2017 and invite the Denman Island Local Trust Committee to attend and that up to \$200.00 be spent on gifts from the Hornby First Nations Relationship budget.

CARRIED

May 5, 2017

HO-2017-031

It was MOVED and SECONDED,

that the Shared Narrative of Place Charter v1 be amended by adding a first bullet under In Scope: "Hosting a community forum on approaches to relationship building".

CARRIED

HO-2017-032

It was MOVED and SECONDED,

that the Hornby Island Local Trust Committee (LTC) endorse the Shared Narrative of Place Charter v1 as amended which will strive to amend the Hornby Island Official Community Plan (OCP) in two phases. As a first step, integrating a First Nations "deep history" narrative and place names within the OCP. Then, in cooperation with local First Nations, review the OCP for opportunities for First Nations to participate in the work of the LTC more meaningfully.

CARRIED

HO-2017-033

It was MOVED and SECONDED,

that the Hornby Island Local Trust Committee encourage residents of Hornby Island to voluntarily start sharing First Nations' place names and histories of the island through various stakeholder community groups and community events and, where possible, influence the content of signage to include First Nations' place names and context of Indigenous use of places.

CARRIED

September 8, 2017

HO-2017-057

It was MOVED and SECONDED,

that the Top Priorities List be amended by changing the activity for priority no. 1 from "Participate in proposed upcoming C2C meeting" to "Move toward possible OCP amendments to address First Nations' interests that might include 'Background' of the Official Community Plan, marine issues, and place names.

CARRIED

HO-2017-058

It was MOVED and SECONDED,

that the Hornby Island Local Trust Committee request staff to provide the Local Trust Committee with documentation and correspondence with respect to Minister's approval of the Hornby Island Official Community Plan regarding First Nations' interests.

CARRIED

For more information on this project see the Staff Report presented at the LTC business meeting of May 5, 2017.

ANALYSIS

Issues and Opportunities

Staff Actions:

The LTC previously received a joint Denman/Hornby Shared Narrative of Place Project Charter (see Attachments). The LTC requested staff to "move toward possible OCP amendments to address First Nations' interests that might include 'Background' of the Official Community Plan, marine issues, and place names." Staff note the following efforts have been made to follow up with K'omoks First Nation since the July 14, 2017 visit with Chief and Council on Denman and Hornby Islands.

- Aug. 29: F. MacRaidl contacted Jesse Morin, K'omoks Consultant Archaeologist, and discussed a draft "deep history" text for possible inclusion in OCPs, with a caveat to first have direction from Chief and Council to work on a place name program; a request was put in to discuss this with the Band Manager and Council that day;
- Sept. 7: edited version of "deep history" shared with Trustee Law for review and comment;
- Sept. 19: check in with Jesse Morin on progress of request to K'omoks regarding place name project (no news as of yet);
- Sept. 26: check in with Jesse Morin about K'omoks direction regarding place name program (no news as of yet);
- Oct. 18: Check in with Jesse Morin about K'omoks direction regarding place name program (on agenda again for Nov. 1 Council meeting);

Community Engagement in Reconciliation and Relationship Building Activities:

The broader societal shift in attitudes towards First Nations across Canada is a paradigm shift for many Canadians. Throughout the country, with the recent adoption of the Truth and Reconciliation Calls to Action, the United Nations Declaration of the Rights of Indigenous Peoples and the recent change of BC's provincial government to a more empathetic position toward First Nations relationship building, First Nations are dealing with an increasing number of requests from government agencies and others to engage in important reconciliation work. While there is generally a positive desire to engage from First Nations, many Nations and their staff are struggling to find ways to prioritize requests over and above serving the needs of their communities.

One option to maintaining the momentum of shifting attitudes within non-Indigenous island communities without putting further pressure on First Nations to participate, is to continue an educational program on things like emerging archaeology, or on-island coffeehouse discussions about colonial history or exploring the meaning of terms like "Aboriginal title" and "Aboriginal rights" as they pertain to private property. Members of local First Nations can always be invited to lead or participate in these types of activities, but their attendance is not required.

A three-part PowerPoint presentation is available for throughout the Islands Trust Area for any individuals or groups interested in pursuing this type of activity. The presentation is accompanied by detailed speaking notes, suggested discussion questions and further reading recommendations. For many non-Indigenous Canadians, attitude shifts toward First Nations often comes from understanding historical facts, thinking about the legal implications of court discussions, and having a safe space for discussion.

Rationale for Recommendation

Staff are recommending that the LTC request staff to organize two or more community dialogue sessions focused on First Nations. This would involve confirming one or more local facilitators and extending invitations to local First Nations. This activity would support the LTC's First Nations Relationship Building initiative and build greater capacity and understanding amongst community members. Staff are also recommending that the LTC endorse an updated project charter, which reflects this direction and also provides a charter that is independent from that of the Denman LTC. Staff note that further community dialogue and advancement of the place name project should precede efforts to amend the OCP. The staff recommendation is noted on page 1 of the report.

ALTERNATIVES

- 1. Request further information**
- 2. Receive for information**

NEXT STEPS

The LTC can recommend a series of coffeehouse-type or similar events and consider if there are interested community members who may wish to facilitate community discussions or present one of the Islands Trust presentations. For each event, a letter of invitation can be extended to all local First Nations with asserted rights and title on the island to participate and/or lead the discussion. It is important to remember that if First Nations are invited, they may ask for travel reimbursement, which is an LTC budget consideration.

If K'omoks leadership agrees on November 1 to approve Jesse Morin to work with both Denman and Hornby LTCs on the identification and acknowledgement of K'omoks island place names, this project may advance in parallel to community dialogue sessions on First Nations' educational opportunities.

Submitted By:	Marnie Eggen, MCIP RPP Island Planner	October 26, 2017
Concurrence:	Ann Kjerulf, MCIP RPP Regional Planning Manager	October 30, 2017

ATTACHMENTS

1. Denman/Hornby Shared Narrative of Place Project Charter
2. Hornby Island Shared Narrative of Place Project Charter, v.2

Shared Narrative of Place - Charter v1

Hornby/Denman Island LTC

Date: 05.05.17

Purpose For Denman/Hornby Island Local Trust Committees to develop a mutually respectful long term relationship with K'omoks First Nation that honours their connections to the lands and water of both Hornby Local Trust Area and Denman Local Trust Area.

Background Recently trustees and staff representing Hornby and Denman Islands were invited to meet with K'omoks Chief, Council and key staff on April 10. Many positive ideas were discussed about how the LTCs could develop a mutually respectful relationship with K'omoks FN. The Project Charter outlines activities that will deepen the meaningfulness of that relationship. The Project outlines how Hornby/Denman LTCs can utilize the opportunities of island signage and amendments to the Official Community Plan to reflect a shared narrative of place with K'omoks First Nation.

Objectives

- Increased understanding and respect for Indigenous connections to the islands
- Amending the OCP to reflect the "deep history" of K'omoks FN in the Hornby/Denman Trust Areas and adding maps (with permission from K'omoks FN) of Indigenous special places to the OCPs

In Scope

- Hosting a community forum on approaches to relationship building
- Hosting a public event where FNs are invited to share their knowledge of Denman/Hornby special places
- OCP amendments
- Signage in the Trust Area where the Hornby/Denman trustees have some influence over content
- Encouraging community associations and events to include and honour Indigenous participation

Out of Scope

- Follow-through of activities suggested for community associations and events
- Final decision of signage content where signage is a partnership effort of multiple agencies
- Indigenous place names that are not publically available online or shared by explicit permission by local First Nations

Workplan Overview

Deliverable/Milestone	Date
Plan for Public FN Event	June 6, 2017
Draft OCP amendments (introductory section on deep history and map with Indigenous place names)	August 1, 2017
Identification of signage opportunities in Hornby/Denman Trust Area where Indigenous history can be acknowledged	August 1, 2017

Project Team

Fiona MacRaidl	Project Manager
Island Planner	Marnie Eggen

Budget

Budget Sources: Hornby/Victoria FN budget (1575); Denman FN budget (1575); Matching C2C funding (3150) (pending). Total 6300 (2017/18).

Fiscal	Item	Cost
2017/18	Public event	4000
2017/18	OCP amend/Legislative	1500
2017/18	Contingency	750
Total 2017/18		6250
2018/19 (pending)	OCP amend/Legislative	1500

RPM Approval:
Ann Kjerulf
Date: April 25, 2017

LTC Endorsement:
Resolution #: HO-2017-032
Date: May 5, 2017

Hornby Island Shared Narrative of Place - Charter v2

Hornby Island LTC

Date:03.11.17

Purpose For the Hornby Island Local Trust Committee to develop a mutually respectful long-term relationship with local First Nations that honours their connections to the lands and water of the Hornby Local Trust Area.

Background In December 2016, Islands Trust Council adopted the First Nations Engagement Principles Policy. Trustees and staff were invited to meet with the K'omoks First Nation Chief, Council and key staff on April 10, 2017. Many positive ideas were discussed about how to develop a mutually respectful relationship with the K'omoks First Nation. The Project Charter outlines activities that will deepen the meaningfulness of that relationship. The Project outlines activities that the Hornby Island Local Trust Committee can pursue in order to reflect a shared narrative of place with local First Nations who have asserted rights and title in the Hornby Local Trust Area.

Objectives

- Increased understanding and respect for Indigenous connections to the islands
- Amending the Official Community Plan (OCP) to incorporate Indigenous special place names and mapping and reflect the "deep history" of First Nations in the Hornby Local Trust Area

In Scope

- Hosting a community forum on approaches to relationship building
- Hosting a public event where local First Nations are invited to share their knowledge of special places on Hornby Island
- Identifying signage opportunities in the Hornby Local Trust Area
- Encouraging community associations and events to include and honour Indigenous participation
- OCP amendments

Out of Scope

- Follow-through of activities arising from community associations and events
- Final decision of signage content where signage is a partnership effort of multiple agencies
- Payment for construction, installation or maintenance of signage
- Indigenous place names that are not publically available or shared with explicit permission by local First Nations

Workplan Overview

Deliverable/Milestone	Date
Community First Nations Event(s)	2017—2018
K'omoks First Nation Chief and Council and LTC meeting/site visit	Summer 2017
OCP amendments	2017—2019
Identification of signage opportunities in Hornby Trust Area where Indigenous history can be acknowledged	2017—2019

Project Team	
Fiona MacRaidl	Project Manager
Hornby Planner	Planning support

RPM Approval:
Ann Kjerulf
Date: Oct. 30, 2017

LTC Endorsement:
Resolution #:
Date:

Budget

Budget Sources: Hornby/Victoria FN budgets

Fiscal	Item	Cost
2017/18	Community event(s)	1000
2017/18	FN & LTC mtg (completed)	1000
Total 2017/18		2000
2018/19 (pending)	Community event(s)	1000
2018/19 (pending)	OCP amend/Legislative process	1500