



# Islands Trust Council Special Electronic Meeting

Date: Tuesday, July 29, 2025  
Time: 1:00 pm  
Location: Electronic Meeting, and a physical location to view the livestream of the meeting:  
Islands Trust Victoria Office  
#200 - 1627 Fort Street  
Victoria, BC V8R 1H8

---

Pages

1. CALL TO ORDER
2. TERRITORIAL ACKNOWLEDGEMENT
3. APPROVAL OF AGENDA

3.1 Introduction of New Items

3.2 Approval of Agenda

4. PUBLIC COMMENT PERIOD
5. CLOSED MEETING

THAT the meeting be closed to the public subject to Sections 90(1) (i) of the Community Charter in order to consider matters related the receipt of advice that is subject to solicitor-client privilege, including communications necessary for that purpose, and that staff attend the meeting.

6. BUSINESS ITEMS

6.1 Trust Area Services

6.1.1 Policy Statement Bylaw No.183 – Consideration of First Reading - Request for Decision

2 - 81

1) THAT Trust Council Bylaw No. 183, cited as “Trust Council Policy Statement Bylaw, 2025”, be read a first time.

2) THAT Trust Council request staff to refer Bylaw No. 183 to the agencies, Indigenous Governing Bodies and organizations listed in attachment 2 of the request for decision dated July 29, 2025.

7. NEW BUSINESS
8. ADJOURNMENT



## REQUEST FOR DECISION

**To:** Trust Council **For the Meeting of:** July 29, 2025  
**From:** Trust Area Services **Date Prepared:** July 10, 2025  
**SUBJECT:** Policy Statement Bylaw No.183 – Consideration of First Reading

---

### RECOMMENDATION:

- 1) **That Trust Council Bylaw No. 183, cited as “Trust Council Policy Statement Bylaw, 2025”, be read a first time.**
- 2) **That Trust Council request staff to refer Bylaw No. 183 to the agencies, Indigenous Governing Bodies and organizations listed in Attachment 3 of the request for decision dated July 29, 2025.**

**CHIEF ADMINISTRATIVE OFFICER COMMENTS:** Adopting a new Policy Statement for the Islands Trust is one of the highest priorities in Trust Council’s 2025-2028 Strategic Plan. The Policy Statement Bylaw presented here for consideration of first reading is the product of years of engagement, staff effort, and intensive review and revision by trustees. Giving first reading to the draft new Policy Statement is not the end of the process, but rather an incremental step forward, opening the way for a new phase of public engagement and referrals to Indigenous Governing Bodies, government agencies and local organizations. Declining to give first reading to the Policy Statement bylaw would put in jeopardy the already-tight timeline for bylaw adoption before the end of the current political term.

---

- 1 **PURPOSE:** The purpose of this request for decision is to provide Trust Council with an updated version of the draft new Policy Statement for consideration of first reading that reflects revisions requested by Trust Council in September and October 2022, and September 2024, as well as additional revisions recommended by Trust Programs Committee (TPC) and Committee of the Whole (COtW) since September 2024.
- 2 **BACKGROUND:** The Policy Statement Amendment Project (PSAP) has been underway since 2019. Development of Policy Statement Bylaw No. 183 (Attachment 1) considered the feedback received from Indigenous Governing Bodies, community members, local organizations and government agencies and local organizations. Feedback that has informed the project to date<sup>1</sup> is available on the [Islands 2050 webpage](#) in the project library in the following folders:
  - Agency Referrals Phase 1 2021-2022
  - Agency Referrals Phase 1b 2023
  - Delegation Presentations

---

<sup>1</sup> Except privileged legal advice

- Engagement with Indigenous Governing Bodies Phase 1 2019-2021
- Engagement with Indigenous Governing Bodies Phase 2 2022
- Engagement with Indigenous Governing Bodies Phase 3 2023-2024
- Public Correspondence 2019-2023
- Public Correspondence 2024-2025
- Public Engagement Phase 1 2019
- Public Engagement Phase 2 2021
- Public Engagement Phase 3 2022

An updated What we Heard/What we Did report that describes how policies in the draft new Policy Statement align with feedback received during the last phase of public engagement in 2022 is available [here](#).

In May 2024 Committee of the Whole received a new draft of the Policy Statement that had been developed by staff, through engagement with Indigenous Governing Bodies, to reflect Trust Council’s passage of [32 resolutions](#) to revise an earlier draft. Between May 2024 and present, COtW and TPC have met 16 times to discuss, receive information, and improve the draft new Policy Statement. In September 2024, Trust Council accepted a first round of revisions recommended by Committee of the Whole, and these were formally incorporated into the draft.

Attachment 1 of this staff report is a clean version of the draft new Policy Statement with all recommended revisions from COtW and TPC since September 2024 accepted and incorporated into the text.

Attachment 2 of this staff report shows in redline text all of the changes that had been recommended by COtW and TPC since September 2024.

### 3 IMPLICATIONS OF RECOMMENDATION

**ORGANIZATIONAL:** Referral of the Policy Statement bylaw to agencies, Indigenous Governing Bodies, improvement districts, as well as public engagement on the document, will require significant staff time that, by necessity, displaces other work. This has been accounted for in current work plans to the extent possible. Giving first reading to the new Policy Statement will set in motion six months of agency and Indigenous Governing Bodies referrals, as well as public engagement per the attached Communications and Engagement plan.

**FINANCIAL:** There will be costs associated with communications and public engagement on the proposed Policy Statement after first reading, which are provided for in the Policy Statement Amendment Project budget for 2025/26.

Referral of the Policy Statement bylaw to Indigenous Governing Bodies may result in requests for additional financial resources that have not been budgeted for this fiscal year. Staff are exploring options to fund this, if required, and will provide recommendations to Executive Committee and/or Trust Council as necessary.

**POLICY:** No policy implications to giving the bylaw first reading. However, the Policy Statement is the foundation policy document of the Islands Trust and, if adopted, will impact policy direction to local trust committees and Bowen Island Municipality, and result in new principles to guide Trust Council’s decisions.

**IMPLEMENTATION/COMMUNICATIONS:** Staff will continue to implement the approved project charter. The organizational implications of completing first reading, initiating a referral process and undertaking public engagement and associated communications, include:

- Continued reduced capacity in Trust Area Services for advocacy, program and communications initiatives.
- All local trust committees and Bowen Island Municipality will need to consider referrals of the proposed Policy Statement bylaw and undertake any associated public engagement events that they have selected.

**FIRST NATIONS RELATIONS:** In the cover briefing with the referral of the bylaw to Indigenous Governing Bodies, staff will suggest that 90 days be given to responding to referral of Policy Statement Bylaw No. 183, with a further 90 days allocated to discussions with Islands Trust staff about any comments or concerns with the draft bylaw and potential amendments to address those comments or concerns. For Indigenous Governing Bodies that have previously commented on the document, staff will provide a concordance table explaining how their feedback was or was not addressed.

**OTHER:** None.

#### **4 RELEVANT POLICY(S):**

[Islands Trust Policy 1.3.1](#) – Policy Statement Implementation  
[Islands Trust Policy 1.2.1](#) – Policy Statement Amendment

#### **5 ATTACHMENT(S):**

- 1) Trust Council Policy Statement Bylaw No. 183
- 2) Trust Council Policy Statement Bylaw No. 183 (redline)
- 3) Bylaw Referral List – Bylaw No. 183
- 4) PSAP Phase 4 Communications and Engagement Plan
- 5) PSAP Project Charter V11

---

## **RESPONSE OPTIONS**

### **Recommendations:**

- 1) *That Trust Council Bylaw No. 183, cited as “Trust Council Policy Statement Bylaw, 2025”, be read a first time.*
- 2) *That Trust Council request staff to refer Bylaw No. 183 to the agencies, Indigenous Governing Bodies and organizations listed in attachment 2 of the request for decision dated July 29, 2025.*

### **Alternatives:**

- 1) Trust Council may wish to further amend Policy Statement Bylaw No. 183 before giving it first reading. If this is the case, it could pass the following resolutions:

*That Trust Council Bylaw No. 183, cited as "Trust Council Policy Statement Bylaw, 2025, be amended as follows:*

- *By...*
- *By...*

*And:*

*That Trust Council Bylaw No. 183, cited as "Trust Council Policy Statement Bylaw, 2025", as amended, be read a first time.*

- 2) Trust Council may wish to request additional information before considering first reading of Policy Statement Bylaw No. 183. If this is the case, it could pass the following resolution:

*That Trust Council requests staff to provide the following information concerning draft Policy Statement Bylaw No. 183:*

- *XXXXXX*
- *XXXXXX*

---

**Prepared By:** Jason Youmans, Senior Policy Advisor

**Reviewed By/Date:** Clare Frater, Director, Trust Area Services, July 11, 2025  
Reuben Bronee, CAO, July 11, 2025

ISLANDS TRUST COUNCIL

BYLAW NO. 183

\*\*\*\*\*

A BYLAW TO ADOPT A POLICY STATEMENT FOR THE TRUST AREA

\*\*\*\*\*

The Islands Trust Council, having jurisdiction in respect of the Trust Area in the Province of British Columbia pursuant to the *Islands Trust Act* S.B.C. 1996 c.239, enacts as follows:

**TITLE**

- 1. This Bylaw may be cited for all purposes as “Islands Trust Policy Statement Bylaw, 2025”.

**APPLICATION**

- 2. This Bylaw applies to the Trust Area, as defined in Schedule A of the *Islands Trust Act* S.B.C. 1996 c.239.

**ORGANIZATION**

- 3. Schedule A (Islands Trust Policy Statement) attached to and forming part of the bylaw is hereby adopted as the trust policy statement pursuant to S.15(1) of the *Islands Trust Act*.

**SEVERABILITY**

- 4. If any provision of this Bylaw is for any reason held to be invalid by a decision of any Court of competent jurisdiction, the invalid provision must be severed from the Bylaw and the decision that such provision is invalid must not affect the validity of the remaining provisions of the Bylaw.

**REPEAL**

- 5. “Islands Trust Policy Statement, 1993” is hereby repealed upon adoption of this bylaw.

**READINGS**

READ A FIRST TIME THIS DAY OF , 20XX

READ A SECOND TIME THIS DAY OF , 20XX

READ A THIRD TIME THIS DAY OF , 20XX

APPROVED BY THE MINISTER OF HOUSING AND MUNICIPAL AFFAIRS PURSUANT TO SECTION 15(2)(c) OF THE ISLANDS TRUST ACT THIS DAY OF , 20XX

RECONSIDERED AND FINALLY ADOPTED THIS DAY OF , 20XX

---

Secretary

---

Chairperson



Islands Trust

# **Islands Trust Policy Statement**

# Acknowledgement

Islands Trust Council respectfully acknowledges that the lands and waters that encompass the Islands Trust Area have been home to Indigenous Peoples since time immemorial and that their relationship to these lands and waters continues to this day. Islands Trust Council acknowledges that residential schools, forced removal, and colonial laws and restrictions on Indigenous governance and cultural practices have displaced and dispossessed Coast Salish peoples and disrupted their relationships with the islands and waters of the Salish Sea. Islands Trust Council acknowledges that a healthy environment is essential for Indigenous Peoples to be able to exercise their inherent and treaty rights. Islands Trust Council is committed to reconciliation and to working together to preserve and protect this ecologically, culturally, and spiritually significant region in the Salish Sea.

The Islands Trust Area is located within Coast Salish Territory, in the treaty lands and territories of:

**BOKÉĆEN** (Pauquachin) First Nation

**Da'naxda'xw/Awaetlala** First Nation

**K'ómoks** (Comox) First Nation

**Lhaq'temish** (Lummi) Nation

**MÁLEXEŁ** (Malahat) First Nation

**Mamalilikulla** First Nation

**Qualicum** First Nation

**Quw'utsun** Nation (comprised of **Cowichan Tribes**, **Xeláltxw** (Halalt) First Nation, **Lyackson** First Nation, **Spune'luxutth'** (Penelakut Tribe) and **Stz'uminus** (Chemainus) First Nation)

**scəwáθən** (Tsawwassen) First Nation

**səlilwətał** (Tsleil-Waututh) First Nation

**SEMYOME** (Semiahmoo) First Nation

**shíshálh** (Sechelt) Nation

**Skwxwú7mesh** (Squamish) First Nation

**Snaw-naw-as** (Nanoose) First Nation

**Snuneymuxw** (Nanaimo) First Nation

**Songhees** First Nation

**STÁUTW** (Tsawout) First Nation

**᠎aʔəmen** (Tla'amin) First Nation

**Tlowitsis** Nation

**Ts'uubaa-asatx** (Lake Cowichan) First Nation

**Wei Wai Kum** (Campbell River) First Nation

**We Wai Kai** (Cape Mudge) First Nation

**WJOLEŁP** (Tsartlip) First Nation

**WŚIKEM** (Tseycum) First Nation

**Xwémalhkwa** (Homalco) First Nation

**Xwsepsum** (Esquimalt) First Nation

**xʷməθkʷəy̓əm** (Musqueam) First Nation

# Contents

## **4 Part 1: The *Islands Trust Act***

4 1.1 – The Islands Trust Object

5 1.2 – Map of the Islands Trust Area

6 1.3 – Indigenous Inherent Rights Acknowledgment

6 1.4 – Purpose and Structure of the Policy Statement

## **8 Part 2: Guiding Principles**

8 2.1 – General Guiding Principles

9 2.2 – Reconciliation Principles

9 2.3 – Cooperation Principles

## **11 Part 3: Goals and Policies**

11 Goal 1: Advance Reconciliation

12 Goal 2: Preserve and Protect Indigenous Cultural Heritage and Culturally Significant Areas, Sites, and Species

14 Goal 3: Preserve and Protect Healthy and Biodiverse Ecosystems

15 Goal 4: Foster Sustainable, Inclusive, and Resilient Communities

19 Goal 5: Foster Sustainable Stewardship of Lands and Waters

## **23 Part 4: Implementation**

23 4.1 – Policy Statement Implementation

26 4.2 – Policy Statement Amendments

## **28 Glossary of Terms**

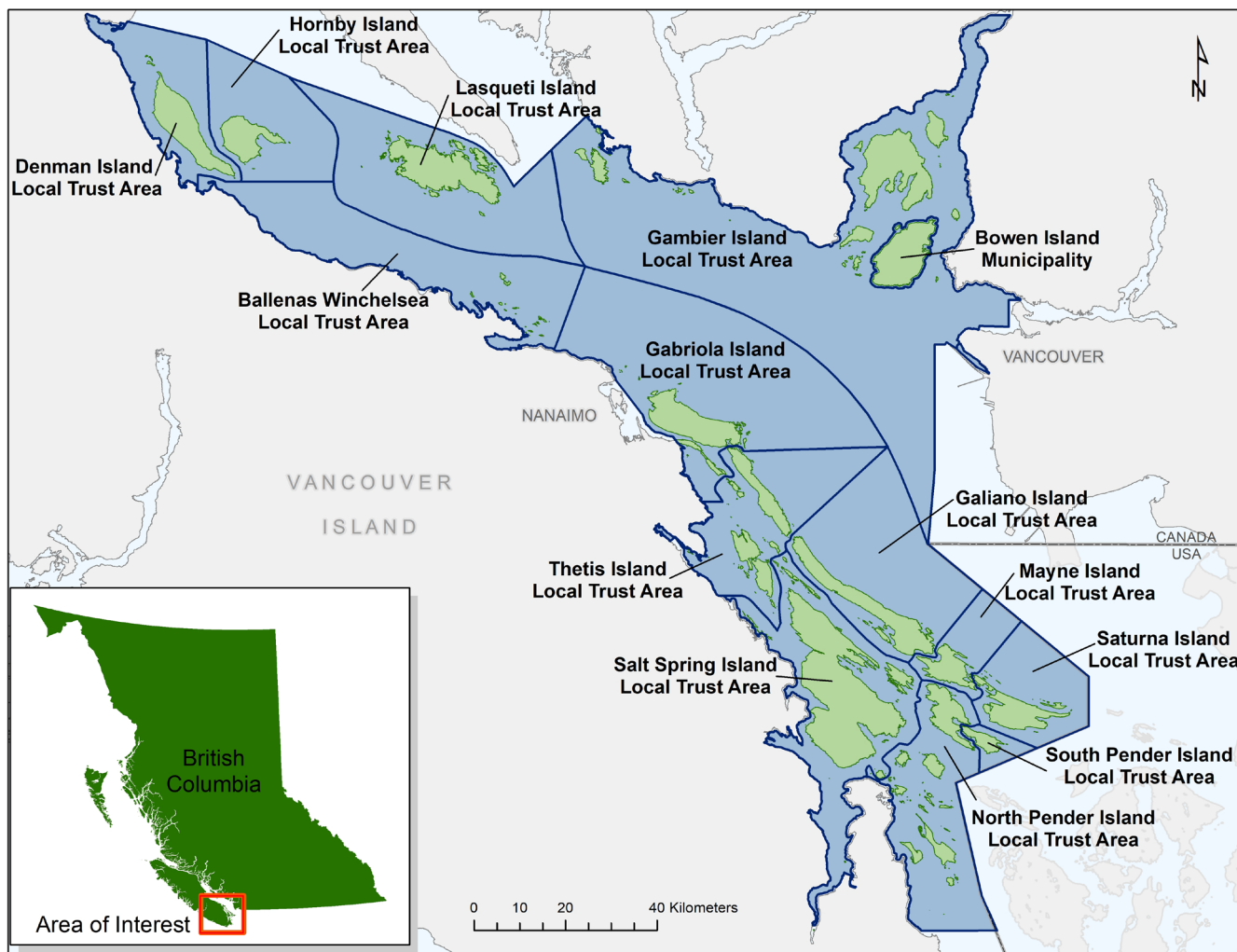
# Part 1: The *Islands Trust Act*

In 1974, the Government of British Columbia established the *Islands Trust Act* to preserve and protect the Islands Trust Area and its unique amenities and environment against unrestrained growth and development. Islands Trust is a federated body responsible for the Trust Area, comprised of 13 major islands and more than 450 smaller islands and the surrounding waters in the Strait of Georgia and Howe Sound. Islands Trust regulates local land use, works with other levels of government, and, through the Islands Trust Conservancy, protects places of natural or cultural significance. This unique governmental mandate is defined in Section 3 of the *Islands Trust Act* and is commonly referred to as the “Islands Trust Object.”

## 1.1 – The Islands Trust Object

“**The object of the trust** is to preserve and protect the Trust Area and its unique amenities and environment for the benefit of the residents of the Trust Area and of British Columbia generally, in cooperation with municipalities, regional districts, improvement districts, First Nations, other persons and organizations and the government of British Columbia.” (Section 3, *Islands Trust Act*)

## 1.2 – Map of the Islands Trust Area



## 1.3 – Indigenous Inherent Rights Acknowledgment

Islands Trust Council respectfully acknowledges Indigenous inherent rights as protected under section 35 of the *Constitution Act, 1982*. Islands Trust Council respectfully acknowledges Indigenous rights to self-governance and the expressed interest of Indigenous Governing Bodies in working toward co-governance of the Islands Trust Area. Islands Trust Council is committed to advancing reconciliation with Indigenous Governing Bodies through ongoing discussion and recognition of these rights.

Given the *Declaration on the Rights of Indigenous Peoples Act* and the evolving legislative landscape in British Columbia, the Policy Statement serves as a starting point for improved cooperation with Indigenous Governing Bodies. Islands Trust Council commits to an ongoing effort to co-develop planning and land use management processes with Indigenous Governing Bodies within the Islands Trust Area and acknowledges that this document does not serve as an endpoint. Islands Trust Council will be informed by the United Nations Declaration on the Rights of Indigenous Peoples as a framework for its approach to reconciliation.

## 1.4 – Purpose and Structure of the Policy Statement

Section 15 of the *Islands Trust Act* states that Trust Council must adopt, by bylaw, a Trust Policy Statement that applies to the Islands Trust Area as a whole. The *Islands Trust Act* specifies that the Policy Statement must be a general statement of the policies of Trust Council to carry out the Islands Trust Object, that it may establish different policies for different parts of the Islands Trust Area, and that it must be approved by the provincial Minister responsible for Islands Trust prior to adoption.

Islands Trust Council is responsible for establishing and amending the Policy Statement, which in turn guides the development of more specific official community plans and regulatory bylaws by local trust committees and island municipalities across the region. The *Act* stipulates that official community plans and bylaws required to be submitted to Executive Committee or Trust Council under the *Act* must not be approved if they are contrary to or at variance with the Policy Statement. This ensures that the Islands Trust Object is at the core of all planning and land use management decision-making in the Islands Trust Area.

The Policy Statement represents Trust Council’s vision for the preservation and protection of the Islands Trust Area and its unique amenities and environment. It aspires to reflect the values and interests of island communities, Indigenous Governing Bodies and Indigenous Peoples, partner agencies, and all British Columbians, as well as the silent voices of island ecosystems, species at risk, and future generations.

## Three Types of Policies in the Policy Statement:

### Guiding Principles

(Part 2 of the Policy Statement) establish general commitments of Trust Council that centre the Islands Trust Object in all daily decision-making across the Islands Trust Area by Islands Trust Council, Islands Trust Executive Committee, local trust committees and island municipalities.

### Directive Policies

(Part 3 of the Policy Statement) are integral to carrying out the Islands Trust Object. They are policies with which official community plans and regulatory bylaws of a local trust committee or island municipality should be consistent to avoid rejection or objection when presented by the local trust committee or island municipality for consideration or approval by Executive Committee or Trust Council. They are also policies that should be directly addressed, where possible, in all official community plans and bylaws of a local trust committee or island municipality.

### Advisory Policies

(also in Part 3 of the Policy Statement) are policies expressing select objectives of Trust Council, that local trust committees and island municipalities are advised to consider in the development of official community plans, bylaws, and in discretionary land use decisions. Advisory policies are not intended to constitute a basis for Executive Committee or Trust Council review of local trust committee or island municipality bylaws, or for potential rejection of such bylaws.

# Part 2: Guiding Principles

## 2.1 – General Guiding Principles

In its efforts to carry out the Islands Trust Object, Islands Trust Council commits to the following set of shared principles to guide daily planning and decision making by Islands Trust Council, Islands Trust Executive Committee, local trust committees and island municipalities:

Trust Council's Guiding Principles	
2.1.1	<p><b>Acknowledge and Respect Indigenous Rights</b></p> <p>To grow understanding of the history and legacy of colonialism in the Islands Trust Area, to acknowledge and respect the rights of Indigenous Peoples, and to work together with Indigenous Governing Bodies and Indigenous Knowledge Holders to preserve and protect culturally significant areas, sites, and species.</p>
2.1.2	<p><b>Prioritize Environmental and Indigenous Cultural Heritage Protection</b></p> <p>To place priority on preserving, protecting and restoring the environment, and preserving, protecting, and supporting restoration of Indigenous cultural heritage in all decision making.</p>
2.1.3	<p><b>Limit the Rate and Scale of Development</b></p> <p>To define and maintain appropriate limits for the rate and scale of development in order to preserve and protect the Trust Area and its unique amenities and environment.</p>
2.1.4	<p><b>Foster Sustainable, Inclusive, and Resilient Communities</b></p> <p>To support planning and land use management decisions that foster sustainable, inclusive, and resilient communities, acknowledging the interdependencies between healthy communities and healthy ecosystems.</p>
2.1.5	<p><b>Take Guidance From the Precautionary Principle</b></p> <p>To be guided by the precautionary principle in all decision making to safeguard the environment and cultural heritage where there may be uncertainty over the threats of serious or irreversible damage from development.</p>
2.1.6	<p><b>Account for Cumulative Effects</b></p> <p>To strive to account for the cumulative effects of existing and proposed development to avoid detrimental effects on watersheds, groundwater supplies, culturally sensitive areas and cultural heritage sites, and species and their habitats.</p>
2.1.7	<p><b>Foster Informed and Balanced Decision Making</b></p> <p>To be informed by a broad range of sources in its decision-making processes, including Indigenous Knowledge, institutional knowledge, local community knowledge, and science.</p>

## 2.2 – Reconciliation Principles

Islands Trust Council has declared its commitment to reconciliation with Indigenous Peoples of the Islands Trust Area, with the understanding that this commitment is a long-term relationship-building process and is a commitment to be informed by these reconciliation principles to the extent that they engage the object of the trust.

Trust Council's Reconciliation Principles	
2.2.1	<p><b>Guidance from <u>Truth and Reconciliation Commission</u></b> Be informed by the 10 principles established by the Truth and Reconciliation Commission of Canada (TRC).</p>
2.2.2	<p><b>Guidance from <u>United Nations Declaration on the Rights of Indigenous Peoples</u></b> Be informed by the articles established in the United Nations Declaration on the Rights of Indigenous Peoples (UNDRIP).</p>
2.2.3	<p><b>Guidance from <u>Missing and Murdered Indigenous Women and Girls Calls for Justice</u></b> Be informed by the principles for change used by the National Inquiry into Missing and Murdered Indigenous Women and Girls.</p>
2.2.4	<p><b>Guidance from <u>Indigenous Governing Bodies</u></b> Be informed by guidance from Indigenous Governing Bodies and Indigenous Knowledge Holders.</p>

## 2.3 – Cooperation Principles

While Trust Council must provide the necessary leadership to carry out the Islands Trust Object, its mandate requires cooperation with partners who each have unique roles to play in preserving and protecting the region. Trust Council commits to be guided by the following principles in its cooperation efforts to advance the Islands Trust Object:

## Trust Council's Cooperation Principles

2.3.1	<p><b>Collaborate with the Islands Trust Conservancy Board</b></p> <p>To collaborate closely with, and be informed by, the Islands Trust Conservancy Board, particularly in the areas of science-based conservation planning, ecosystem mapping, identification of core conservation areas and protected area networks, and protection of species and ecosystems at risk.</p>
2.3.2	<p><b>Collaborate with Island Municipalities</b></p> <p>To collaborate with island municipalities, particularly in the areas of conservation planning, communications and engagement, the Policy Statement, and other areas supporting the Islands Trust Object.</p>
2.3.3	<p><b>Work Towards Collaborative Governance with Indigenous Governing Bodies</b></p> <p>Develop strong relationships with Indigenous Governing Bodies and work toward building foundations for collaborative governance with Indigenous Governing Bodies, including through the development of shared decision-making agreements under the <i>Declaration on the Rights of Indigenous Peoples Act</i>.</p>
2.3.4	<p><b>Work Towards Strategic Inter-Agency Coordination</b></p> <p>To work towards establishing effective inter-agency coordination mechanisms with different levels of government, academic institutions and organizations who have important roles to play in supporting the Islands Trust Object.</p>
2.3.5	<p><b>Work Towards Accessible and Inclusive Public Communications and Engagement</b></p> <p>To work towards accessible and inclusive public communications and engagement strategies that engage a wide range of residents, communities, local organizations, and British Columbians.</p>
2.3.6	<p><b>Provide Public Education Opportunities</b></p> <p>To provide education opportunities to residents, communities, local organizations, and visitors, highlighting tangible ways they can contribute to preserving and protecting the Trust Area and its unique amenities and environment, while respecting the confidentiality interests of Indigenous Knowledge Holders and Indigenous Governing Bodies.</p>

# Part 3: Goals and Policies

## Goal 1: Advance Reconciliation

Islands Trust Council is committed to reconciliation and to long-term relationship building with Indigenous Governing Bodies and Indigenous Peoples across the region. The policies in this section aim to acknowledge the history and legacy of Indigenous Peoples in the area since time immemorial, to recognize and respect the interests of Indigenous Governing Bodies regarding planning and land use management decisions that impact their territories, and to build foundations for collaborative governance and shared decision making.

### Directive Policies – Reconciliation

Local trust committees and island municipalities shall, in all official community plan bylaws, and other bylaws that require Executive Committee or Trust Council review or approval...

#### 3.1.1 Cooperate with Indigenous Governing Bodies

Engage with Indigenous Governing Bodies and provide a record of the engagement at time of bylaw submission.

### Advisory Policies – Reconciliation

Local trust committees and island municipalities should...

#### 3.1.2 Cooperate with Indigenous Governing Bodies

Engage with Indigenous Governing Bodies on discretionary planning and land use management decisions.

#### 3.1.3 Land Back

Through engagement with Indigenous Governing Bodies, support opportunities to direct land to Indigenous Governing Bodies, including, but not limited to, as amenity contributions in applications seeking additional development potential.

#### 3.1.4 Information Sharing

Support and develop methods for regular and timely sharing of information with Indigenous Governing Bodies.

#### 3.1.5 Respect Indigenous Protocols for Information and Data Provided

Respect Indigenous Governing Bodies' and Indigenous Knowledge Holders' protocols about how their data and information should be collected, protected, used and shared.

## Goal 2: Preserve and Protect Indigenous Cultural Heritage and Culturally Significant Areas, Sites, and Species

Islands Trust Council recognizes Indigenous cultural heritage as a unique amenity in the Islands Trust Area that must be preserved, protected, and where possible, restored. The Islands Trust Area is home to many culturally significant areas, sites and species, including places that are the resting places of ancestors, which are of importance to present and future generations of Indigenous Peoples. This section lays out general types of Indigenous cultural heritage and culturally significant areas, sites, and species that should be identified and protected in each local planning area; this should be guided by Indigenous Peoples, Indigenous Governing Bodies and Indigenous Knowledge Holders and undertaken in a culturally sensitive manner that respects confidentiality protocols around the sharing of Indigenous Knowledge.

### Directive Policies – Indigenous Cultural Heritage & Culturally Significant Areas, Sites and Species

Local trust committees and island municipalities shall, in all official community plan bylaws, and other bylaws that require Executive Committee or Trust Council review or approval...

3.2.1	<p><b>Indigenous Cultural Heritage Sites</b></p> <p>Minimize potential adverse impacts to Indigenous cultural heritage sites including, but not limited to, identified village sites, burial sites, camp sites, middens, cairns, petroglyphs, culturally modified trees, fish traps, clam gardens, pictographs, and registered, unregistered, or newly-discovered archaeological sites.</p>
3.2.2	<p><b>Indigenous Marine Harvesting Areas</b></p> <p>Minimize potential adverse impacts to marine harvesting areas used by Indigenous Peoples, including, but not limited to, fish weirs and clam gardens.</p>
3.2.3	<p><b>Indigenous Harvesting and Hunting Areas</b></p> <p>Minimize potential adverse impacts to land-based harvesting and hunting areas used by Indigenous Peoples.</p>

## Advisory Policies – Indigenous Cultural Heritage & Culturally Significant Areas, Sites and Species

Local trust committees and island municipalities should...

3.2.4	<p><b>Indigenous Cultural Heritage Sites</b></p> <p>Through engagement with Indigenous Governing Bodies, identify and prioritize protection of Indigenous cultural heritage sites including, but not limited to, village sites, burial sites, camp sites, middens, cairns, petroglyphs, culturally modified trees, fish traps, clam gardens, and pictographs, and registered, unregistered, or newly discovered archaeological sites.</p>
3.2.5	<p><b>Indigenous Harvesting Areas</b></p> <p>Through engagement with Indigenous Governing Bodies, identify and prioritize protection of Indigenous harvesting areas on land and marine foreshores including, but not limited to, fish weirs, clam gardens, camas meadows, and other areas used for Indigenous hunting, fishing, trapping, and gathering of plants and medicines.</p>
3.2.6	<p><b>Indigenous Harvesting and Hunting Area Access</b></p> <p>Through engagement with Indigenous Governing Bodies, identify and pursue opportunities to improve access by Indigenous Peoples to marine and land-based harvesting and hunting areas.</p>
3.2.7	<p><b>Other Culturally Significant Areas for Indigenous Peoples</b></p> <p>Through engagement with Indigenous Governing Bodies, identify and prioritize protection of areas of importance for Indigenous cultural and spiritual practices.</p>
3.2.8	<p><b>Culturally Significant Species and Medicinal Plants</b></p> <p>Through engagement with Indigenous Governing Bodies, identify, prioritize protection, and support restoration of culturally significant species and medicinal plants and ochre.</p>
3.2.9	<p><b>Cultural Monitors</b></p> <p>Through engagement with Indigenous Governing Bodies, support opportunities for cultural monitors to be present for ground-disturbing activities.</p>

## Goal 3: Preserve and Protect Healthy and Biodiverse Ecosystems

Islands Trust Council acknowledges that preserving and protecting the ecological integrity of the Islands Trust Area is essential to the Islands Trust Object and to supporting community well-being across the region. The policies in this section aim to identify and protect key ecosystem types and characteristics that safeguard biodiversity and promote resilience to climate change.

<b>Directive Policies – Ecosystem Integrity</b>	
Local trust committees and island municipalities shall, in all official community plan bylaws, and other bylaws that require Executive Committee or Trust Council review or approval...	
<b>3.3.1</b>	<b>Protected Area Networks</b> Identify, establish, and sustain a network of protected areas of sufficient size and distribution to preserve the environmental integrity of ecosystems in their planning area.
<b>3.3.2</b>	<b>Sensitive Ecosystems</b> Identify and prioritize the preservation, protection, and restoration of sensitive ecosystems in the Islands Trust Area, classified as the following ecosystem types: cliff; freshwater; herbaceous; old and mature forest; riparian; wetland; and woodland.
<b>3.3.3</b>	<b>Forest Ecosystems</b> Identify forest ecosystems and prioritize the preservation, protection, and restoration of unfragmented forests, with a with a particular focus on the maintenance and restoration of their ecological integrity.
<b>3.3.4</b>	<b>Coastal Oak and Prairie Ecosystems</b> Identify and prioritize the preservation and protection of coastal oak and prairie ecosystems, with a particular focus on the maintenance, restoration and management of their ecological integrity.
<b>3.3.5</b>	<b>Watershed Ecosystems</b> Identify and prioritize the preservation, protection, and restoration of watershed ecosystems, freshwater sources, and groundwater recharge areas.
<b>3.3.6</b>	<b>Marine Shorelines and Nearshore Areas</b> Identify and prioritize the preservation, protection, and restoration of eelgrass meadows, kelp forests, forage fish spawning areas, clam beds, estuaries, tidal salt marshes, mud flats, and coastal wetlands.
<b>3.3.7</b>	<b>Critical Habitat for Species at Risk</b> Identify and prioritize the preservation, protection, and restoration of critical habitat for species at risk.
<b>3.3.8</b>	<b>Islets and Small Islands</b> Identify and prioritize the preservation, protection, and restoration of islets and small islands.
<b>3.3.9</b>	<b>Light Pollution</b> Minimize light pollution through the application of dark sky principles.

## Advisory Policies – Ecosystem Integrity

Local trust committees and island municipalities should...

<b>3.3.10</b>	<p><b>Indigenous Ecosystem Management</b> Through engagement with Indigenous Governing Bodies, support opportunities for Indigenous-led ecosystem management.</p>
<b>3.3.11</b>	<p><b>Indigenous Protected and Conserved Areas</b> Support Indigenous Governing Bodies in the establishment of Indigenous Protected and Conserved Areas.</p>

## Goal 4: Foster Sustainable, Inclusive, and Resilient Communities

Islands Trust Council recognizes that the Islands Trust Object is for the benefit of residents of the Islands Trust Area and all British Columbians, who in turn have a role in preserving and protecting this region. The policies in this section support the preservation and protection of unique island character and aim to foster sustainable, inclusive, rural, and resilient island communities.

## Directive Policies – Managing Growth and Development

Local trust committees and island municipalities shall, in all official community plan bylaws, and other bylaws that require Executive Committee or Trust Council review or approval...

<b>3.4.1</b>	<p><b>Sustainable Development</b></p> <p>Consider site capabilities, environmental and protected areas, and existing development patterns when determining the land use designation and appropriate locations and intensities of various uses of the land.</p>
<b>3.4.2</b>	<p><b>Growth Management</b></p> <p>Manage community growth and its associated impacts by directing residential, commercial and industrial development into suitable locations, to prevent sprawl, minimize fragmentation of forest lands, and avoid adverse impacts to Indigenous cultural heritage, harvesting and hunting areas.</p>
<b>3.4.3</b>	<p><b>Impacts of Development</b></p> <p>Consider the aesthetic, environmental, and social impacts of development.</p>
<b>3.4.4</b>	<p><b>Community Facilities and Services</b></p> <p>Ensure that each community's, and local Indigenous communities', current and projected long-term needs for educational, institutional, community, health, cultural, recreational facilities and services, and outdoor recreation are considered and planned for.</p>
<b>3.4.5</b>	<p><b>Climate Change Mitigation and Adaptation</b></p> <p>Implement planning and land use management strategies, and consider nature-based solutions, to minimize greenhouse gas emissions, and adapt to climate change-related vulnerabilities.</p>
<b>3.4.6</b>	<p><b>Hazardous Areas</b></p> <p>Identify areas at elevated risk of natural and climate change-related hazards and restrict development within these areas including, but not limited to, areas subject to flooding, sea-level rise, erosion, slope instability and wildfire.</p>
<b>3.4.7</b>	<p><b>Economic Activities</b></p> <p>Support sustainable economic activities that are compatible with the preservation and protection of the Trust Area and its unique amenities, environment, community well-being, and that consider transportation and infrastructure capacity.</p>
<b>3.4.8</b>	<p><b>Community Heritage Sites</b></p> <p>Identify, preserve, protect, and support the restoration of community heritage sites.</p>

## Advisory Policies – Managing Growth and Development

Local trust committees and island municipalities should...

3.4.9	<p><b>Existing Development Potential</b> Identify land where current zoning or other land use regulations allow development that could be inconsistent with the object of the trust, and consider policy and/or regulatory options to reduce development potential or minimize the impacts of future development.</p>
3.4.10	<p><b>Economic Development Opportunities for Indigenous Communities</b> Through engagement with Indigenous Governing Bodies, support economic development opportunities for Indigenous communities.</p>

## Directive Policies – Housing

Local trust committees and island municipalities shall, in all official community plan bylaws, and other bylaws that require Executive Committee or Trust Council review or approval...

3.4.11	<p><b>Suitable Locations for Additional Housing</b> Identify suitable locations that could support increased density for the development of safe, secure, diverse, and attainable housing.</p>
3.4.12	<p><b>Housing Diversity</b> Support a range of housing types and tenures to help meet the identified housing needs of the island community and local Indigenous communities.</p>
3.4.13	<p><b>Clustered Small Dwelling Units</b> Support alternatives to conventional single-detached dwellings by establishing policies to permit clusters of small dwelling units in suitable areas.</p>
3.4.14	<p><b>Floor Area and Lot Coverage Limits</b> Set floor area and lot coverage limits for residential development to minimize negative environmental impacts, including on land used for agricultural purposes.</p>
3.4.15	<p><b>Affordable and Special Needs Housing</b> Prioritize the processing of rezoning applications from non-profit housing providers and public agencies, and the processing of housing agreement bylaws for affordable and special needs housing.</p>
3.4.16	<p><b>Short-Term Rentals</b> Identify and assess the impacts of short-term rental of dwellings on the availability of safe, secure and affordable housing and, where necessary, regulate and limit the number of short-term rentals accordingly.</p>

## Advisory Policies – Housing

Local trust committees and island municipalities should...

<b>3.4.17</b>	<p><b>Housing for Indigenous People</b> Through engagement with Indigenous Governing Bodies, support housing opportunities for Indigenous people in the Islands Trust Area.</p>
<b>3.4.18</b>	<p><b>Multi-Unit Residential</b> Implement land use regulations for affordable and special needs housing and other multi-unit residential development that permit a range of potential site configurations, and control form and character through development permit areas.</p>
<b>3.4.19</b>	<p><b>Natural Building Materials and Techniques</b> Encourage construction of buildings and structures using local natural building materials and techniques, and minimize barriers to their use.</p>

## Directive Policies – Transportation

Local trust committees and island municipalities shall, in all official community plan bylaws, and other bylaws that require Executive Committee or Trust Council review or approval...

<b>3.4.20</b>	<p><b>Public and Active Transportation Networks</b> Identify and establish appropriately-situated, safe, comfortable, and equitable transportation networks that reduce dependency on private automobile use, encourage zero emission modes of transportation, and support increased use of trail systems, public transportation, and active transportation.</p>
<b>3.4.21</b>	<p><b>Rural Roadways</b> Identify and protect rural roadways, including scenic and/or heritage roads.</p>

## Advisory Policies – Transportation

Local trust committees and island municipalities should...

<b>3.4.22</b>	<p><b>Road Systems</b> Ensure that road location, design, construction, and road systems are compatible with the preservation and protection of the Trust Area and its unique amenities and environment.</p>
<b>3.4.23</b>	<p><b>Transportation Network Vulnerabilities</b> Cooperate with relevant agencies to identify parts of the local transportation network at risk of damage or deterioration and participate in planning to address mitigation or infrastructure relocation where necessary.</p>

## Directive Policies – Waste, Emissions and Pollutants

Local trust committees and island municipalities shall, in all official community plan bylaws, and other bylaws that require Executive Committee or Trust Council review or approval...

<b>3.4.24</b>	<p><b>Pollutants to Air, Land and Water</b> Regulate land use and development to reduce detrimental pollutants to air, land and water.</p>
<b>3.4.25</b>	<p><b>Disposal of Waste</b> Where required, identify appropriate locations for waste transfer stations for the removal of waste from the Islands Trust Area.</p>
<b>3.4.26</b>	<p><b>Wastewater Disposal Systems</b> Establish requirements for the location and siting of new wastewater disposal systems to mitigate adverse impacts on the Trust Area and its unique amenities and environment, with a focus on Indigenous Peoples' cultural heritage sites and marine harvesting areas.</p>

## Directive Policies – Recreation

Local trust committees and island municipalities shall, in all official community plan bylaws, and other bylaws that require Executive Committee or Trust Council review or approval...

<b>3.4.27</b>	<b>Preservation of Natural Heritage</b> Identify, preserve, protect, and support the restoration of natural heritage sites.
<b>3.4.28</b>	<b>Location and Types of Recreational Facilities</b> Identify appropriate locations for, types of, and access to, facilities for low-impact and active recreational activities, and discourage activities that may adversely impact the preservation and protection of the Trust Area and its unique amenities and environment.
<b>3.4.29</b>	<b>Access to Community Marinas, Boat Launches, and Docks</b> Identify and support safe public access and routes to community marinas, boat launches, and docks.
<b>3.4.30</b>	<b>Access to Anchorages</b> Identify appropriate and safe small-craft anchorage public-access locations.
<b>3.4.31</b>	<b>Trail Systems</b> Identify appropriate locations for, types of, and safe public access to public pedestrian, equestrian and bicycle trail systems to support active recreation that is compatible with preservation and protection of the Trust Area and its unique amenities and environment.
<b>3.4.32</b>	<b>Public Shoreline Access</b> Identify new, protect existing, and support the acquisition and protection of, safe public access to marine shorelines and along marine shorelines that are appropriate for low-impact, public recreational use and do not adversely impact the Trust Area and its unique amenities and environment, including Indigenous Peoples' identified cultural heritage sites and marine harvesting areas.
<b>3.4.33</b>	<b>Public Access to Public/Crown Land</b> Identify and support the acquisition and protection of public access and routes to publicly-owned lands.
<b>3.4.34</b>	<b>Destination Gaming Facilities</b> Prohibit destination gaming facilities such as casinos and commercial bingo halls.

## Goal 5: Foster Sustainable Stewardship of Lands and Waters

Islands Trust Council recognizes that sustainable use of lands and waters in the Islands Trust Area is important to the long-term well-being and resilience of ecosystems in the Islands Trust Area and the communities that depend on them. This section lays out policies for sustainable land and water use that support the long-term health of ecosystems and sustainability of freshwater.

## Directive Policies – Freshwater

Local trust committees and island municipalities shall, in all official community plan bylaws, and other bylaws that require Executive Committee or Trust Council review or approval...

<b>3.5.1</b>	<b>Freshwater Sustainability</b> Ensure that neither the density, nor intensity, of land use is increased in watersheds where the quality or quantity of the supply of freshwater is likely to be inadequate or unsustainable.
<b>3.5.2</b>	<b>Freshwater Demand and Supply Projections</b> Ensure that existing, anticipated, and seasonal water demand and water availability are considered.
<b>3.5.3</b>	<b>Freshwater Self-Sufficiency</b> Ensure that islands are self-sufficient in their supply of freshwater.
<b>3.5.4</b>	<b>Saltwater Intrusion</b> Identify areas at elevated risk of saltwater intrusion and restrict development serviced by groundwater within these areas.

## Advisory Policies – Freshwater

Local trust committees and island municipalities should...

<b>3.5.5</b>	<b>Freshwater Quality</b> Ensure that freshwater quality is maintained or remediated.
<b>3.5.6</b>	<b>Freshwater Uses</b> Strive to ensure that water quality in lakes, streams and wetlands is maintained, and that freshwater use is not to the detriment of other uses of the waterway such as fish and amphibian habitat uses, Indigenous cultural and spiritual uses, and aesthetic and recreational uses.
<b>3.5.7</b>	<b>Freshwater Storage</b> Encourage freshwater storage in groundwater regions where the quality or quantity of groundwater is likely to be inadequate or unsustainable.

## Directive Policies – Forest Lands

Local trust committees and island municipalities shall, in all official community plan bylaws, and other bylaws that require Executive Committee or Trust Council review or approval...

3.5.8	<p><b>Forest Lands for Sustainable Management</b> Maintain large land holdings and parcel sizes to support sustainable forest management practices that are compatible with preservation and protection of the Trust Area and its unique amenities and environment.</p>
3.5.9	<p><b>Forest Lands and Road Systems</b> Consider siting of roads and utility corridors to minimize the fragmentation of forest lands.</p>
3.5.10	<p><b>Forest Lands and Wildfire Risk Management</b> Identify planning and land use management strategies that mitigate wildfire risk and that are appropriate to the unique biogeoclimatic zones and settlement patterns of each local planning area.</p>

## Directive Policies – Agricultural Lands

Local trust committees and island municipalities shall, in all official community plan bylaws, and other bylaws that require Executive Committee or Trust Council review or approval...

<b>3.5.11</b>	<b>Protection of Agricultural Lands</b> Identify and protect agricultural lands within the Agricultural Land Reserve for current and future use consistent with the <i>Agricultural Land Commission Act</i> and its regulations, while considering down-stream impacts, wildlife habitat, and adjacent properties.
<b>3.5.12</b>	<b>Agriculture and Adjacent Properties</b> Minimize any adverse impacts of land uses from properties adjacent to agricultural lands.
<b>3.5.13</b>	<b>Agriculture and Road Systems</b> Consider siting of roads and utility corridors to minimize fragmentation of agricultural lands.
<b>3.5.14</b>	<b>Economic Viability of Farms</b> Consider land uses and activities that support the economic viability of farms without compromising the agricultural capability of agricultural land or adversely impacting the Trust Area and its unique amenities and environment.

## Advisory Policies – Agricultural Lands

Local trust committees and island municipalities should...

<b>3.5.15</b>	<b>Sustainable Agriculture</b> Preserve, protect, and encourage sustainable farming and the sustainability of farming.
<b>3.5.16</b>	<b>Food Security and Food Sovereignty</b> Support initiatives that advance food security and Indigenous food sovereignty.

## Directive Policies – Soil and Fill

Local trust committees and island municipalities shall, in all official community plan bylaws, and other bylaws that require Executive Committee or Trust Council review or approval...

<b>3.5.17</b>	<b>Soil Removal and Deposit</b> Foster the preservation, protection, and restoration of soils in the Islands Trust Area.
<b>3.5.18</b>	<b>Soil and Fill from Middens and Foreshore Areas of Cultural Significance</b> Prohibit alteration, removal or excavation of soil or fill from all identified archaeological sites, including middens or foreshore areas identified as culturally significant areas.

## Directive Policies – Marine Shorelands

Local trust committees and island municipalities shall, in all official community plan bylaws, and other bylaws that require Executive Committee or Trust Council review or approval...

3.5.19	<p><b>Aquaculture Tenures</b></p> <p>Direct commercial aquaculture tenures to appropriate locations that will not adversely impact areas identified as culturally significant by Indigenous Governing Bodies, that provide critical habitat for species at risk, are of recreational significance or established or designated upland land uses, anchorages or moorages.</p>
3.5.20	<p><b>Setbacks from the Sea</b></p> <p>Incorporate current and anticipated impacts of sea level rise and storm surge, and determine appropriate shoreline buffers and setbacks from the sea, taking into account best practices recommended by the federal and provincial governments.</p>
3.5.21	<p><b>Soft Shoreline Protections</b></p> <p>Prioritize and foster soft shoreline approaches, such as those identified by the “Green Shores” program, to set requirements for shoreline preservation, and to mitigate erosion of shoreline and foreshore cultural heritage sites.</p>
3.5.22	<p><b>Vessel Moorage</b></p> <p>Prohibit the moorage of vessels in sensitive marine areas, including, but not limited to, eelgrass meadows, kelp forests, forage fish spawning areas, estuaries and mud flats.</p>
3.5.23	<p><b>Marinas</b></p> <p>Identify requirements for the location, size, and nature of marinas that are compatible with the preservation and protection of the Trust Area and its unique amenities and environment.</p>
3.5.24	<p><b>Sharing of Coastal Facilities</b></p> <p>Identify opportunities for the sharing of coastal facilities such as docks, wharves, floats, jetties, boat houses, board walks, and causeways.</p>
3.5.25	<p><b>Marine Docks</b></p> <p>Consider the cumulative effects of docks, and limit or prohibit new docks in areas identified as culturally significant by Indigenous Governing Bodies, in areas that provide critical habitat for species at risk, and in areas of recreational significance.</p>
3.5.26	<p><b>Marine Structures</b></p> <p>Limit or prohibit the construction or installation of breakwaters, groynes, rock weirs and jetties in marine areas that are not zoned for group wharfage, marine commercial or industrial use, or ferry terminals.</p>

# Part 4: Implementation

## 4.1 – Policy Statement Implementation

### Organizational Policy Alignment

Section 15 of the *Islands Trust Act* requires Islands Trust Council to adopt, by bylaw, a trust policy statement that applies to the Islands Trust Area. The Policy Statement must be a general statement of the policies of Islands Trust Council to carry out the object of the Trust.

Section 4(1) of the *Islands Trust Act* confirms that the Trust Council, Executive Committee, local trust committees and Islands Trust Conservancy are continued for the purpose of carrying out the object of the Trust.

Islands Trust Council, Islands Trust Executive Committee, local trust committees and island municipalities are expected to take general policy direction from the Policy Statement to ensure that decisions and activities of the organization are for the purpose of carrying out the Islands Trust Object. The Policy Statement should form the basis of Islands Trust Council's strategic planning process. To ensure consistency between the Policy Statement and the activities of Islands Trust Council, Islands Trust Executive Committee, local trust committees and island municipalities, staff should reference the Policy Statement and its relevant sections in meetings, staff reports, work programs, inter-governmental agreements (including protocols, letters of understanding and memoranda of understanding) and responses to referrals from other agencies. All inter-governmental coordination agreements, external communications, and advocacy should be consistent with the principles and policies set out in the Policy Statement.

### Statutory Bylaw Approval Process

The main mechanism for implementing the Policy Statement in local planning and land use management decisions is the bylaw referral process under the *Islands Trust Act* and any referral process under the letters patent of an island municipality.

**Executive Committee Approval:** Under Section 15(4) of the *Islands Trust Act*, bylaws submitted to the Islands Trust Executive Committee must not be approved by the Executive Committee, or Trust Council, if they are contrary to or at variance with the Islands Trust Policy Statement.

**Local Trust Committees:** Under Section 27 (1) of the *Islands Trust Act*, a local trust committee must submit its bylaws to Islands Trust Executive Committee for approval before adoption. If Islands Trust Executive Committee returns a bylaw with requested changes or refuses to approve a bylaw, the local trust committee may refer the bylaw to Islands Trust Council for approval. A bylaw has no effect until it is approved by Islands Trust Executive Committee or Islands Trust Council. A bylaw adopting or amending an official community plan has no effect until it is approved by the Minister responsible for Islands Trust.

**Island Municipalities:** Under Section 38 (1) of the *Islands Trust Act*, the council of a municipality, all or part of which is in the Islands Trust Area, must submit official community plan bylaws to Islands Trust Executive Committee for approval before adoption. If Islands Trust Executive Committee returns an official community plan bylaw with requested changes or refuses to approve an official community plan bylaw, the municipality may refer it to Islands Trust Council for approval. If Islands Trust Council returns or refuses to approve a bylaw, the municipality may submit it to the Minister for approval. These bylaws have no effect until they are approved by Islands Trust Executive Committee, Islands Trust Council, or the Minister responsible for Islands Trust. Although not required under the *Islands Trust Act*, the letters patent for Bowen Island also require referral of bylaws other than official community plan bylaws.

## Implementing Reconciliation

The main mechanism by which Islands Trust Council's commitment to Reconciliation will be implemented through the Policy Statement is the requirement for local trust committees and island municipalities to engage Indigenous Governing Bodies on official community plan and land use bylaw amendments set out in Directive Policy 3.1.1.

Additionally, the Policy Statement advises local trust committees and island municipalities to engage with Indigenous Governing Bodies on discretionary planning and land use management decisions, and on topics that need engagement with Indigenous Governing Bodies in order to be effectively addressed.

## Policy Statement Implementation Plan

Prior to, or following the adoption of, a new Policy Statement, or amendments to it, Islands Trust Council should develop a plan to implement the Policy Statement. Execution of the Implementation Plan may inform the content of, or revisions to, the following documents:

- The Islands Trust Council Strategic Plan
- The Islands Trust Council Annual Budget
- The Policy Statement Implementation Policy
- Local trust committee and island municipality workplans
- Other documents as applicable

The Policy Statement Implementation Plan may guide the development of:

- A timeline to bring official community plans and land use bylaws into alignment with the Policy Statement
- A revised assessment tool that Islands Trust Executive Committee and Islands Trust Council can use to assess whether local trust committee and island municipality bylaws are contrary to or at variance with the Policy Statement
- Targets and indicators with which Islands Trust Council can monitor and evaluate implementation of the Policy Statement
- Annual monitoring and reporting activities
- Changes to existing Islands Trust Council policies, or new policies, to implement the Policy Statement
- Changes to existing Islands Trust Council agreements, or new agreements, with other levels of government, agencies, and Indigenous Governing Bodies, to implement the Policy Statement
- Communications regarding Policy Statement implementation
- Other implementation actions as applicable

## 4.2 – Policy Statement Amendments

### Policy Statement Amendment Projects

At the beginning of each term, in conjunction with its strategic planning process, Islands Trust Council can identify any Policy Statement amendment tasks to be undertaken that term. Newly elected Islands Trust Councils will likely wish to engage with Indigenous Governing Bodies, and may wish to engage with other key partners and interested and affected parties across the Islands Trust Area to define priorities for Policy Statement amendments that term. Any topics that cannot be addressed in a particular term could be noted on a “Policy Statement Amendment Topic Review Inventory” for consideration by Islands Trust Council at a later date. Once an amendment project is initiated, Islands Trust Council could assign the Executive Committee or a council committee the task of leading and coordinating the Policy Statement review and amendment project, with the support of other committees as appropriate. As part of its annual budget cycle, Islands Trust Council should consider allocating resources required for a Policy Statement amendment project, including for any related communications and engagement.

### Communications, Engagement, and Referrals

As soon as practicable after the initiation of a Policy Statement amendment process, Islands Trust Council should adopt a communications and engagement plan appropriate to the scope and scale of the amendment project.

Proposed Policy Statement amendments must be referred to regional district boards in the Islands Trust Area and should be referred to Indigenous Governing Bodies.

While there are no statutory requirements for public engagement or public hearings related to the Policy Statement, in cases where major amendments are being considered, Trust Council should inform and consult members of the public and relevant partner agencies. Engagement and referral partners could include, but would not be limited to: local trust committees and island municipalities; the Islands Trust Conservancy Board; residents and non-resident property owners in the Islands Trust Area; other residents of British Columbia; municipal councils, improvement district boards operating within the Islands Trust Area; relevant provincial government agencies; and other persons and organizations that would be interested and affected by the proposed Policy Statement amendments.

## Legislative Process

Adoption of a Policy Statement amendment bylaw occurs only after Trust Council has undertaken four readings of the proposed Policy Statement bylaw and received approval by the Minister responsible for Islands Trust. Policy Statement amendment bylaws become effective upon date of adoption and are not retroactive.

# Glossary of Terms

## Active Recreation

Active recreation means recreation that is of a formal nature, often performed with specific people or teams, requires specialized equipment or prescribed places, sites or fields, but excludes recreation that primarily involves the use of a power-driven conveyance.

## Archaeological Sites

Archaeological sites consist of the physical remains of past human activity.

All archaeological sites in British Columbia are protected under the [Heritage Conservation Act](#). This applies whether sites are located on public or private land, and whether the site is known or unknown. Protected archaeological sites may not be altered or changed in any manner without a permit. There are over 60,000 archaeological sites recorded in BC's Provincial Heritage Register including the remains of village and other habitation sites, as well as resource procurement activities such as fishing weirs and culturally modified trees. These sites may date anywhere from recent times to 14,000+ years ago, and studies continue to uncover new information. (Source: BC Archaeology Branch)

## Biodiversity

Biodiversity (biological diversity) is the variety of living things, including diversity within species (genetic diversity), diversity between species, and diversity of ecosystems. When biodiversity characteristics are assessed for any location or region, three attributes are considered:

- composition (describes the parts of each biodiversity component in that area – e.g. habitat types, species present, genetic diversity within species);
- structure (refers to the physical characteristics supporting that composition – e.g. size of habitats, forest canopy structure, etc.);
- function (means the ecological and evolutionary processes affecting life within that structure – e.g. pollination, natural disturbances, predator-prey relationships). (Source: Biodiversity BC)

## Colonialism

Colonizers are groups of people or countries that come to a new place or country and steal the land and resources from Indigenous peoples, and develop a set of laws and public processes that are designed to violate the human rights of the Indigenous peoples, violently suppress the governance, legal, social, and cultural structures of Indigenous peoples, and force Indigenous peoples to conform to the structures of the colonial state. Historical and ongoing colonialism, including the dispossession of lands, has a deep and devastating impact on Indigenous people and communities. (Source: BC Addressing Racism Working Glossary; BC Office of the Human Rights Commissioner)

## Community Heritage Site

A community heritage site is real property that is considered to be heritage property. (Source: Local Government Act)

<b>Conservation</b>	Actions, legislation, or institutional arrangements that lead to the protection or preservation of a given species, group of species, habitat, natural area, or property or areas of heritage value or character.
<b>Critical Habitat</b>	Under the federal <i>Species at Risk Act</i> , critical habitat is the habitat that is necessary for the survival or recovery of listed extirpated, endangered, or threatened species, and that is identified as critical habitat in a recovery strategy or action plan. Extirpated species means a wildlife species that no longer exists in the wild in Canada, but exists elsewhere in the wild. Endangered species means a wildlife species that is facing imminent extirpation or extinction. Threatened species means a wildlife species that is likely to become an endangered species if nothing is done to reverse the factors leading to its extirpation or extinction. (Source: <i>Species at Risk Act</i> )
<b>Land Use Density and Intensity</b>	<p>Density is regulated through zoning. Density may be defined by the number of units per given area of land. Density may also be measured by dividing the built area including all floor area, by the total area of the lot, e.g., floor area ratio (FAR).</p> <p>Intensity of use refers to the impacts of different types of land uses, e.g., certain types of commercial or industrial uses could be more intense with more impacts than residential or vice versa.</p> <p>Of note, density and intensity of use can combine to increase cumulative impacts of the land use.</p>
<b>Ecosystem</b>	An ecosystem is a collection of communities of both living and non-living things that are connected. The biotic elements in an ecosystem include living things such as plants and animals. The abiotic elements found in an ecosystem include non-living things like land forms or climate. Healthy ecosystems provide important “services,” like clean air and water, healthy forests and farms, and habitat for plants and animals. (Source: Government of BC)
<b>Ecosystem Integrity</b>	Ecosystems have integrity when their native components, such as native species, biological communities, natural landscapes and ecological functions, are intact and are likely to persist. (Source: Government of Canada)
<b>Environment</b>	<p>The components of the Earth, including:</p> <ol style="list-style-type: none"> <li>1. land, water and air, including all layers of the atmosphere,</li> <li>2. all organic and inorganic matter and living organisms, and</li> <li>3. the interacting natural systems that include components referred to in paragraphs (a) and (b). (Source: Impact Assessment Agency of Canada)</li> </ol>
<b>Equity / Equitable</b>	Equity refers to achieving parity in policy, process and outcomes for historically and/or currently underrepresented and/or marginalized people and groups while accounting for diversity. It considers power, access, opportunities, treatment, impacts and outcomes. (Source: Equity & Inclusion Glossary, UBC)

<b>First Nations</b>	First Nations is not a legal term but came into common use in the 1970s to replace Indian, which some people found offensive. Many communities have also replaced “band” with “First Nation” in their names. Symbolically, the term elevates First Nations to the status of “first among equals” alongside the English and French founding nations of Canada. It also reflects the sovereign nature of many communities, and the ongoing quest for self-determination and self-government. First Nations people may live on or off reserve, they may or may not have legal status under the <i>Indian Act</i> , and they may or may not be registered members of a community or nation. “First Nations” should be used exclusively as a general term as community members are more likely to define themselves as members of specific nations or communities within those nations. (Source: Assembly of First Nations)
<b>Groundwater Recharge Areas</b>	Groundwater recharge areas are terrain that inherently provide geographical and ecological conditions for the infiltration of water from the land surface to the subsurface through soils, sediments, and fractured bedrock to replenish groundwater sources.  Groundwater recharge areas can be <i>diffuse</i> where widespread precipitation on the landscape infiltrates into groundwater sources or <i>localized</i> where discrete surface water sources such as streams, lakes, septic fields, and/or irrigation fields infiltrate into groundwater sources. Groundwater recharge areas that have a significant groundwater recharging effect for drinking water sources or groundwater dependent ecosystems in the Islands Trust Area are defined as <i>Critical Aquifer Recharge Areas</i> .
<b>Groundwater Region</b>	A groundwater region is a defined geographic area characterized by shared groundwater recharge, flow patterns, usage, and hydrogeological features, and that has clusters of wells that draw from common recharge zones. Analogous to surface-water watersheds – which are delineated based on drainage to a common outlet – groundwater regions are mapped to support the sustainable assessment, protection, and management of subsurface freshwater resources. Unlike surface watersheds, groundwater regions may span multiple watershed boundaries due to the complex movement of groundwater. These regions serve as practical planning units to guide evidence-based decisions regarding land use, water allocation, and ecosystem protection.
<b>Heritage Site</b>	Heritage site means, whether designated or not, land, including land covered by water, that has heritage value to British Columbia, a community or an aboriginal people. (Source: BC Heritage Conservation Act)
<b>Housing Diversity</b>	Housing diversity refers to the range of housing types and tenures in a community that allow people to find appropriate housing as their needs change over time, and at all stages of life.
<b>Inclusive / Inclusion</b>	Inclusion is an active, intentional, and continuous process to address inequities in power and privilege, and build a respectful and diverse community that ensures welcoming spaces and opportunities to flourish for all. (Source: Equity & Inclusion Glossary, UBC)

## Indigenous Cultural Heritage

Indigenous Peoples understand and describe cultural heritage according to their distinct perspectives, traditions, and languages. For Indigenous Peoples, cultural heritage refers to ideas, experiences, objects, artistic expressions, practices, knowledge, and places that are valued because they are culturally meaningful, connected to shared memory, or linked to collective identity. Indigenous cultural heritage cannot be separated from either Indigenous identity or Indigenous life. Indigenous cultural heritage can be inherited from ancestors or it can be created by people today as a legacy for future generations. Indigenous Peoples have a right to identify their own cultural heritage, interpret its meaning, and safeguard its value. (Source: Indigenous Heritage Circle)

## Indigenous Governing Body

Indigenous Governing Body means an entity that is authorized to act on behalf of Indigenous peoples that hold rights recognized and affirmed by section 35 of the *Constitution Act, 1982*.

## Indigenous Knowledge / Knowledge Holders

There is no single definition of Indigenous Knowledge. For the purposes of this document, "Indigenous Knowledge" refers to a set of complex knowledge systems based on the worldviews of Indigenous peoples. Indigenous Knowledge reflects the unique cultures, languages, values, histories, governance and legal systems of Indigenous Peoples. It is place-based, cumulative and dynamic. Indigenous Knowledge systems involve living well with, and being in relationship with, the natural world. Indigenous Knowledge systems build upon the experiences of earlier generations, inform the practice of current generations, and evolve in the context of contemporary society. Different First Nations, Inuit and Métis communities each have distinct ways of describing their knowledge. Knowledge Holders are the only people who can truly define Indigenous Knowledge for their communities. It is important to note that some Indigenous communities are struggling to maintain their Indigenous Knowledge due to ongoing impacts of colonialism. (Source: Impact Assessment Agency of Canada)

## Indigenous Peoples

Indigenous Peoples has the same meaning as aboriginal peoples in section 35 of the *Constitution Act, 1982*. The Assembly of First Nations also states: There is no official definition of Indigenous Peoples. In part, Indigenous communities, peoples and nations can be described as those which, having a historical continuity with pre-invasion and pre-colonial societies that developed on their territories, consider themselves distinct from other sectors of the societies now prevailing on those territories. Other terms include Aboriginal Peoples, Native Peoples, Original Peoples, or First Peoples. (Source: Assembly of First Nations)

## Indigenous Rights

The term 'Indigenous Rights' is to be interpreted in accordance with the Province of British Columbia's Distinctions-Based Approach Primer, December 2023.

**Middens**

Midden, or 'shell midden' archaeological sites are indicative of past First Nations settlement activity. Formed by the accumulation of stratified cultural deposits over thousands of years, shell midden sites represent some of the most complex archaeological sites in the world. (Source: McLay et al (2008) *A'lhut tu tet Sul'hweentst Respecting the Ancestors*)

*Note:* A midden may be an archaeological indicator of village and burial sites, and may contain ancestral remains.

**Natural Heritage Sites**

Natural heritage sites are natural areas that:

- Furnish outstanding examples of Earth's record of life or its geologic processes;
- Provide excellent examples of ongoing ecological and biological evolutionary processes;
- Contain natural phenomena that are rare, unique, superlative, or of outstanding beauty; or
- Furnish habitats for rare or endangered animals or plants or are sites of exceptional biodiversity.

**Nature-based solutions**

Nature-based solutions are actions to protect, sustainably manage, and restore natural and modified ecosystems that address societal challenges effectively and adaptively, simultaneously benefiting people and nature.

Nature-based Solutions address societal challenges through the protection, sustainable management and restoration of both natural and modified ecosystems, benefiting both biodiversity and human well-being. Nature-based Solutions are underpinned by benefits that flow from healthy ecosystems. They target major challenges like climate change, disaster risk reduction, food and water security, biodiversity loss and human health, and are critical to sustainable economic development. (Source: International Union for Conservation of Nature (IUCN))

**Precautionary Principle**

Principle 15 of the Rio Declaration, known as the precautionary principle, states: "In order to protect the environment, the precautionary approach shall be widely applied by States according to their capabilities. Where there are threats of serious or irreversible damage, lack of full scientific certainty shall not be used as a reason for postponing cost-effective measures to prevent environmental degradation."

Four central components of the precautionary principle include: taking preventive action in the face of uncertainty; shifting the burden of proof to the proponents of an activity; exploring a wide range of alternatives to possibly harmful actions; and increasing public participation in decision making. (Source: *The Precautionary Principle in Environmental Science*, Kriebel et al., 2001)

**Preservation**

To maintain in a given condition. Preservation often requires maintaining the processes that generate the desired condition.

- Protection** To maintain over the long term by managing, or if necessary limiting, the type and intensity of development or activity to ensure that valued attributes are not compromised or destroyed.
- Reconciliation** Reconciliation is about establishing and maintaining a mutually respectful relationship between Aboriginal and non-Aboriginal peoples in this country. In order for that to happen, there has to be awareness of the past, an acknowledgement of the harm that has been inflicted, atonement for the causes, and action to change behavior. (Source: Truth & Reconciliation Commission)
- Restrict** To confine, bound or limit, not necessarily prohibit.
- Sensitive Ecosystems** Sensitive ecosystems are classified as 'sensitive' because of their rarity and vulnerability to disturbances such as human impacts and climate change. The BC Sensitive Ecosystems Inventory identifies sensitive ecosystem types, which have been adapted by the Islands Trust Conservancy to identify sensitive ecosystems commonly found in the Islands Trust Area, including:
- **Cliff:** Steep slopes, often with exposed bedrock. Very little soil accumulation, and only exceptionally hardy trees and plants. Cliffs are important vegetation refugia because they are often inaccessible to deer browsing or livestock grazing and can be important nesting habitat for birds.
  - **Freshwater:** all freshwater networks including but not limited to streams, lakes, wetlands, groundwater sources, springs, and precipitation.
  - **Herbaceous:** Shallow soils characteristic of herbaceous ecosystems support low-growing vegetation, such as grasses, forbs (low, broad-leaved plants), wildflowers, mosses and lichens. Few trees and shrubs survive on these sites due to the fast-drying and often shallow nature of the exposed soils.
  - **Old and Mature Forest:** Dry to moist forests dominated by conifer or deciduous tree species with a canopy cover of over 30%. Old forests have a stand age of over 250 years.; Mature forests have a stand age of 80–250 years.
  - **Riparian:** Located adjacent to lakes, streams and rivers and characterized by plant communities and soils dependent on increased moisture. Influenced by erosion, sedimentation, flooding and seepage.
  - **Wetland:** Feature moisture-dependent plants that thrive in an environment where water remains at or above the surface of the soil during most of the year. A wetland can be bog, fen, marsh, swamp, shallow water, wet meadow or a mixture of these types.
  - **Woodland:** Dry and open forests dominated by a mix of broadleaf and coniferous tree species with canopy coverage of 10–30%. Generally restricted to south-facing slopes and ridges with shallow soils and bedrock outcroppings. (Source: BC Sensitive Ecosystems Inventory, as adapted in Islands Trust Conservancy Regional Conservation Plan 2018–2027)

- Species At Risk** An extirpated, endangered, threatened species, or a species of special concern. Extirpated species means a wildlife species that no longer exists in the wild in Canada, but exists elsewhere in the wild. Endangered species means a wildlife species that is facing imminent extirpation or extinction. Threatened species means a wildlife species that is likely to become an endangered species if nothing is done to reverse the factors leading to its extirpation or extinction. Species of special concern means a wildlife species that may become a threatened or an endangered species because of a combination of biological characteristics and identified threats. (Source: Federal *Species at Risk Act*)
- Stewardship** Voluntary, cooperative actions that nurture and take responsibility for the long-term integrity of the environment and amenities in the Islands Trust Area. For Indigenous Peoples, stewardship may be mandatory under Indigenous law.
- Sustainable** Capable of being maintained indefinitely; capable of meeting the environmental, economic, and social needs of current generations without compromising the ability of future generations to meet their needs.
- Treaties / Treaty Nations** Treaties are constitutionally protected, government-to-government agreements that identify, define and implement a range of rights and obligations, creating long-term, mutually binding commitments. Treaties negotiated through the BC treaty negotiations process are tripartite agreements between the governments of Canada, British Columbia, and a First Nation. The goal of treaties is reconciliation. Treaties signed with First Nations in Canada between 1701 and 1923 are commonly referred to as historic treaties. In BC, there are Douglas treaties, signed with First Nations on Vancouver Island, and Treaty 8 covering a portion of northeastern BC. Treaties signed today are called modern treaties, and cover where there are no historic treaties, and can also deal with matters not addressed in historic treaties. (Source: BC Treaty Commission)
- Watershed** A watershed is a topographically-defined area where all precipitation – rainfall and snowmelt – flows downslope via surface or subsurface pathways to a common receiving water body such as a stream, wetland, lake, or the ocean. Due to the islands' high shoreline-to-area ratio, many watersheds in the Islands Trust Area are non-basin watersheds the ephemeral flows and no defined channels or permanent receiving water bodies.



# DRAFT FOR TRUST PROGRAMS COMMITTEE/TRUST COUNCIL

## Islands Trust Policy Statement

### Draft Bylaw No. 183

July 10, 2025

---

Proposed Revisions by Committee of the Whole/Trust Programs Committee made:

- |                    |                      |
|--------------------|----------------------|
| September 25, 2024 | February 21, 2025    |
| October 3, 2024    | April 2, 2025 (TPC)  |
| November 6, 2024   | April 16, 2025 (TPC) |
| December 12, 2024  | April 29, 2025 (TPC) |
| January 8, 2025    | May 7, 2025 (TPC)    |
| February 6, 2025   | May 29, 2025 (TPC)   |
|                    | July 9, 2025 (COtW)  |

**For Special Trust Council meeting of July 29, 2025**

# Acknowledgement

Islands Trust Council respectfully acknowledges that the lands and waters that encompass the Islands Trust Area have been home to Indigenous Peoples since time immemorial and that their relationship to these lands and waters continues to this day. Islands Trust Council acknowledges that residential schools, forced removal, and colonial laws and restrictions [of on](#) Indigenous governance and cultural practices have displaced and dispossessed Coast Salish peoples and disrupted their relationships with the islands and waters of the Salish Sea. [Islands Trust Council acknowledges that a healthy environment is essential for Indigenous Peoples to be able to exercise their inherent and treaty rights.](#) Islands Trust Council is committed to reconciliation and to working together to preserve and protect this ecologically, culturally, and spiritually significant region in the Salish Sea.

The Islands Trust Area is located within Coast Salish Territory, in the treaty lands and territories of:

- [BOKÉĆEN](#) (Pauquachin) First Nation
- [Da'naxda'xw/Awaetlala](#) First Nation
- [K'ómoks](#) (Comox) First Nation
- [Lhaq'temish](#) (Lummi) Nation
- [MÁLEXEŁ](#) (Malahat) First Nation
- [Mamalilikulla](#) First Nation
- [Qualicum](#) First Nation
- Quw'utsun Nation (comprised of [Cowichan Tribes](#), [Xeláltxw](#) (Halalt) First Nation, [Lyackson](#) First Nation, [Spune'luxutth'](#) (Penelakut Tribe) and [Stz'uminus](#) (Chemainus) First Nation)
- [scəwəθən](#) (Tsawwassen) First Nation
- [səlilwətał](#) (Tseil-Waututh) First Nation
- [SEMYOME](#) (Semiahmoo) First Nation
- [shíshálh](#) (Sechelt) Nation
- [Skwxwú7mesh](#) (Squamish) First Nation
- [Snaw-naw-as](#) (Nanoose) First Nation
- [Snuneymuxw](#) (Nanaimo) First Nation
- [Songhees](#) First Nation
- [SṪÁUTW](#) (Tsawout) First Nation
- [łaʔəmen](#) (Tla'amin) First Nation
- [Tlowitsis](#) Nation
- [Ts'uubaa-asatx](#) (Lake Cowichan) First Nation
- [Wei Wai Kum](#) (Campbell River) First Nation
- [We Wai Kai](#) (Cape Mudge) First Nation
- [W JOŁEŁP](#) (Tsartlip) First Nation
- [W SIƷEM](#) (Tseycum) First Nation
- [Xwémalhkwu](#) (Homalco) First Nation
- [Xwsepsum](#) (Esquimalt) First Nation
- [xʷməθkʷəy̓əm](#) (Musqueam) First Nation

# Contents

<b>Acknowledgement</b>	<b>2</b>
<b>Part 1 – The Islands Trust Act</b>	<b>4</b>
1.1 – The Islands Trust Object	4
1.2 – Map of the Islands Trust Area	4
1.3 – Indigenous Inherent Rights Acknowledgment	5
1.4 – Purpose and Structure of the Policy Statement	5
<b>Part 2 – Guiding Principles and Priorities</b>	<b>6</b>
2.1 – Guiding Principles and Priorities	6
<del>2.2 – Coordination Principles</del> 2.2 – Reconciliation Principles	7
<del>2.3 – Coordination Principles</del> 2.3 – Reconciliation Principles	8
<b>Part 3 – Objectives, Goals and Directive Policies</b>	<b>9</b>
3.1 – <del>Objective Goal</del> 1: <del>Advancing</del> Advance Reconciliation	9
3.2 – <del>Objective Goal</del> 2: <del>Preserving</del> Preserve and <del>Protecting</del> Indigenous Cultural Heritage and Culturally Significant Areas, Sites, and Species	10
3.3 – <del>Objective Goal</del> 3: <del>Preserving</del> Preserve and <del>Protecting</del> Healthy and Biodiverse Ecosystems	11
3.4 – <del>Objective Goal</del> 4: <del>Fostering</del> Sustainable, Inclusive, and Resilient Communities	12
3.5 – <del>Objective Goal</del> 5: <del>Fostering</del> Sustainable Stewardship of Lands and Waters	15
<b>Part 4 – Implementation</b>	<b>18</b>
4.1 – Policy Statement Implementation	18
4.2 – Policy Statement Amendments	18
<b>Glossary</b>	<b>20</b>

# Part 1: The Islands Trust Act

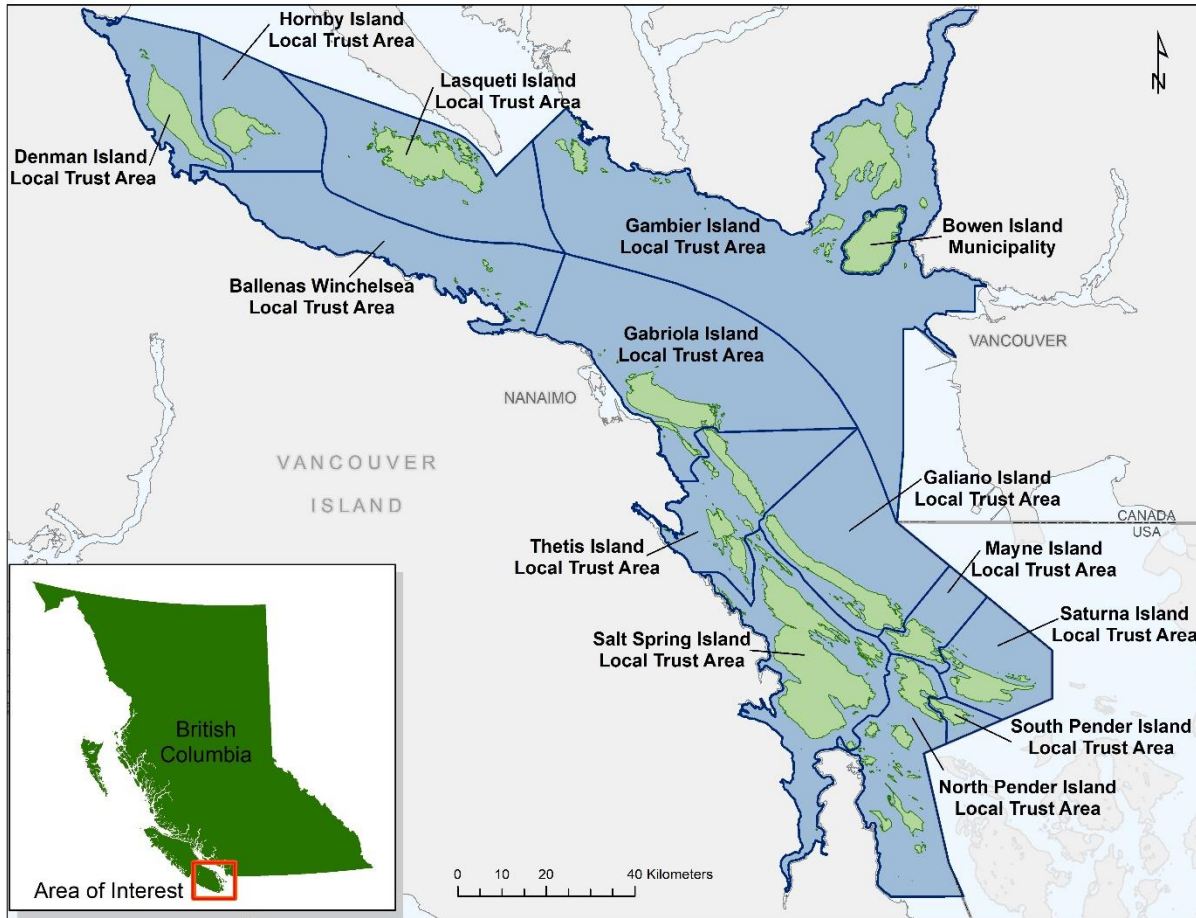
In 1974, the Government of British Columbia established the *Islands Trust Act* to preserve and protect the [Islands Trust Area](#) and its unique amenities and environment against unrestrained growth and development. [Islands Trust is a federated body responsible for the Trust Area comprised of 13 major islands and more than 450 smaller islands and the surrounding waters in the Strait of Georgia and Howe Sound. Islands Trust regulates local land use, works with other levels of government, and, through the Islands Trust Conservancy, protects places of natural or cultural significance.](#) ~~The Act establishes Islands Trust as a special-purpose provincial government agency equipped with a suite of land-use planning powers and a conservation-oriented mandate to preserve and protect the region in cooperation with others.~~ This unique governmental mandate ~~was~~is defined in Section 3 of the *Islands Trust Act* and is commonly referred to as the “Islands Trust Object.”

## 1.1 – The Islands Trust Object

“**The object of the trust** is to preserve and protect the Trust Area and its unique amenities and environment for the benefit of the residents of the Trust Area and of British Columbia generally, in cooperation with municipalities, regional districts, improvement districts, First Nations, other persons and organizations and the government of British Columbia.” (Section 3, *Islands Trust Act*)

## 1.2 – Map of the Islands Trust Area





**NOTE:** This map is a placeholder only. A new map of the Islands Trust Area will be created, identifying the boundaries of each local trust area and island municipality, and will include a legend, scale and recognition of the Indigenous Nations within whose territory Islands Trust operates

### 1.3 – Indigenous Inherent Rights Acknowledgment

Islands Trust Council respectfully acknowledges Indigenous inherent rights as protected under section 35 of the *Constitution Act, 1982*. Islands Trust Council respectfully acknowledges Indigenous rights to self-governance and the expressed interest of Indigenous Governing Bodies in working toward co-governance of the Islands Trust Area. [Islands Trust Council is committed to advancing reconciliation with Indigenous Governing Bodies through ongoing discussion and recognition of these rights.](#)

Given the *Declaration on the Rights of Indigenous Peoples Act* and the evolving legislative landscape in British Columbia, [this bylaw](#) [the Policy Statement](#) serves as a starting point for improved cooperation with Indigenous Governing Bodies. Islands Trust Council commits to an ongoing effort to co-develop planning and land use management processes with Indigenous Governing Bodies within the Islands Trust Area and acknowledges that this document does not serve as an endpoint. Islands Trust Council will be informed by the United Nations Declaration on the Rights of Indigenous Peoples as a framework for its approach to reconciliation.

## 1.4 – Purpose and Structure of the Policy Statement

### ~~Communications, Engagement, and Referrals:~~

Section 15 of the *Islands Trust Act* states that Trust Council must adopt, by bylaw, an ~~Islands~~ Trust Policy Statement that applies to the Islands Trust Area as a whole. The *Islands Trust Act* specifies that the Policy Statement must be a general statement of the policies of Trust Council to carry out the Islands Trust Object, that it may establish different policies for different parts of the Islands Trust Area, and that it must be approved by the provincial Minister responsible for Islands Trust prior to adoption.

~~The~~ Islands Trust Council is responsible for establishing and amending the Policy Statement, which in turn guides the development of more specific official community plans and regulatory bylaws by local trust committees and island municipalities across the region. The Act stipulates that official community plans and bylaws required to be submitted to Executive Committee or Trust Council under the Act must not be approved if they are contrary to or at variance with the Policy Statement. This ensures that the Islands Trust Object is at the core of all planning and land use management decision-making in the Islands Trust Area.

The Policy Statement represents Trust Council's vision for the preservation and protection of the Islands Trust Area and its unique amenities and environment. It aspires to reflect the values and interests of island communities, Indigenous ~~government bodies~~Governing Bodies and Indigenous Peoples, partner agencies, and all British Columbians, as well as the silent voices of island ecosystems, species at risk, and future generations.

### Three Types of Policies in the Policy Statement:

1. **Guiding Principles** ~~(as listed in (Part 2 of the Policy Statement))~~ are intended to establish general commitments of Trust Council that centre the Islands Trust Object in all daily decision-making across the Islands Trust Area by ~~Islands Trust bodies~~Islands Trust Council, Islands Trust Executive Committee, local trust committees and island municipalities that are bound by the Policy Statement.
2. **Directive Policies** ~~(as listed in Part 3 of the Policy Statement)~~ are ~~policies that~~integral to carrying out the Islands Trust Object. They are policies with which official community plans and regulatory bylaws of a local trust committee or island municipality should be consistent to avoid rejection or objection when presented by the local trust committee or island municipality for approval or consideration by the Executive Committee or Trust Council. They are also policies that should be directly addressed, where possible, in all official community plans and bylaws of a local trust committee or island municipality. :
  - ~~local trust committees must address in the development of official community plans and/or regulatory bylaws, and amendments to those documents where relevant; and~~
  - ~~island municipalities must address in the development of an official community plan, and amendments to that document where relevant.~~

~~These are policies integral to carrying out the Islands Trust object.~~

3. **Advisory Policies** ~~(as listed in also in~~ Part 3 of the Policy Statement) are policies expressing select ~~goals-objectives~~ of Trust Council, that local trust committees and island municipalities are advised to ~~address-consider~~ in the development of official community plans, bylaws, and in discretionary land use decisions. Advisory policies are not intended to constitute a basis for Executive Committee or Trust Council review of local trust committee or island municipality bylaws, or for potential rejection of such bylaws.

~~All of the policies contained within the Policy Statement are interconnected and interrelate to each other in multiple ways. Therefore, the document should always be considered in its entirety to interpret its intended meaning and vision.~~

~~The policies in Part 3 have been included as they are considered by Trust Council to be important for preservation and protection of the Trust Area and its unique amenities and environment.~~

# Part 2: Guiding Principles

In its decision making, Trust Council shall be guided by the following guiding principles:

## 2.1 – General Guiding Principles

In its efforts to carry out the Islands Trust Object, Islands Trust Council commits to the following set of shared principles ~~and priorities~~ to guide daily planning and decision making by ~~all bodies across the Islands Trust Area~~ Islands Trust Council, Islands Trust Executive Committee, local trust committees and island municipalities:

~~Trust Council commits to be guided by the following principles in its efforts to advance the Islands Trust Object:~~

<u>Trust Council's Guiding Principles and Priorities:</u>	
2.1.1	<b>Acknowledge and Respect Indigenous Rights</b> To grow understanding of the history and legacy of colonialism in the Islands Trust Area, to acknowledge and respect the rights of Indigenous Peoples, and to work together with Indigenous Governing Bodies and Indigenous Knowledge Holders to preserve and protect culturally significant areas, sites, and species.
2.1.2	<b>Prioritize Environmental and Indigenous Cultural Heritage Protection</b> To place priority on preserving, protecting and restoring the environment, and preserving, protecting, and supporting restoration of Indigenous cultural heritage in all decision making.
2.1.3	<b>Limit the Rate and Scale of Development</b> To define and maintain appropriate limits for the rate and scale of development in order to preserve and protect the Trust Area and its unique amenities and environment.
2.1.4	<b>Foster Sustainable, Inclusive, and Resilient Communities</b> To support planning and land use management decisions that foster sustainable, inclusive, and resilient communities, acknowledging the interdependencies between healthy communities and healthy ecosystems.
2.1.5	<b>Take Guidance From the Precautionary Principle</b> To be guided by the precautionary principle in all decision making to safeguard the environment and cultural heritage where there may be uncertainty over the threats of serious or irreversible damage from development.
2.1.6	<b>Account for Cumulative Effects</b> To strive to account for the cumulative effects of existing and proposed development to avoid detrimental effects on watersheds, groundwater supplies, culturally sensitive areas and cultural heritage sites, and <del>Islands Trust Area</del> -species and their habitats.
2.1.7	<b>Foster Informed and Balanced Decision Making</b> To be informed by a broad range of sources in its decision-making processes, including <u>Indigenous Knowledge, institutional knowledge, the best available science, Indigenous Knowledge, and local community knowledge, and science.</u>

## 2.2 – Reconciliation Principles

Islands Trust Council has declared its commitment to reconciliation with Indigenous Peoples of the Islands Trust Area, with the understanding that this commitment is a long-term relationship-building process and is a commitment to be informed by these reconciliation principles to the extent that they engage the object of the trust.

## Trust Council's Reconciliation Principles

<a href="#">2.2.1</a>	<b>Guidance from Truth and Reconciliation Commission</b> Be informed by the 10 principles established by the Truth and Reconciliation Commission of Canada (TRC).
<a href="#">2.2.2</a>	<b>Guidance from United Nations Declaration on the Rights of Indigenous Peoples</b> Be informed by the articles established in the United Nations Declaration on the Rights of Indigenous Peoples (UNDRIP).
<a href="#">2.2.3</a>	<b>Guidance from Missing and Murdered Indigenous Women and Girls Calls for Justice</b> Be informed by the principles for change used by the National Inquiry into Missing and Murdered Indigenous Women and Girls.
<a href="#">2.2.4</a>	<b>Guidance from Indigenous Governing Bodies</b> Be informed by guidance from Indigenous Governing Bodies and Indigenous Knowledge Holders.

## 2.2.3 – Cooperation Principles

While Trust Council must provide the necessary leadership to carry out the Islands Trust Object, its mandate requires cooperation with partners who each have unique roles to play in preserving and protecting the region.

Trust Council commits to be guided by the following principles in its cooperation efforts to advance the Islands Trust Object:

### Trust Council's Cooperation Principles

<a href="#">2.23.1</a>	<b>Collaborate with the Islands Trust Conservancy Board</b> To collaborate closely with, and be informed by, the Islands Trust Conservancy Board, particularly in the areas of science-based conservation planning, ecosystem mapping, identification of core conservation areas and protected area networks, and protection of species and ecosystems at risk.
<a href="#">2.3.2</a>	<b>Collaborate with Island Municipalities</b> <u>To collaborate with island municipalities, particularly in the areas of conservation planning, communications and engagement, the Policy Statement, and other areas supporting the Islands Trust Object.</u>
<a href="#">2.23.3</a>	<b>Work Towards Collaborative Governance with Indigenous Governing Bodies</b> To work towards building strong relationships with Indigenous Governing Bodies and work toward building foundations for collaborative governance with Indigenous Governing Bodies, including through the development of shared decision-making agreements under the <i>Declaration on the Rights of Indigenous Peoples Act</i> .
<a href="#">2.23.4</a>	<b>Work Towards Strategic Inter-Agency Coordination</b> To work towards establishing effective inter-agency coordination mechanisms with different levels of government, academic institutions and organizations who have important roles to play in supporting the Islands Trust Object.
<a href="#">2.23.5</a>	<b>Work Towards Accessible and Inclusive Public Communications and Engagement</b> To work towards accessible and inclusive public communications and engagement strategies that engage a wide range of Islands Trust Area residents, communities, local organizations, and British Columbians.
<a href="#">2.23.6</a>	<b>Provide Public Education Opportunities</b> To provide education opportunities to Islands Trust Area residents, communities, local organizations, and visitors, highlighting tangible ways they can contribute to preserving and protecting the Trust Area and its unique amenities and environment, while respecting the confidentiality interests of Indigenous Peoples Knowledge Holders and Indigenous Governing Bodies.

## 2.3 – Reconciliation Principles

Trust Council has declared its commitment to reconciliation with Indigenous Peoples of the Islands Trust Area, with the understanding that this commitment is a long-term relationship building and healing process.

### **Trust Council's Reconciliation Principles:**

~~Trust Council will, to the extent that they engage its mandate to preserve and protect the Trust Area,~~

<b>2.3.1</b>	<b>Guidance from <u>Truth and Reconciliation Commission</u></b> <del>Be informed by the 10 principles established by the Truth and Reconciliation Commission of Canada (TRC).</del>
<b>2.3.2</b>	<b>Guidance from <u>United Nations Declaration on the Rights of Indigenous Peoples</u></b> <del>Be informed by the articles established in the United Nations Declaration on the Rights of Indigenous Peoples (UNDRIP).</del>
<b>2.3.3</b>	<b>Guidance from <u>Missing and Murdered Indigenous Women and Girls Calls for Justice</u></b> <del>Be informed by the principles for change used by the National Inquiry into Missing and Murdered Indigenous Women and Girls.</del>

# Part 3: Objectives ~~Goals~~, ~~and Directives~~ and ~~Advisory~~ and Policies

## Objective ~~Goal~~ 1:

### ~~Advancing~~ Advance Reconciliation

Islands Trust Council is committed to reconciliation and to long-term ~~healing and~~ relationship building with Indigenous Governing Bodies and Indigenous Peoples across the region. The policies in this section aim to acknowledge the history and legacy of Indigenous Peoples in the area since time immemorial, to recognize and respect the interests of Indigenous Governing Bodies regarding planning and land use management decisions that impact their territories, and to build foundations for collaborative governance and shared decision making.

### Directive Policies - Reconciliation

Local trust committees and island municipalities shall, in ~~all the preparation of~~ official community plan bylaws, and other bylaws that require Executive Committee or Trust Council review or approval amendments; and

~~Local trust committees shall, in the preparation of regulatory bylaws and amendments . . .~~

<b>3.1.1</b>	<b>Cooperate with Indigenous Governing Bodies</b> Engage with Indigenous Governing Bodies and provide a record of the engagement at time of bylaw submission.
--------------	--

### Advisory Policies - Reconciliation

Local trust committees and island municipalities should . . .

<b>3.1.2</b>	<b>Cooperate with Indigenous Governing Bodies</b> Engage with Indigenous Governing Bodies on discretionary planning and land use management decisions <del>that may have potential significant impacts on Indigenous Governing Bodies' territories or the ecological health of the Islands Trust Area.</del>
<b>3.1.3</b>	<b>Land Back</b> <u>Through engagement with Indigenous Governing Bodies, support opportunities to direct land to Indigenous Governing Bodies, including, but not limited to, as amenity contributions in applications seeking additional development potential.</u>
<b>3.1.4</b>	<b>Information Sharing</b> <u>Support and develop methods that encourage regular and timely sharing of information with Indigenous Governing Bodies.</u>
<b>3.1.5</b>	<b>Respect Indigenous Protocols for Information and Data Provided</b> <u>Respect Indigenous Governing Bodies' and Indigenous Knowledge Holders' protocols about how their data and information should be collected, protected, used and shared.</u>

## Objective-Goal 2:

### Preserving-Preserve and Protecting Indigenous Cultural Heritage and Culturally Significant Areas, Sites, and Species

This objective advances Guiding Principle 2.1.2 [Prioritize Environmental and Indigenous Cultural Heritage Protection]-Islands Trust Council recognizes Indigenous cultural heritage as a unique amenity in the Islands Trust Area that must be preserved, protected, and where possible, restored. The Islands Trust Area is home to many culturally significant areas, sites, and species, [including places that are the resting places of ancestors, which are](#) of importance to present and future generations of Indigenous Peoples. This section lays out general types of Indigenous cultural heritage and culturally significant areas, sites, and species that should be identified and protected in each local planning area; this should be guided by Indigenous Peoples, Indigenous [Governing Bodies](#) and Indigenous Knowledge Holders and undertaken in a culturally sensitive manner that respects confidentiality protocols around the sharing of Indigenous Knowledge.

#### Directive Policies - Indigenous Cultural Heritage & Culturally Significant Areas, Sites and Species

Local trust committees and island municipalities shall, ~~in the preparation of all~~ official community plan [bylaws, and other bylaws that require Executive Committee or Trust Council review or approvals and amendments; and](#) ~~Local trust committees shall, in the preparation of regulatory bylaws and amendments. . .~~

3.2.1	<b>Indigenous Cultural Heritage Sites</b> <del>Address-</del> Minimize potential <a href="#">adverse</a> impacts to Indigenous cultural heritage sites including, but not limited to, <del>known-identified</del> village sites, burial sites, <a href="#">camp sites</a> , middens, cairns, petroglyphs, culturally modified trees, fish traps, clam gardens, <del>and</del> pictographs, and <del>known</del> (registered), unregistered, or newly-discovered archaeological sites.
3.2.2	<b>Indigenous Marine Harvesting Areas</b> <del>Address-</del> Minimize potential <a href="#">adverse</a> impacts to <del>known-Indigenous</del> marine harvesting areas <a href="#">used by Indigenous Peoples, on land and marine foreshores</a> including, but not limited to, fish weirs and clam gardens.
3.2.3	<b>Indigenous Harvesting and Hunting Areas</b> <a href="#">Minimize potential adverse impacts to land-based harvesting and hunting areas used by Indigenous Peoples.</a>

#### Advisory Policies - Indigenous Cultural Heritage & Culturally Significant Areas, Sites and Species

Local trust committees and island municipalities should . . .

3.2.34	<b>Indigenous Cultural Heritage Sites</b> Through engagement with Indigenous Governing Bodies, identify and <del>protect</del> <a href="#">prioritize protection of</a> Indigenous cultural heritage sites including, but not limited to, village sites, burial sites, <a href="#">camp sites</a> , middens, cairns, petroglyphs, culturally modified trees, fish traps, clam gardens, and pictographs, and known (registered), unregistered, or newly discovered archaeological sites.
3.2.45	<b>Indigenous Harvesting Areas</b> Through engagement with Indigenous Governing Bodies, identify and <a href="#">prioritize protection of</a> <del>protect</del> Indigenous harvesting areas on land and marine foreshores including, but not limited to, fish weirs, clam gardens, camas meadows, and other areas used for Indigenous hunting, fishing, trapping, and gathering of plants and medicines.
3.2.6	<b>Indigenous Harvesting and Hunting Area Access</b> <a href="#">Through engagement with Indigenous Governing Bodies, identify and pursue opportunities to improve access by Indigenous Peoples to marine and land-based harvesting and hunting areas.</a>

3.2.75	<b>Other Culturally Significant Areas for Indigenous Peoples</b> Through engagement with Indigenous Governing Bodies, -identify and <u>prioritize protection of</u> <del>protect</del> areas of importance for Indigenous cultural <u>and</u> , spiritual, <del>medicinal and ceremonial</del> practices <u>and gathering areas</u> .
3.2.86	<b>Culturally Significant Species and Medicinal Plants</b> Through engagement with Indigenous Governing Bodies, identify <del>and</del> , <u>prioritize protection</u> , <del>protect</del> and support restoration of culturally significant species and medicinal plants <u>and ochre</u> .
3.2.9	<b>Cultural Monitors</b> <u>Through engagement with Indigenous Governing Bodies, support opportunities for cultural monitors to be present for ground-</u> <u>disturbing activities.</u>

## Objective Goal 3:

### Preserving ~~Preserve~~ and Protecting Healthy and Biodiverse Ecosystems

This objective advances Principle 2.1.2 [Prioritize Environmental Protection]. Islands Trust Council acknowledges that preserving and protecting the ecological integrity of the Islands Trust Area is essential to the Islands Trust Object and to supporting community well-being across the region. The policies in this section aim to identify and protect key ecosystem types and characteristics that safeguard biodiversity (~~excluding invasive species~~) and promote resilience to climate change.

#### Directive Policies - Ecosystem Integrity

~~Local trust committees and island municipalities shall, in all official community plan bylaws, and other bylaws that require Executive Committee or Trust Council review or approval . . . Local trust committees and island municipalities shall, in the preparation of official community plans and amendments; and~~  
~~Local trust committees shall, in the preparation of regulatory bylaws and amendments . . .~~

3.3.1	<b>Protected Area Networks</b> Identify, establish, and <del>maintain</del> <u>sustain</u> a network of protected areas of sufficient size and distribution to preserve the environmental integrity of ecosystems in their planning area.
3.3.2	<b>Sensitive Ecosystems</b> Identify and prioritize the preservation, protection, and restoration of sensitive ecosystems in the Islands Trust Area, classified as the following ecosystem types: cliff; freshwater; herbaceous; old and mature forest; riparian; wetland; and woodland.
3.3.3	<b>Forest Ecosystems</b> Identify forest ecosystems and prioritize the preservation, protection, and restoration of unfragmented forest <del>ecosystems,</del> <u>with a</u> with a particular focus on <u>the maintenance and restoration of their ecological integrity.</u> <del>remaining stands of relatively undisturbed Coastal Douglas fir, Western redcedar, Arbutus, Garry oak, and Coastal Western Hemlock and their associated ecosystems.</del>
3.3.4	<b>Coastal Oak and Prairie Ecosystems</b> <u>Identify and prioritize the preservation and protection of coastal oak and prairie ecosystems, with a particular focus on their maintenance, restoration and management of their ecological integrity.</u>
3.3.5	<b>Watershed Ecosystems</b> Identify and prioritize the preservation, protection, and restoration of watershed ecosystems, freshwater sources, and groundwater recharge areas.

3.3.6	<b>Marine Shorelines and Nearshore Areas</b> Identify and prioritize the preservation, protection, and restoration of eelgrass meadows, kelp forests, forage fish spawning areas, clam beds, estuaries, tidal salt marshes, mud flats, and coastal wetlands.
3.3.7	<b>Critical Habitat for Species at Risk</b> Identify and prioritize the preservation, protection, and restoration of critical habitat for species at risk.
3.3.8	<b>Islets and Small Islands</b> Identify and prioritize the preservation, protection, and restoration of <del>relatively undisturbed</del> islets and small islands.
<u>3.3.9</u>	<u><b>Light Pollution</b></u> <u>Minimize light pollution through the application of dark sky principles.</u>

### Advisory Policies - Ecosystem Integrity

#### Local trust committees and island municipalities should . . .

<u>3.3.10</u>	<u><b>Indigenous Ecosystem Management</b></u> <u>Through engagement with Indigenous Governing Bodies, support opportunities for Indigenous-led ecosystem management.</u>
<u>3.3.11</u>	<u><b>Indigenous Protected and Conserved Areas</b></u> <u>Support Indigenous Governing Bodies in the establishment of Indigenous Protected and Conserved Areas.</u>

## Objective Goal 4:

### Fostering Sustainable, Inclusive, and Resilient Communities

This objective advances Principle 2.1.2 [Limit the Rate and Scale of Growth and Development], and Principle 2.1.4 [Foster Sustainable, Inclusive, and Resilient Communities]. ~~Islands~~ Trust Council recognizes that the Islands Trust Object is for the benefit of residents of the Islands Trust Area and all British Columbians, who in turn have a role in preserving and protecting this region. The policies in this section support the preservation and protection of unique island character and aim to foster sustainable, inclusive, rural and resilient island communities.

### Directive Policies - Managing Growth and Development

~~Local trust committees and island municipalities shall, in all official community plan bylaws, and other bylaws that require Executive Committee or Trust Council review or approval . . . Local trust committees and island municipalities shall, in the preparation of official community plans and amendments; and~~

~~Local trust committees shall, in the preparation of regulatory bylaws and amendments . . .~~

3.4.1	<b>Sustainable Development</b> <u>Consider site capabilities, environmental and protected areas, and existing development patterns when determining the land use designation and appropriate locations and intensities of various uses of the land. Ensure development is compact, energy efficient, and appropriately situated on the island and on the site in order to:</u> <u>reduce dependency on private automobile use, and support increased use of trail systems, public transportation, and active transportation</u> <u>be compatible with preservation and protection of the Trust Area and its unique amenities and environment, and</u> <u>limit impacts on Indigenous cultural heritage, harvesting and hunting areas.</u>
-------	---

3.4.2	<b>Growth Management Density Limits</b> Establish appropriate density limits for efficient and sustainable use of the land base that help to safeguard protected area networks, and is compatible with preservation and protection of the Trust Area and its unique amenities and environment. Manage community growth and its associated impacts by directing residential, commercial and industrial development and mixed use development into appropriate suitable locations, to prevent sprawl and minimize fragmentation of forest lands, and avoid adverse impacts to Indigenous cultural heritage, harvesting and hunting areas. <del>relieve growth pressures in the surrounding rural areas, and to help safeguard protected area networks.</del>
3.4.3	<b>Impacts of Development</b> Consider the aesthetic, environmental, and social impacts of development.
3.4.4	<b>Community Facilities and Services</b> Ensure that each community's <del>and local Indigenous communities'</del> current and projected long-term needs for educational, institutional, community, health, cultural, <del>and</del> recreational facilities and services <del>and outdoor recreation</del> are considered and planned for.
3.4.5	<b>Climate Change Mitigation and Adaptation</b> <del>Identify and encourage adoption of</del> implement planning and land use management strategies, and consider nature-based solutions, to minimize greenhouse gas emissions, and adapt to climate change-related vulnerabilities.
3.4.6	<b>Hazardous Areas</b> Identify <del>areas at elevated risk of natural and climate change-related hazards and restrict development within these areas including, but not limited to, areas subject to flooding, sea-level rise, erosion, slope instability and wildfire. , with consideration of climate change, areas hazardous to development activities, including, but not limited to, areas subject to flooding, erosion, wildfire, or slope instability, and direct development away from such hazards.</del>
3.4.7	<b>Economic Activities</b> Support <del>sustainable</del> economic activities that are compatible with the preservation and protection of the Trust Area and its unique amenities, environment, <del>community well-being, and community character</del> that consider transportation and infrastructure capacity.
3.4.8	<b>Community Heritage Sites</b> Identify, preserve, protect, and support the restoration of community heritage sites.

## Advisory Policies – Managing Growth and Development

### Local trust committees and island municipalities should...

3.4.9	<b>Existing Development Potential</b> Identify land where current zoning or other land use regulations allow development that could be inconsistent with the object of the trust, and consider policy and/or regulatory options to reduce development potential or minimize the impacts of future development.
3.4.10	<b>Economic Development Opportunities for Indigenous Communities</b> Through engagement with Indigenous Governing Bodies, support economic development opportunities for Indigenous communities.

## Directive Policies - Housing

~~Local trust committees and island municipalities shall, in all official community plan bylaws, and other bylaws that require Executive Committee or Trust Council review or approval . . . Local trust committees and island municipalities shall, in the preparation of official community plans and amendments; and Local trust committees shall, in the preparation of regulatory bylaws and amendments . . .~~

<b>3.4.911</b>	<b><u>Appropriate-Suitable Locations for <del>Densification</del>Additional Housing</u></b> Identify <del>appropriate-suitable</del> locations <del>where density increases</del> that could support <del>increased density</del> for the development of safe, secure, diverse, and <del>affordable-attainable</del> housing <del>while reducing dependency on private-automobile use, and increasing use of trail systems, public transportation, and active transportation, and without adversely impacting the Trust Area and its unique amenities and environment.</del>
<b>3.4.12</b>	<b><u>Housing Diversity</u></b> Support a range of housing types and tenures to help meet the identified housing needs of the island community and local Indigenous communities.
<b>3.4.13</b>	<b><u>Clustered Small Dwelling Units</u></b> Support alternatives to conventional single-detached dwellings by establishing policies to permit clusters of small dwelling units in suitable areas.
<b>3.4.10</b>	<b><u>Short-Term Rentals</u></b> Identify and assess the impacts of short term rentals of dwellings on the availability of safe, secure, and affordable housing and, where necessary, regulate and limit the number of short term rentals accordingly.
<b>3.4.141 4</b>	<b><u>Floor Area and Lot Coverage Limits</u></b> Set floor area and lot coverage limits for residential development to minimize negative environmental impacts, including on land used for agricultural purposes. <del>Determine appropriate floor area and lot coverage limits for residential development to minimize greenhouse gas emissions and cumulative impacts to the Trust Area and its unique amenities and environment, including impacts on agricultural land.</del>
<b>3.4.15</b>	<b><u>Affordable and Special Needs Housing</u></b> Prioritize the processing of rezoning applications from non-profit housing providers and public agencies, and the processing of housing agreement bylaws for affordable and special needs housing.
<b>3.4.16</b>	<b><u>Short-Term Rentals</u></b> Identify and assess the impacts of short-term rental of dwellings on the availability of safe, secure and affordable housing and, where necessary, regulate and limit the number of short-term rentals accordingly.
<b>3.4.12</b>	<b><u>Housing Diversity</u></b> Support housing agreements for affordable housing, and special needs housing.

## Advisory Policies - Housing

### Local trust committees and island municipalities should...

<b>3.4.13</b>	<b><u>Housing Options</u></b> Support a range of housing types and tenures, including rentals, co-operatives and other alternatives to fee-simple ownership.
<b>3.4.17</b>	<b><u>Housing for Indigenous People</u></b> Through engagement with Indigenous Governing Bodies, support housing opportunities for Indigenous people in the Islands Trust Area.
<b>3.4.18</b>	<b><u>Multi-Unit Residential</u></b> Implement land use regulations for affordable and special needs housing and other multi-unit residential development that permit a range of potential site configurations, and control form and character through development permit areas.
<b>3.4.19</b>	<b><u>Natural Building Materials and Techniques</u></b> Encourage construction of buildings and structures using local natural building materials and techniques, and minimize barriers to their use.

--	--

### Directive Policies - Transportation

Local trust committees and island municipalities shall, in all official community plan bylaws, and other bylaws that require Executive Committee or Trust Council review or approval . . . Local trust committees and island municipalities shall, in the preparation of official community plans and amendments; and

Local trust committees shall, in the preparation of regulatory bylaws and amendments . . .

3.4.14 <a href="#">20</a>	<b>Public and Active Transportation Networks</b> Identify and establish appropriately-situated, safe, comfortable, and equitable transportation networks, <del>both on the islands and to the islands</del> that reduce dependency on private automobile use, encourage <del>electric vehicles</del> <u>zero emission modes of transportation</u> , and support increased use of trail systems, public transportation, and active transportation.
3.4.15 <a href="#">21</a>	<b>Rural Roadways</b> Identify and protect rural roadways, including scenic and/or heritage roads.

### Advisory Policies - Transportation

Local trust committees and island municipalities should...

3.4.16 <a href="#">22</a>	<b>Road Systems</b> Ensure that road location, design, construction, and road systems are compatible with preservation and protection of the Trust Area and its unique amenities and environment.
3.4.23	<b><u>Transportation Network Vulnerabilities</u></b> <u>Cooperate with relevant agencies to identify parts of the local transportation network at risk of damage or deterioration and participate in planning to address mitigation or infrastructure relocation where necessary.</u>

### Directive Policies -- Waste, Emissions and Pollutants

Local trust committees and island municipalities shall, in all official community plan bylaws, and other bylaws that require Executive Committee or Trust Council review or approval . . . Local trust committees and island municipalities shall, in the preparation of official community plans and amendments; and

Local trust committees shall, in the preparation of regulatory bylaws and amendments . . .

3.4.24	<b><u>Pollutants to Air, Land and Water</u></b> <u>Regulate land use and development to reduce detrimental pollutants to air, land and water.</u>
3.4.17 <a href="#">25</a>	<b>Disposal of Waste</b> <u>Where required, identify appropriate locations for waste transfer stations for the removal of waste from the Islands Trust Area <del>on islands with vehicle ferry service that are compatible with the</del> preservation and protection of the Trust Area and its unique amenities and environment.</u>
3.4.18 <a href="#">26</a>	<b><u>Septic Wastewater Disposal Systems</u></b> Establish requirements for the location and siting of new <u>septic wastewater disposal</u> systems to mitigate adverse impacts on the Trust Area and its unique amenities and environment, <u>including with a focus on</u> Indigenous Peoples' cultural heritage sites and marine harvesting areas.

## Directive Policies - Recreation

Local trust committees and island municipalities shall, in all official community plan bylaws, and other bylaws that require Executive Committee or Trust Council review or approval . . . Local trust committees and island municipalities shall, in the preparation of official community plans and amendments; and  
~~Local trust committees shall, in the preparation of regulatory bylaws and amendments . . .~~

3.4.19 <u>27</u>	<p><b>Preservation of Natural Heritage</b> Identify, preserve, protect, and support the restoration of natural heritage sites.</p>
3.4.20 <u>28</u>	<p><b>Location and Types of Recreational Facilities</b> Identify appropriate locations <del>for, and</del> types of, <del>and access to,</del> facilities for low-impact and active recreational activities, and discourage <del>high-impact recreational facilities</del> activities that may adversely impact the preservation and protection of the Trust Area and its unique amenities and environment.</p>
3.4.21	<p><b>Access to Recreational Facilities</b> <del>Identify appropriate locations, types, and safe public access to recreational facilities</del></p>
3.4.22 <u>29</u>	<p><b>Access to Community Marinas, Boat Launches, and Docks-</b> Identify <del>and support</del> safe public access <del>and routes</del> to community marinas, boat launches, and docks.</p>
3.4.23 <u>30</u>	<p><b>Access to Anchorages</b> Identify appropriate and safe small-craft anchorage public-access locations.</p>
3.4.24 <u>31</u>	<p><b>Trail Systems</b> Identify appropriate locations <del>for,</del> types <del>of,</del> and safe public access to public pedestrian, equestrian and bicycle trail systems to support active recreation that is compatible with preservation and protection of the Trust Area and its unique amenities and environment.</p>
3.4.25 <u>32</u>	<p><b>Public Shoreline Access</b> Identify <del>new, and</del> protect <del>existing, and support the acquisition and protection of, areas providing</del> safe public access to marine shorelines and along marine shorelines that are appropriate for low-impact, public recreational use and do not adversely impact the Trust Area and its unique amenities and environment, <del>including Indigenous Peoples' identified cultural heritage sites and marine harvesting areas.</del></p>
3.4.33	<p><b>Public Access to Public/Crown Land</b> <del>Identify and support the acquisition and protection of public access and routes to publicly-owned lands.</del></p>
3.4.26 <u>34</u>	<p><b>Destination Gaming Facilities</b> Prohibit destination gaming facilities such as casinos and commercial bingo halls.</p>

# Objective Goal 5:

## Fostering Sustainable Stewardship of Lands and Waters

This objective advances Principle 2.1.3 [Limit the Rate and Scale of Growth and Development] and Principle 2.1.2 [Prioritize Environmental and Indigenous Cultural Heritage Protection]. Islands Trust Council recognizes that sustainable use of lands and waters in the Islands Trust Area is important to the long-term well-being and resilience of ecosystems in the Islands Trust Area and the communities that depend on them. This section lays out policies for sustainable land and water use that support the long-term health of ecosystems and sustainability of freshwater.

### Directive Policies - Freshwater

~~Local trust committees and island municipalities shall, in all official community plan bylaws, and other bylaws that require Executive Committee or Trust Council review or approval . . . Local trust committees and island municipalities shall, in the preparation of official community plans and amendments; and Local trust committees shall, in the preparation of regulatory bylaws and amendments . . .~~

3.5.1	<b>Freshwater Sustainability</b> Ensure that neither the density, nor intensity of land use is increased in watersheds where the quality or quantity of the supply of freshwater is likely to be inadequate or unsustainable.
3.5.2	<b>Freshwater Demand and Supply Projections</b> Ensure that existing, anticipated, and seasonal water demand and water availability are considered.
3.5.3	<b>Freshwater Self-Sufficiency</b> Ensure that islands are self-sufficient in their supply of freshwater.
3.5.4	<b>Saltwater Intrusion</b> <u>Identify areas at elevated risk of saltwater intrusion and restrict development serviced by groundwater within these areas.</u>

### Advisory Policies - Freshwater

Local trust committees and island municipalities should ...

3.5.45	<b>Freshwater Quality</b> Ensure that freshwater quality is maintained or remediated.
3.5.56	<b>Freshwater Uses</b> Strive to ensure that <del>freshwater use</del> <u>water quality in lakes, streams and wetlands is maintained, and that freshwater use</u> is not to the detriment of other uses of the waterway such as fish and <del>fish-amphibian</del> <u>fish-amphibian</u> habitat uses, Indigenous cultural and spiritual uses, <u>and aesthetic and recreational uses,</u> <del>and the maintenance of water quality in lakes, streams, and wetlands.</del>
3.5.7	<b>Freshwater Storage</b> <u>Encourage freshwater storage in groundwater regions where the quality or quantity of groundwater is likely to be inadequate or unsustainable.</u>

## Directive Policies - Forest Lands

Local trust committees and island municipalities shall, in all official community plan bylaws, and other bylaws that require Executive Committee or Trust Council review or approval . . . Local trust committees and island municipalities shall, in the preparation of official community plans and amendments; and  
~~Local trust committees shall, in the preparation of regulatory bylaws and amendments . . .~~

3.5.6 <u>8</u>	<b>Forest Lands for Sustainable Management</b> Maintain large land holdings and parcel sizes to support sustainable forest management practices that are compatible with preservation and protection of the Trust Area and its unique amenities and environment.
3.5.7 <u>9</u>	<b>Forest Lands and Road Systems</b> Consider siting of roads and utility corridors to minimize the fragmentation of forest lands.
3.5.8 <u>10</u>	<b>Forest Lands and Wildfire Risk Management</b> Identify planning and land use management strategies that mitigate wildfire risk and that are appropriate to the unique biogeoclimatic zones and settlement patterns of each local planning area.

## Directive Policies - Agricultural Lands

Local trust committees and island municipalities shall, in all official community plan bylaws, and other bylaws that require Executive Committee or Trust Council review or approval . . . Local trust committees and island municipalities shall, in the preparation of official community plans and amendments; and  
~~Local trust committees shall, in the preparation of regulatory bylaws and amendments . . .~~

3.5.9 <u>11</u>	<b>Protection of Agricultural Lands</b> Identify and protect agricultural lands <u>within the Agricultural Land Reserve</u> for current and future use consistent with the Agricultural Land Commission Act and its regulations <del>for agricultural land within the Agricultural Land Reserve while</del> , <u>while</u> considering downstream impacts, wildlife habitat, and adjacent properties.
3.5.10 <u>12</u>	<b>Agriculture and Adjacent Properties</b> Minimize any adverse impacts of land uses from <u>properties</u> adjacent <del>properties onto</del> agricultural lands.
3.5.11 <u>13</u>	<b>Agriculture and Road Systems</b> Consider siting of roads and utility corridors to minimize fragmentation of agricultural lands.
3.5.12 <u>14</u>	<b>Economic Viability of Farms</b> Consider land uses and activities that support the economic viability of farms without compromising the agricultural capability of agricultural land or adversely impacting the Trust Area and its unique amenities and environment.

## Advisory Policies - Agricultural Lands

**Local trust committees and island municipalities should ...**

3.5.13 <u>15</u>	<b>Sustainable Agriculture</b> Preserve, protect, and encourage sustainable farming and the sustainability of farming.
3.5.16	<b>Food Security and Food Sovereignty</b> <u>Support initiatives that advance food security and Indigenous food sovereignty.</u>

## Directive Policies - Soil and Fill

Local trust committees and island municipalities shall, in all official community plan bylaws, and other bylaws that require Executive Committee or Trust Council review or approval . . .~~Local trust committees and island municipalities shall, in the preparation of official community plans and amendments; and~~  
~~Local trust committees shall, in the preparation of regulatory bylaws and amendments . . .~~

3.5.14 <u>17</u>	<b>Soil Removal and Deposit</b> Foster the preservation, protection, and restoration of soils in the Islands Trust Area.
3.5.15 <u>18</u>	<b>Soil and Fill from Middens and Foreshore Areas of Cultural Significance</b> Prohibit alteration, removal or excavation of soil or fill from <u>all identified archaeological sites, including</u> middens or foreshore areas identified as culturally significant areas.

## Directive Policies - Marine Shorelands

Local trust committees and island municipalities shall, in all official community plan bylaws, and other bylaws that require Executive Committee or Trust Council review or approval . . .~~Local trust committees and island municipalities shall, in the preparation of official community plans and amendments; and~~  
~~Local trust committees shall, in the preparation of regulatory bylaws and amendments . . .~~

3.5.16 <u>19</u>	<b>Aquaculture Tenures</b> Direct commercial aquaculture tenures to appropriate locations that will not adversely impact areas <u>identified as culturally significant by Indigenous Governing Bodies, that provide critical habitat for species at risk, are of recreational significance of cultural, spiritual, archaeological, medicinal or recreational significance,</u> or established or designated upland land uses, anchorages or moorages.
3.5.17 <u>20</u>	<b>Setbacks from the Sea</b> <del>Consider the</del> <u>Incorporate</u> current and anticipated impacts of sea level rise and storm surge, and determine appropriate shoreline buffers and setbacks from the sea, taking into account best practices recommended by the federal and provincial governments.
3.5.18 <u>21</u>	<b>Soft Shoreline Protections</b> <del>Consider</del> <u>Prioritize</u> and foster soft shoreline approaches <del>first</del> , such as those identified by the “Green Shores” program, to set requirements for shoreline preservation, and to mitigate erosion of shoreline and foreshore cultural heritage sites.
3.5.22	<b>Vessel Moorage</b> <u>Prohibit the moorage of vessels in sensitive marine areas, including, but not limited to, eelgrass meadows, kelp forests, forage fish spawning areas, estuaries and mud flats.</u>
3.5.19 <u>23</u>	<b>Marinas</b> Identify requirements for the location, size, and nature of marinas that are compatible with <u>the</u> preservation and protection of the Trust Area and its unique amenities and environment.
3.5.20 <u>24</u>	<b>Sharing of Coastal Facilities</b> Identify opportunities for the sharing of coastal facilities such as docks, wharves, floats, jetties, boat houses, board walks, and causeways.
3.5.21 <u>25</u>	<del>Private Marine Docks</del> <u>Consider the cumulative effects of docks, and</u> <del>Limit or prohibit new</del> <del>private</del> docks in areas identified as culturally significant by Indigenous Governing Bodies <del>and Indigenous Knowledge Holders</del> , in areas that provide critical habitat for species at risk, and in areas of recreational significance; <del>and consider the cumulative effects of docks.</del>
3.5.26	<b>Marine Structures</b> <u>Limit or prohibit the construction of installation of breakwaters, groynes, rock weirs and jetties in marine areas that are not zoned for group wharfage, marine commercial or industrial use, or ferry terminals.</u>

## Directive Policies—Emissions

**Local trust committees and island municipalities shall, in the preparation of official community plans and amendments; and**

**Local trust committees shall, in the preparation of regulatory bylaws and amendments ...**

### 3.5.22 Emissions to Air, Land, and Water

Regulate land use and development to reduce detrimental emissions, including greenhouse gas emissions, to air, land, and water.

## Part 4: Implementation

### 4.1 – Policy Statement Implementation

#### Organizational Policy Alignment

Section 15 of the *Islands Trust Act* requires Islands Trust Council to adopt, by bylaw, a trust policy statement that applies to the Islands Trust Area. The Policy Statement must be a general statement of the policies of Islands Trust Council to carry out the object of the Trust.

Section 4(1) of the *Islands Trust Act* confirms that the Trust Council, Executive Committee, local trust committees and Islands Trust Conservancy are continued for the purpose of carrying out the object of the Trust.

Islands Trust Council, Islands Trust Executive Committee, local trust committees and island municipalities are expected to take general policy direction from the Policy Statement to ensure that decisions and activities of the organization are for the purpose of carrying out the Islands Trust Object. The Policy Statement should form the basis of Islands Trust Council’s strategic planning process. To ensure consistency between the Policy Statement and the activities of Islands Trust Council, Islands Trust Executive Committee, local trust committees and island municipalities, staff should reference the Policy Statement and its relevant sections in meetings, staff reports, work programs, inter-governmental agreements (including protocols, letters of understanding and memoranda of understanding) and responses to referrals from other agencies. All inter-governmental coordination agreements, external communications, and advocacy should be consistent with the principles and policies set out in the Policy Statement.

#### **Statutory Bylaw Approval Process:**

The main implementation mechanism ~~to ensure that for implementing~~ the Policy Statement ~~is implemented~~ in local planning and land use management decisions ~~making~~ is the ~~statutory~~ bylaw referral process, ~~as stipulated in the~~ under the *Islands Trust Act* and any referral process under the letters patent of an island municipality.

**Executive Committee Approval:** Under Section 15(4) of the *Islands Trust Act*, bylaws submitted to the Islands Trust Executive Committee must not be approved by the Executive Committee, or Trust Council, if they are contrary to or at variance with the Islands Trust Policy Statement.

**Local Trust Committees:** Under Section 27 (1) of the *Islands Trust Act*, a local trust committee must submit its bylaws to Islands Trust Executive Committee for approval before adoption. If Islands Trust Executive Committee returns a bylaw with requested changes or refuses to approve a bylaw, the local trust committee may refer the bylaw to Islands Trust Council for approval. A bylaw has no effect until it is approved by Islands Trust Executive Committee or Islands Trust Council. A bylaw adopting or amending an official community plan has no effect until it is approved by the Minister responsible for Islands Trust.

**Island Municipalities:** Under Section 38 (1) of the *Islands Trust Act*, the council of a municipality, all or part of which is in the Islands Trust Area, must submit official community plan bylaws to Islands Trust Executive Committee for approval before adoption. If Islands Trust Executive Committee returns an official community plan bylaw with requested changes or refuses to approve the bylaw an official community plan bylaw, the municipality may refer it to Islands Trust Council for approval. If Islands Trust Council returns or refuses to approve a bylaw, the municipality may submit it to the Minister for approval. These Bylaws have no effect until they are approved by Islands Trust Executive Committee, Islands Trust Council, or the Minister responsible for Islands Trust. Although not required under the

Islands Trust Act, the letters patent for Bowen Island also require referral of bylaws other than official community plan bylaws.

Executive Committee Approval: Under Section 15(4) of the Islands Trust Act, bylaws submitted to the Executive Committee must not be approved by the Executive Committee, or Trust Council, if they are contrary to or at variance with the Islands Trust Policy Statement.

## **Implementing Reconciliation**

The main mechanism by which Islands Trust Council’s commitment to Reconciliation will be implemented through the Policy Statement is the requirement for local trust committees and island municipalities to engage Indigenous Governing Bodies on official community plan and land use bylaw amendments set out in Directive Policy 3.1.1.

Additionally, the Policy Statement advises local trust committees and island municipalities to engage with Indigenous Governing Bodies on discretionary planning and land use management decisions, and on topics that need engagement with Indigenous Governing Bodies in order to be effectively addressed.

## **Policy Statement Implementation Plan**

Prior to, or following the adoption of, a new Policy Statement, or amendments to it, Islands Trust Council should develop a plan to implement the Policy Statement. Execution of the Implementation Plan may inform the content of, or revisions to, the following documents:

- The Islands Trust Council Strategic Plan
- The Islands Trust Council Annual Budget
- The Policy Statement Implementation Policy
- Local trust committee and island municipality workplans
- Other documents as applicable

The Policy Statement Implementation Plan may guide the development of:

- A timeline to bring official community plans and land use bylaws into alignment with the Policy Statement
- A revised assessment tool that Islands Trust Executive Committee and Islands Trust Council can use to assess whether local trust committee and island municipality bylaws are contrary to or at variance with the Policy Statement
- Targets and indicators with which Islands Trust Council can monitor and evaluate implementation of the Policy Statement
- Annual monitoring and reporting activities
- Changes to existing Islands Trust Council policies, or new policies, to implement the Policy Statement
- Changes to existing Islands Trust Council agreements, or new agreements, with other levels of government, agencies, and Indigenous Governing Bodies, to implement the Policy Statement
- Communications regarding Policy Statement implementation
- Other implementation actions as applicable

## **Monitoring and Evaluation:**

Trust Council will report on its progress in implementing the objectives contained in the Policy Statement each year through the Islands Trust Annual Report.

## **4.2 – Policy Statement Amendments**

### **Policy Statement Amendment Projects:**

At the beginning of each term, in conjunction with its strategic planning process, Islands Trust Council can identify any Policy Statement amendment tasks to be undertaken that term. Newly elected Islands Trust Councils will likely wish to engage with Indigenous Governing Bodies, and may wish to engage with other key partners and interested and affected parties across the Islands Trust Area to define priorities for Policy Statement amendments that term. Any topics that are not able to be addressed in a particular term could be noted on a “Policy Statement Amendment Topic Review Inventory” for consideration by Islands Trust Council at a later date. Once an amendment project is initiated, Islands Trust Council could assign the Executive Committee or a council committee the task of leading and coordinating the Policy Statement review and amendment project, with the support of other committees as appropriate. As part of its annual budget cycle, Islands Trust Council should consider allocating resources required for a Policy Statement amendment project, including for any related communications and engagement.

## Communications, Engagement, and Referrals:

As soon as practicable after the initiation of a Policy Statement amendment process, ~~the assigned committee~~ [Islands Trust Council](#) should adopt a communications and engagement plan appropriate to the scope and scale of the amendment project.

Proposed Policy Statement amendments must be referred to regional district boards in the Islands Trust Area and should be referred to Indigenous Governing Bodies.

While there are no statutory requirements for public engagement or public hearings related to the Policy Statement, in cases where major amendments are being considered, Trust Council should inform and consult members of the public and relevant partner agencies. Engagement and referral partners could include, but would not be limited to: local trust committees and island municipalities; the Islands Trust Conservancy Board; residents and non-resident property owners in the Islands Trust Area; other residents of British Columbia; municipal councils, improvement district boards operating within the Islands Trust Area; relevant provincial government agencies; and other persons and organizations who would be interested and affected by the proposed Policy Statement amendments.

## Legislative Process:

Adoption of a Policy Statement amendment bylaw occurs only after Trust Council has undertaken four readings of the proposed Policy Statement bylaw and received approval by the Minister responsible for Islands Trust. [Policy Statement amendment bylaws become effective upon date of adoption and are not retroactive.](#)

## Implementation of Policy Statement Amendments:

~~Policy Statement amendment bylaws become effective upon date of adoption and are not retroactive. Following the adoption of Policy Statement amendments, Trust Council should in consultation with each local trust committee and island municipality develop a “Policy Statement Implementation Plan”. The Policy Statement Implementation Plan will set a timeline for official community plans and regulatory bylaw amendments to bring them into compliance with the amended Policy Statement. As part of its budget processes, Trust Council may allocate resources to support local trust committees and island municipalities to undertake this work.~~

# Glossary of Terms

~~**NOTE:** The source references listed in this draft glossary would be removed prior to first reading and are included here solely for informational purposes during the amendment review process. Citations are not typically included in glossaries.~~

<p><b>Aboriginal</b>  (see Indigenous Peoples)</p>	<p>This is a collective name for all of the original peoples of Canada and their descendants. The Constitution Act of 1982 specifies that the Aboriginal Peoples in Canada consist of three groups—First Nations, Inuit and Métis—with unique heritages, languages, cultural practices and spiritual beliefs. The term Aboriginal peoples should not be used to describe only one or two of the groups. Because Aboriginal peoples is the term used in Canada’s constitution, it has specific importance within a Canadian legal context. Other terms include Indigenous Peoples, Native Peoples, Original Peoples, or First Peoples. For our purposes, the term “Indigenous Peoples” is currently the preferred and most respectful term to use. (Source: Assembly of First Nations)</p>
<p><b>Active Recreation</b></p>	<p>Active recreation means recreation that is of a formal nature, often performed with specific people of teams, requires specialized equipment or prescribed places, sites or fields, but excludes recreation that primarily involves the use of a power-driven conveyance.</p>
<p><b>Archaeological Sites</b></p>	<p>Archaeological sites consist of the physical remains of past human activity.</p> <p>All archaeological sites in British Columbia are protected under the <i>Heritage Conservation Act</i>. This applies whether sites are located on public or private land, and whether the site is known or unknown. Protected archaeological sites may not be altered or changed in any manner without a permit. There are over 60,000 archaeological sites recorded in BC’s Provincial Heritage Register including the remains of village and other habitation sites, as well as resource procurement activities such as fishing weirs and culturally modified trees. These sites may date anywhere from recent times to 14,000+ years ago, and studies continue to uncover new information. (Source: BC Archaeology Branch)</p>
<p><b>Biodiversity</b></p>	<p>Biodiversity (biological diversity) is the variety of living things, including diversity within species (genetic diversity), diversity between species, and diversity of ecosystems. When biodiversity characteristics are assessed for any location or region, three attributes are considered: 1) composition (describes the parts of each biodiversity component in that area – e.g. habitat types, species present, genetic diversity within species); 2) structure (refers to the physical characteristics supporting that composition – e.g. size of habitats, forest canopy structure, etc.); 3) function (means the ecological and evolutionary processes affective life within that structure – e.g. pollination, natural disturbances, predator-prey relationships). (Source: Biodiversity BC)</p>
<p><b>Colonialism</b></p>	<p>Colonizers are groups of people or countries that come to a new place or country and steal the land and resources from Indigenous peoples, and develop a set of laws and public processes that are designed to violate the human rights of the Indigenous peoples, violently suppress the governance, legal, social, and cultural structures of Indigenous peoples, and force Indigenous peoples to conform <u>with to</u> the structures of the colonial state. Historical and ongoing colonialism, including the dispossession of lands, has a deep and devastating impact on Indigenous people and communities. (Source: BC Addressing Racism Working Glossary; BC Office of the Human Rights Commissioner)</p>
<p><b>Community Heritage Site</b></p>	<p>A community heritage site is real property that is considered to be heritage property. (Source: Local Government Act)</p>
<p><b>Conservation</b></p>	<p>Actions, legislation, or institutional arrangements that lead to the protection or preservation of a given species, group of species, habitat, natural area, or property or areas of <u>human</u> heritage value or character.</p>
<p><b>Critical Habitat</b></p>	<p>Under the federal <i>Species at Risk Act</i>, critical habitat is the habitat that is necessary for the survival or recovery of listed extirpated, endangered, or threatened species, and that is identified as critical habitat in a recovery strategy or action plan. Extirpated species means a wildlife species that no longer exists in the wild in Canada, but exists elsewhere in the wild. Endangered species means a wildlife species that is facing imminent extirpation or extinction. Threatened species means a wildlife species that is likely to become an endangered species if nothing is done to reverse the factors leading to its extirpation or extinction. (Source: <i>Species at Risk Act</i>)</p>

<p><b>Land Use Density and Intensity</b></p>	<p>Density is regulated through zoning. Density may be defined by the number of units per given area of land. Density may also be measured by dividing the built area including all floor area, by the total area of the lot, e.g., floor area ratio (FAR). <a href="#">is an example</a></p> <p>Intensity of use refers to the impacts of different types of land uses, e.g., certain types of commercial or industrial uses could be more intense with more impacts than residential or vice versa.</p> <p>Of note, density and intensity of use can combine to increase cumulative impacts of the land use.</p>
<p><b>Ecosystem</b></p>	<p>An ecosystem is a collection of communities of both living and non-living things that are connected. The biotic elements in an ecosystem include living things such as plants and animals. The abiotic elements found in an ecosystem include non-living things like land forms or climate. Healthy ecosystems provide important “services,” like clean air and water, healthy forests and farms, and habitat for plants and animals. (Source: Government of BC)</p>
<p><b>Ecosystem Integrity</b></p>	<p>Ecosystems have integrity when their native components, such as native species, biological communities, natural landscapes and ecological functions, are intact and are likely to persist. (Source: Government of Canada)</p>
<p><b>Environment</b></p>	<p>The components of the Earth, including:</p> <ol style="list-style-type: none"> <li>1. land, water and air, including all layers of the atmosphere,</li> <li>2. all organic and inorganic matter and living organisms, and</li> <li>3. the interacting natural systems that include components referred to in paragraphs (a) and (b).</li> </ol> <p>(Source: Impact Assessment Agency of Canada)</p>
<p><b>Equity / Equitable</b></p>	<p>Equity refers to achieving parity in policy, process and outcomes for historically and/or currently underrepresented and/or marginalized people and groups while accounting for diversity. It considers power, access, opportunities, treatment, impacts and outcomes. (Source: Equity &amp; Inclusion Glossary, UBC)</p>
<p><b>First Nations</b></p>	<p>First Nations is not a legal term but came into common use in the 1970s to replace Indian, which some people found offensive. Many communities have also replaced “band” with “First Nation” in their names. Symbolically, the term elevates First Nations to the status of “first among equals” alongside the English and French founding nations of Canada. It also reflects the sovereign nature of many communities, and the ongoing quest for self-determination and self-government. First Nations people may live on or off reserve, they may or may not have legal status under the <i>Indian Act</i>, and they may or may not be registered members of a community or nation. “First Nations” should be used exclusively as a general term as community members are more likely to define themselves as members of specific nations or communities within those nations. (Source: Assembly of First Nations)</p>
<p><b>Groundwater Recharge Areas</b></p>	<p>Groundwater recharge areas are terrain that inherently provide geographical and ecological conditions for the infiltration of water from the land surface to the subsurface through soils, sediments, and fractured bedrock to replenish groundwater sources.</p> <p>Groundwater recharge areas can be <i>diffuse</i> where widespread precipitation on the landscape infiltrates into groundwater sources or <i>localized</i> where discrete surface water sources such as streams, lakes, septic fields, and/or irrigation fields infiltrate into groundwater sources. Groundwater recharge areas that have a significant groundwater recharging effect for drinking water sources or groundwater dependent ecosystems in the Islands Trust Area are defined as <i>Critical Aquifer Recharge Areas</i>.</p>
<p><b>Groundwater Region</b></p>	<p><a href="#">A groundwater region is a defined geographic area characterized by shared groundwater recharge, flow patterns, usage, and hydrogeological features, and that has clusters of wells that draw from common recharge zones. Analogous to surface-water watersheds – which are delineated based on drainage to a common outlet – groundwater regions are mapped to support the sustainable assessment, protection, and management of subsurface freshwater resources. Unlike surface watersheds, groundwater regions may span multiple watershed boundaries due to the complex movement of groundwater. These regions serve as practical planning units to guide evidence-based decisions regarding land use, water allocation, and ecosystem protection.</a></p>
<p><b>Heritage Site</b></p>	<p>Heritage site means, whether designated or not, land, including land covered by water, that has heritage value to British Columbia, a community or an aboriginal people.</p> <p>(Source: BC Heritage Conservation Act)</p>

<b>Housing Diversity</b>	<a href="#">Housing diversity refers to the range of housing types and tenures in a community that allow people to find appropriate housing as their needs change over time, and at all stages of life.</a>
<b>Inclusive / Inclusion</b>	Inclusion is an active, intentional, and continuous process to address inequities in power and privilege, and build a respectful and diverse community that ensures welcoming spaces and opportunities to flourish for all. (Source: Equity & Inclusion Glossary, UBC)
<b>Indigenous Cultural Heritage</b>	Indigenous Peoples understand and describe cultural heritage according to their distinct perspectives, traditions, and languages. For Indigenous Peoples, cultural heritage refers to ideas, experiences, objects, artistic expressions, practices, knowledge, and places that are valued because they are culturally meaningful, connected to shared memory, or linked to collective identity. Indigenous cultural heritage cannot be separated from either Indigenous identity or Indigenous life. Indigenous cultural heritage can be inherited from ancestors or it can be created by people today as a legacy for future generations. Indigenous Peoples have a right to identify their own cultural heritage, interpret its meaning, and safeguard its value. (Source: Indigenous Heritage Circle)
<b>Indigenous Governing Body</b>	Indigenous Governing Body means an entity that is authorized to act on behalf of Indigenous peoples that hold rights recognized and affirmed by section 35 of the <a href="#">Constitution Act, 1982</a> .
<b>Indigenous Knowledge / Knowledge Holders</b>	There is no single definition of Indigenous Knowledge. For <a href="#">the purposes of this document</a> <del>our purposes, we understand</del> "Indigenous Knowledge" <del>as a term that</del> refers to a set of complex knowledge systems based on the worldviews of Indigenous peoples. Indigenous Knowledge reflects the unique cultures, languages, values, histories, governance and legal systems of Indigenous Peoples. It is place-based, cumulative and dynamic. Indigenous Knowledge systems involve living well with, and being in relationship with, the natural world. Indigenous Knowledge systems build upon the experiences of earlier generations, inform the practice of current generations, and evolve in the context of contemporary society. Different First Nations, Inuit and Métis communities each have distinct ways of describing their knowledge. Knowledge Holders are the only people who can truly define Indigenous Knowledge for their communities. It is important to note that some Indigenous communities are struggling to maintain their Indigenous Knowledge due to ongoing impacts of colonialism. (Source: Impact Assessment Agency of Canada)
<b>Indigenous Peoples</b> <i>(see Aboriginal Peoples)</i>	Indigenous Peoples has the same meaning as aboriginal peoples in section 35 of the <a href="#">Constitution Act, 1982</a> . The Assembly of First Nations also states: There is no official definition of Indigenous Peoples. In part, Indigenous communities, peoples and nations can be described as those which, having a historical continuity with pre-invasion and pre-colonial societies that developed on their territories, consider themselves distinct from other sectors of the societies now prevailing on those territories. Other terms include Aboriginal Peoples, Native Peoples, Original Peoples, or First Peoples. (Source: Assembly of First Nations)
<b>Indigenous Rights</b>	The term 'Indigenous Rights' is to be interpreted in accordance with the Province of British Columbia's Distinctions-Based Approach Primer, December 2023.
<b>Middens</b>	Midden, or 'shell midden' archaeological sites are indicative of past First Nations settlement activity. Formed by the accumulation of stratified cultural deposits over thousands of years, shell midden sites represent some of the most complex archaeological sites in the world.  Source: McLay et al (2008) <i>A'lhut tu tet Sul'hweentst Respecting the Ancestors</i>  <i>Note:</i> A midden may be an archaeological indicator of village and burial sites, and may contain ancestral remains

<b><u>Natural Heritage Sites</u></b>	<p>Natural heritage sites are natural areas that:</p> <ul style="list-style-type: none"> <li>• <u>Furnish outstanding examples of Earth’s record of life or its geologic processes;</u></li> <li>• <u>Provide excellent examples of ongoing ecological and biological evolutionary processes;</u></li> <li>• <u>Contain natural phenomena that are rare, unique, superlative, or of outstanding beauty; or</u></li> <li>• <u>Furnish habitats for rare or endangered animals or plants or are sites of exceptional biodiversity.</u></li> </ul>
<b>Nature-based solutions</b>	<p>Nature-based solutions are actions to protect, sustainably manage, and restore natural and modified ecosystems that address societal challenges effectively and adaptively, simultaneously benefiting people and nature.</p> <p>Nature-based Solutions address societal challenges through the protection, sustainable management and restoration of both natural and modified ecosystems, benefiting both biodiversity and human well-being. Nature-based Solutions are underpinned by benefits that flow from healthy ecosystems. They target major challenges like climate change, disaster risk reduction, food and water security, biodiversity loss and human health, and are critical to sustainable economic development.</p> <p>(Source: International Union for Conservation of Nature (IUCN))</p>
<b>Precautionary Principle</b>	<p>Principle 15 of the Rio Declaration, known as the precautionary principle, states: “In order to protect the environment, the precautionary approach shall be widely applied by States according to their capabilities. Where there are threats of serious or irreversible damage, lack of full scientific certainty shall not be used as a reason for postponing cost-effective measures to prevent environmental degradation.” Four central components of the precautionary principle include: taking preventive action in the face of uncertainty; shifting the burden of proof to the proponents of an activity; exploring a wide range of alternatives to possibly harmful actions; and increasing public participation in decision making. (Source: <i>The Precautionary Principle in Environmental Science</i>, Kriebel et al., 2001)</p>
<b>Preservation</b>	<p>To maintain in a given condition. Preservation often requires maintaining the processes that generate the desired condition.</p>
<b>Protection</b>	<p>To maintain over the long term by managing, or if necessary limiting, the type and intensity of development or activity to ensure that valued attributes are not compromised or destroyed.</p>
<b>Reconciliation</b>	<p>Reconciliation is about establishing and maintaining a mutually respectful relationship between Aboriginal and non-Aboriginal peoples in this country. In order for that to happen, there has to be awareness of the past, an acknowledgement of the harm that has been inflicted, atonement for the causes, and action to change behavior. (Source: Truth &amp; Reconciliation Commission)</p>
<b>Restoration</b>	<p><del>Restoration is the process of assisting the recovery of an ecosystem that has been degraded, damaged, or destroyed. Ecological restoration seeks to initiate or accelerate ecosystem recovery following damage, degradation, or destruction. (Source: Society for Ecological Restoration)</del></p>
<b>Restrict</b>	<p><u>To confine, bound or limit, not necessarily prohibit.</u></p>

<p><b>Sensitive Ecosystems</b></p>	<p>Sensitive ecosystems are classified as ‘sensitive’ because of their rarity and vulnerability to disturbances such as human impacts and climate change. The BC Sensitive Ecosystems Inventory identifies sensitive ecosystem types, which have been adapted by the Islands Trust Conservancy to identify sensitive ecosystems commonly found in the Islands Trust Area, including:</p> <p><u>Cliff</u>: Steep slopes, often with exposed bedrock. Very little soil accumulation, and only exceptionally hardy trees and plants. Cliffs are important vegetation refugia because they are often inaccessible to deer browsing or livestock grazing and can be important nesting habitat for birds.</p> <p><u>Freshwater</u>: all freshwater networks including but not limited to streams, lakes, wetlands, groundwater sources, springs, and precipitation<sup>6</sup>.</p> <p><u>Herbaceous</u>: Shallow soils characteristic of herbaceous ecosystems support low-growing vegetation, such as grasses, forbs (low, broad-leaved plants), wildflowers, mosses and lichens. Few trees and shrubs survive on these sites due to the fast-drying and often shallow nature of the exposed soils.</p> <p><u>Old and Mature Forest</u>: Dry to moist forests dominated by conifer or deciduous tree species with a canopy cover of over 30%. Old forests have a stand age of over 250 years.; Mature forests have a stand age of 80–250 years.</p> <p><u>Riparian</u>: Located adjacent to lakes, streams and rivers and characterized by plant communities and soils dependent on increased moisture. Influenced by erosion, sedimentation, flooding and seepage.</p> <p><u>Wetland</u>: Feature moisture-dependent plants that thrive in an environment where water remains at or above the surface of the soil during most of the year. <u>A wetland can be bog, fen, marsh, swamp, shallow water, wet meadow or a mixture of these types.</u></p> <p><u>Woodland</u>: Dry and open forests dominated by a mix of broadleaf and coniferous tree species with canopy coverage of 10–30%. Generally restricted to south-facing slopes and ridges with shallow soils and bedrock outcroppings. (Source: BC Sensitive Ecosystems Inventory, as adapted in Islands Trust Conservancy Regional Conservation Plan 2018-2027)</p>
<p><b>Species At Risk</b></p>	<p>An extirpated, endangered, threatened species, or a species of special concern. Extirpated species means a wildlife species that no longer exists in the wild in Canada, but exists elsewhere in the wild. Endangered species means a wildlife species that is facing imminent extirpation or extinction. Threatened species means a wildlife species that is likely to become an endangered species if nothing is done to reverse the factors leading to its extirpation or extinction. Species of special concern means a wildlife species that may become a threatened or an endangered species because of a combination of biological characteristics and identified threats. (Source: Federal <i>Species at Risk Act</i>)</p>
<p><b>Stewardship</b></p>	<p>Voluntary, cooperative actions that nurture and take responsibility for the long-term integrity of the environment and amenities in the Islands Trust Area. <u>For Indigenous Peoples, stewardship may be mandatory under Indigenous law.</u></p>
<p><b>Sustainable</b></p>	<p>Capable of being maintained indefinitely; capable of meeting the environmental, economic, and social needs of current generations without compromising the ability of future generations to meet their needs.</p>
<p><b>Treaties / Treaty Nations</b></p>	<p>Treaties are constitutionally protected, government-to-government agreements that identify, define and implement a range of rights and obligations, creating long-term, mutually binding commitments. Treaties negotiated through the BC treaty negotiations process are tripartite agreements between the governments of Canada, British Columbia, and a First Nation. The goal of treaties is reconciliation. Treaties signed with First Nations in Canada between 1701 and 1923 are commonly referred to as historic treaties. In BC, there are Douglas treaties, signed with First Nations on Vancouver Island, and Treaty 8 covering a portion of northeastern BC. Treaties signed today are called modern treaties, and cover where there are no historic treaties, and can also deal with matters not addressed in historic treaties. (Source: BC Treaty Commission)</p>
<p><b>Watershed</b></p>	<p><u>A watershed is a topographically-defined area where all precipitation – rainfall and snowmelt – flows downslope via surface or subsurface pathways to a common receiving water body such as a stream, wetland, lake, or the ocean. Due to the islands’ high shoreline-to-area ratio, many watersheds in the Islands Trust Area are non-basin watersheds the ephemeral flows and no defined channels or permanent receiving water bodies.</u></p>

## Referral List – Islands Trust Policy Statement

<p><b><u>Federal Agencies</u></b>  Environment and Climate Change Canada  Fisheries &amp; Oceans, Canada (Fish Protection and Aquaculture - Pacific Region)  Transport Canada  Parks Canada</p> <p><b><u>Provincial Agencies</u></b>  Agricultural Land Commission  Attorney General (Housing Policy Branch)  BC Ferries  Ministry of Agriculture and Food  Ministry of Energy and Climate Solutions  Ministry of Energy and Climate Solutions (Climate Action Secretariat)  Ministry of Mining and Critical Minerals  Ministry of Environment and Parks  Ministry of Environment and Parks (BC Parks and Conservation Officer Service Division)  Ministry of Forests  Ministry of Water, Land and Resource Stewardship (South Coast Office, Crown Lands, Water Licensing (Watershed Stewardship &amp; Security Branch, Ecosystems, Archaeology)  Ministry of Health  Ministry of Indigenous Relations and Reconciliation (West Coast Office; South Coast Office)  Ministry of Housing and Municipal Affairs (Governance and Structure Branch and Land Use Planning and Regional Impacts Branch)  Ministry of Transportation and Transit on Vancouver Island and South Coast (via electronic Development Approvals System)</p> <p><b><u>Indigenous Governing Bodies</u></b>  Cowichan Tribes  Da'naxda'xw First Nation  SXIMEŁŁ (Esquimalt) Nation  Halalt First Nation  Homalco First Nation  K'ómoks First Nation  Lummi Nation  Lyackson First Nation</p>	<p><b><u>Regional Agencies</u></b>  Capital Regional District  Comox Valley Regional District  Cowichan Valley Regional District  Metro Vancouver Regional District  Nanaimo Regional District  qathet Regional District  Sunshine Coast Regional District</p> <p><b><u>School District Boards</u></b>  School District No. 45 (West Vancouver – Gambier)  School District No. 46 (Gambier)  School District No. 64 (Gulf Islands: Galiano, Mayne, North Pender, South Pender, Salt Spring, Saturna)  School District No. 68 (Gabriola/Ballenas Winchelsea)  School District No. 69 (Lasqueti/Ballenas Winchelsea)  School District No. 71 (Denman/Hornby)  School District No. 79 (Thetis)</p> <p><b><u>Adjacent Local Trust Committees and Municipalities</u></b>  Ballenas-Winchelsea Islands Local Trust Committee  Bowen Island Municipality  Denman Island Local Trust Committee  Gabriola Island Local Trust Committee  Galiano Island Local Trust Committee  Gambier Island Local Trust Committee  Hornby Island Local Trust Committee  Lasqueti Island Local Trust Committee  Mayne Island Local Trust Committee  North Pender Island Local Trust Committee  Salt Spring Island Local Trust Committee  Saturna Island Local Trust Committee  South Pender Island Local Trust Committee  Thetis Island Local Trust Committee  Islands Trust Conservancy Board</p> <p><b><u>Improvement District Boards</u></b>  Gabriola Fire Protection District  Graham Lake Improvement District</p>
--	---

<p>MÁLEXEŁ (Malahat) Nation  Mamalilikulla First Nation  x<sup>w</sup>məθk<sup>w</sup>əyəm Musqueam Indian Band  BOKÉCEN (Pauquachin) First Nation  Penelakut Tribe  Qualicum First Nation  Semiahmoo First Nation  Snaw-naw-as (Nanoose) First Nation  Snuneymuxw (Nanaimo) First Nation  Lekwungen (Songhees) Nation  Sk̓wx̓wú7mesh (Squamish) Nation  Stz'uminus First Nation  Tla'amin (Sliammon) First Nation  Tlowitsis Nation  Ts'uubaa-asatx First Nation  WJŌŁEŁP (Tsartlip) First Nation  S̄ÁUTW (Tsawout) First Nation  Tsawwassen First Nation  Tseil-Waututh/ Sə́ilwətaʔ/Selilwitulh (Burrard Inlet) Nation  W̄SIKEM (Tseycum) First Nation  We Wai Kai (Cape Mudge) First Nation  Wei Wai Kum (Campbell River) First Nation  shishalh</p> <p><b>Referral Coordination Bodies</b>  <u>Nanwakolas Council</u>  W̄SÁNEĆ Leadership Council</p>	<p>Schmidt Improvement District  Galiano Estates Improvement District  Gossip Island Improvement District  Montague Improvement District  Spanish Hills Improvement District  Wise Island Improvement District  Bennett Bay Waterworks District  Campbell-Bennett Bay Improvement District  Lighthouse Point Waterworks District  Mayne Island Improvement District  Village Point Improvement District  Georgina Improvement District  Razor Point Improvement District  Trincomali Improvement District  Harbour View Improvement District  Mount Belcher Improvement District  North Salt Spring Waterworks District  Piers Island Improvement District  Salt Spring Island Fire Protection District  Scott Point Waterworks District  Saturna Shores Improvement District  Thetis Island Improvement District  Vaucroft Improvement District</p>
---	--

## Policy Statement Amendment Project Public Engagement Phase 4 Communications/Engagement Workplan DRAFT & SAMPLES

<b>Trust-wide Activities</b>								
Timing	Item	Key message	Activity 1	Activity 2	Activity 3	Activity 4	Activity 5	Activity 6
Spring – Summer 2025	Prepare proactive communication in advance of First Reading	What is Islands Trust? What is a policy statement? Why does it need updating? What is First Reading? Participate in engagement opportunities, including survey. We want to hear from the public.	Speaking notes for Trustees  Website update	News release	Op-ed to local media	Potential media interviews  Media technical briefing	Updated FAQ	Upload What We Heard report
Summer - Fall 2025  (timed so part-time residents could receive the mail out during summer months)	Public education  Draft is ready for public engagement and survey release	What is Islands Trust? What is a policy statement? Why does it need updating? Participate in engagement opportunities, including survey. We want to hear from the public.	Website update	Trust Area-wide educational mailer	Printed advertising	Social media	Subscriber notice	Video
Fall 2025	Public engagement	Participate in engagement opportunities, including survey. We want to hear from the public.	Website update	News release	Webinar - Learn more about IT - Explain engagement process & opportunities	On-island posters & Printed surveys with pre-paid postage envelopes	Printed advertising in all LTA and Bowen publications	Social media
Winter 25/26	Draft is ready for public engagement and survey release	The draft is ready for public comment. Participate in engagement opportunities, including survey. We want to hear from the public.	Subscriber notice	Social media				

<b>LTC/IM Activities (delivered on request by LTC/IM)</b>							
LTC/ Municipality	Key messages	Activity 1	Activity 2	Activity 3	Activity 4	Activity 5	Activity 6
Bowen Island Municipality	<ul style="list-style-type: none"> <li>• What is Islands Trust? What is a policy statement? Why does it need updating?</li> <li>• The draft is ready for public comment</li> <li>• Engagement opportunities in communities</li> <li>• We want to hear from the public</li> </ul>	Trust Area-wide activities*	none	none	none	none	none
Denman Island LTA	<ul style="list-style-type: none"> <li>• What is Islands Trust? What is a policy statement? Why does it need updating?</li> <li>• The draft is ready for public comment</li> <li>• Engagement opportunities in communities</li> <li>• We want to hear from the public</li> </ul>	Trust Area-wide activities*	none	none	none	none	none

Gabriola Island LTA	<ul style="list-style-type: none"> <li>• What is Islands Trust? What is a policy statement? Why does it need updating?</li> <li>• The draft is ready for public comment</li> <li>• Engagement opportunities in communities</li> <li>• We want to hear from the public</li> </ul>	Trust Area-wide activities*	Town Hall during regular business meeting  <b>Available dates: <u>October 9, November 20</u></b>	Website update: Event listing What's Happening on LTC page	Subscriber notice	Social post specific to LTA activities	On-island posters
Galiano Island LTA	<ul style="list-style-type: none"> <li>• What is Islands Trust? What is a policy statement? Why does it need updating?</li> <li>• The draft is ready for public comment</li> <li>• Engagement opportunities in communities</li> <li>• We want to hear from the public</li> </ul>	Trust Area-wide activities*	Staff-led community info meeting before regular business meeting <b>Available dates: <u>Oct 14, Dec 9</u></b>	Website update: Event listing What's Happening on LTC page	Subscriber notice	Social post specific to LTA activities	On-island posters
Gambier Island LTA	<ul style="list-style-type: none"> <li>• What is Islands Trust? What is a policy statement? Why does it need updating?</li> <li>• The draft is ready for public comment</li> <li>• Engagement opportunities in communities</li> <li>• We want to hear from the public</li> </ul>	Trust Area-wide activities*	Staff- led community info meeting before regular business meeting (online) <b>November 25</b>	Website update: Event listing What's Happening on LTC page	Subscriber notice	Social post specific to LTA activities	Direct addressed mailing info and survey
Hornby Island LTA	<ul style="list-style-type: none"> <li>• What is Islands Trust? What is a policy statement? Why does it need updating?</li> <li>• The draft is ready for public comment</li> <li>• Engagement opportunities in communities</li> <li>• We want to hear from the public</li> </ul>	Trust Area-wide activities*	Town Hall during regular business meeting  <b>November 14</b>	Website update: Event listing What's Happening on LTC page	Subscriber notice	Social post specific to LTA activities	On-island posters
Lasqueti Island LTA	<ul style="list-style-type: none"> <li>• What is Islands Trust? What is a policy statement? Why does it need updating?</li> <li>• The draft is ready for public comment</li> <li>• Engagement opportunities in communities</li> <li>• We want to hear from the public</li> </ul>	Trust Area-wide activities*	Town Hall during regular business meeting  <b>Available dates: <u>Oct 6, Dec 8</u></b>	Website update: Event listing What's Happening on LTC page	Subscriber notice	Social post specific to LTA activities	On-island posters
Mayne Island LTA	<ul style="list-style-type: none"> <li>• What is Islands Trust? What is a policy statement? Why does it need updating?</li> <li>• The draft is ready for public comment</li> <li>• Engagement opportunities in communities</li> <li>• We want to hear from the public</li> </ul>	Trust Area-wide activities*	Town Hall during regular business meeting <b>Available dates: <u>Sept 29, Oct 27, Nov 24</u></b>	Website update: Event listing What's Happening on LTC page	Subscriber notice	Social post specific to LTA activities	On-island posters
North Pender Island LTA	<ul style="list-style-type: none"> <li>• What is Islands Trust? What is a policy statement? Why does it need updating?</li> <li>• The draft is ready for public comment</li> <li>• Engagement opportunities in communities</li> <li>• We want to hear from the public</li> </ul>	Trust Area-wide activities*	Town Hall during regular business meeting <b>Available dates: <u>Oct 3, November 28</u></b>	Website update: Event listing What's Happening on LTC page	Subscriber notice	Social post specific to LTA activities	On-island posters

Salt Spring Island LTA	<ul style="list-style-type: none"> <li>• What is Islands Trust? What is a policy statement? Why does it need updating?</li> <li>• The draft is ready for public comment</li> <li>• Engagement opportunities in communities</li> <li>• We want to hear from the public</li> </ul>	Trust Area-wide activities*	Staff-led community info meeting <b>X2</b> (in-person, North and South ends) <b>Book two dates – dates tbd</b>	Website update: Event listing What's Happening on LTC page <b>X2</b>	Subscriber notice <b>X2</b>	Social post specific to LTA activities <b>X2</b>  On-island posters x1 (listing both events on one poster)	Print advertising in Driftwood (message: attend meetings and complete survey)
Saturna Island LTA	<ul style="list-style-type: none"> <li>• What is Islands Trust? What is a policy statement? Why does it need updating?</li> <li>• The draft is ready for public comment</li> <li>• Engagement opportunities in communities</li> <li>• We want to hear from the public</li> </ul>	Trust Area-wide activities*	LTC- led community info meeting before regular business meeting  <b>October 23</b>	Website update: Event listing What's Happening on LTC page	Subscriber notice  On-island posters	Social post specific to LTA activities	Printed advertising in Saturna Scribbler (message: attend meeting and complete survey)
South Pender Island LTA	<ul style="list-style-type: none"> <li>• What is Islands Trust? What is a policy statement? Why does it need updating?</li> <li>• The draft is ready for public comment</li> <li>• Engagement opportunities in communities</li> <li>• We want to hear from the public</li> </ul>	Trust Area-wide activities*	Staff-led town hall meeting during regular business meeting <b>November 7</b>	Website update: Event listing What's Happening on LTC page	Subscriber notice	Social post specific to LTA activities	On-island posters
Thetis Island LTA	<ul style="list-style-type: none"> <li>• What is Islands Trust? What is a policy statement? Why does it need updating?</li> <li>• The draft is ready for public comment</li> <li>• Engagement opportunities in communities</li> <li>• We want to hear from the public</li> </ul>	Trust Area-wide activities*	Town Hall during regular business meeting  <b>November 4</b>	Website update: Event listing What's Happening on LTC page	Subscriber notice	Social post specific to LTA activities	On-island posters

\* Website updates, Trust Area-wide educational mailer, printed advertising, subscriber notices, news release(s), on-island posters, printed surveys with pre-paid postage envelopes, webinar, social media. See Trust Area-wide activities on page 1 for more information.

## Key messages

### Project Status/ Amendment Process & Engagement Opportunities

- On [date], Islands Trust Council gave First Reading to a new Islands Trust Policy Statement and is launching six months of engagement with the public, agencies and Indigenous Governing Bodies to gather feedback on the document.
- Public engagement on the new draft of the Policy Statement will span six months, allowing for ample opportunities for Trust Area residents to share their perspectives.
- Islands Trust wants to hear from communities – public feedback is vital to this project
- Islands Trust wants to know – did we get it right?
- Engagement opportunities include a survey (online or on paper), connecting with local trustees, connecting with staff, or providing feedback through the website, via email, or via mail.
- Stay informed on the process and future public engagement opportunities by signing up for Islands 2050 updates: (<https://islandstrust.bc.ca/subscribe/>) and visiting the Islands 2050 webpage: <https://islandstrust.bc.ca/programs/islands-2050/>.
- Islands Trust Council and staff are committed to continually improving how the Islands Trust's preserve and protect mandate is implemented.
- The Islands Trust Policy Statement has not been updated in 30 years and a lot has changed during that time. The Policy Statement is being updated to reflect important topics like Reconciliation, climate change, and affordable housing.
- Islands 2050, a multi-year process to amend the Policy Statement, has been underway since 2019 and marks the first comprehensive update in 30 years.
- At the outset of the Policy Statement amendment project, known as Islands 2050, Trust Council set three key priorities: Reconciliation, climate change, and housing options. These align with [Trust Council's Reconciliation Declaration](#) (2019), [Climate Emergency Declaration](#) (2019), and [Housing Equity and Workforce Shortage Crisis Declaration](#) (2021).
- The current Policy Statement, last amended in 2002, contains no mention of the climate crisis and does not appropriately acknowledge First Nations/Indigenous Peoples or reflect the Islands Trust Council's commitment to reconciliation.
- The new draft of the Policy Statement reflects input from island communities, Indigenous Governing Bodies, Indigenous peoples, partner agencies, and British Columbians at large, and is designed to be inclusive and reflective of the diverse values and interests in the Islands Trust Area. The current draft responds to Trust Council's 32 Resolutions

from an earlier phase of the project and reflects Trust Council's [Reconciliation Declaration \(2019\)](#), [Climate Emergency Declaration \(2019\)](#), and Housing Equity and Workforce Shortage Crisis Declaration (2021)

- The revised draft contains guiding, coordination and reconciliation principles and organizes policy directives under five main goals:
  1. Advance Reconciliation
  2. Preserve and protect Indigenous cultural heritage and culturally significant areas, sites, and species
  3. Preserve and protect healthy and biodiverse ecosystems
  4. Foster sustainable, inclusive, and resilient communities
  5. Foster sustainable stewardship of lands and waters
- The Policy Statement update process has involved Trust Council identifying areas for changes based on input and feedback from the public, First Nations and referral agencies and its understanding of the Islands Trust mandate in the *Islands Trust Act*.
- Key themes from early engagement with Indigenous Governing Bodies included concerns about language in the Policy Statement, governance, rights and responsibilities, and the need for ecosystem protection for cultural/ spiritual/ economic/ ecosystem uses.
- Feedback from three public engagement processes in 2019, 2021 and 2022 was plentiful and complex. Key themes included: support for the Islands Trust mandate; support for the project; support for environmental protection; a desire for consideration for residents' communities and way of life; concerns with jurisdictional overreach; and a desire for clarified language.

### Policy Statement Education

- The Islands Trust Policy Statement provides the overarching vision, principles, and policies framework for land use within the Trust Area.
- The Policy Statement provides a roadmap for decision-makers, fostering continuity with community priorities and ensuring that actions are consistent with the overarching goals and values. This document reflects the evolving needs and perspectives of the community, requiring ongoing engagement and collaboration to remain relevant and responsive to changing circumstances.
- The Islands Trust Policy Statement provides the overarching vision, principles, and policies framework for land use within the Trust Area and is the critical document that guides how the Islands Trust will fulfill its mandate in the coming decades.
- The draft Policy Statement includes proactive planning for a changing climate, advancing reconciliation efforts with Indigenous communities, and addressing the housing needs of both current and future residents. Updating the Policy Statement reinforces our commitment to preserve and protect this unique part of the world.
- The Islands Trust Policy Statement guides the development of official community plans and land use bylaws of local trust committees and Bowen Island Municipality
- Islands Trust preserves and protects the islands in the context of many complex challenges, including climate change, lack of affordable housing, freshwater limitations, hundreds of species at risk, many cultural heritage sites, development and tourism pressures, changing demographics, and high expectations for public engagement.

### Frequently Asked Questions

The [frequently asked questions webpage](#) on the Islands Trust website to help answer questions about the project history and process. It can be updated instantly, and no previous versions of the FAQ documents that could create confusion for the public.

### Posters [Posters\](#)



**We want to hear from you!**

The **Islands 2050 – Policy Statement** defines the overarching vision, principles, and policies governing land use within the Islands Trust Area. It guides the content of official community plans and regulatory bylaws, plays a pivotal role in Trust Council's strategic planning, and is used by external agencies to ensure compatibility with Islands Trust's vision.

The multi-year process to amend the Policy Statement marks the first comprehensive update in over 25 years and addresses important matters such as reconciliation, climate change, and affordable housing.

Learn more and provide feedback on the draft Policy Statement this summer.

#### Upcoming Opportunities:

Lorem Ipsum | Atempore | Nulles a Cusaerum | Nobisque

To learn more, visit [islandstrust.bc.ca/programs/islands-2050](https://islandstrust.bc.ca/programs/islands-2050)



**We want to hear from you!**

The **Islands 2050 – Policy Statement Amendment Project** was launched to update the Islands Trust Policy Statement to adapt to current and future challenges and opportunities, and to reflect its commitments related to Reconciliation, climate change, and affordable housing. The Policy Statement guides the content of official community plans and regulatory bylaws, plays a pivotal role in Islands Trust Council's strategic planning, and is used by external agencies to ensure compatibility with Islands Trust's vision.

#### Provide your feedback on the new draft Policy Statement!

Complete the online survey | Email [islands2050@islandstrust.bc.ca](mailto:islands2050@islandstrust.bc.ca) | Call 250-405-5151 | Connect with your local trustees (adjust per ltc)

Learn more about the draft Policy Statement, find out about engagement events in X LTA, and complete the survey, scan the QR code or visit [islandstrust.bc.ca/programs/islands-2050](https://islandstrust.bc.ca/programs/islands-2050)



## Social Media graphics plus captions:



### Captions

The Policy Statement is Islands Trust Council’s vision for the preservation and protection of the Islands Trust Area and its unique amenities and environment. It aspires to reflect the values and interests of island communities, Indigenous Governing Bodies and Indigenous Peoples, partner agencies, and all British Columbians, as well as the silent voices of island ecosystems, species at risk, and future generations.

Preserve and Protect—Together. The Islands Trust has a special responsibility: to preserve and protect the Trust Area and its unique amenities and environment. The Policy Statement guides all decisions on land use, environmental protection, and planning. After 30 years, it’s being updated to meet today’s challenges—like climate change and housing. Your voice matters. Stay tuned for ways to get involved in 2025! #IslandCommunity #ClimateAction #AffordableHousing

*The Islands Are Evolving—So Is Our Policy Statement!* For the first time in 30 years, the Islands Trust Policy Statement is being updated to address today’s priorities. Want to help shape the future of your island community? We look forward to hearing from you! 🗳️ Learn more ➡️ <https://islandstrust.bc.ca/programs/islands-2050/>. #Islands2050 #PreserveAndProtect #CommunityVoices

*What is the Islands Trust Policy Statement, and why should you care?* It’s the guiding document that shapes land use, environmental protection, and community planning across the islands. After decades, it’s time for an update—and we need your input to ensure it reflects the values of island communities today and in the future. Stay tuned for public engagement opportunities in 2025! #Islands2050 #YourVoiceMatters

Curious about the Islands Trust Policy Statement Update? The updated draft includes changes to address important contemporary themes, like Reconciliation, climate change, and housing options. These updates reflect feedback from Indigenous Governing Bodies, referral agencies, and YOU—the public. View the latest draft here: <https://islandstrust.bc.ca/programs/islands-2050/> #Islands2050 #PreserveAndProtect #HaveYourSay

The Islands Trust Policy Statement is getting an upgrade! For the first time in 30 years, Islands Trust is updating this guiding document to reflect important issues like Reconciliation, climate change, and housing options. We’re taking a thoughtful, measured approach, and your feedback will be key! Learn more about the process and stay involved: <https://islandstrust.bc.ca/programs/islands-2050/>. #Islands2050 #CommunityEngagement #PreserveAndProtect

We want to hear from you! Islands Trust has been working on updating the Islands Trust Policy Statement to reflect important issues like Reconciliation, climate change, and housing options. Please give us your feedback here: <https://islandstrust.bc.ca/programs/islands-2050/> #Islands2050 #CommunityEngagement #PreserveAndProtect

Hey [name] Island – we’re talking about the draft Islands Trust Policy Statement at the [event name] at the [venue name] on [name] Island – we hope you can join us! Connect with staff and trustees to hear more about the draft Policy Statement, ask questions, and tell us what you think. More about this event here [link] #Islands2050 #CommunityEngagement #PreserveAndProtect

The new draft of the Islands Trust Policy Statement reflects input from island communities, Indigenous governing bodies, Indigenous Peoples, and local agencies. It includes and reflects the diverse values and interests that make up the Islands Trust Area. The new draft of the Policy Statement has five goals:

1. Advance Reconciliation
2. Preserve and protect Indigenous cultural heritage and culturally significant areas, sites, and species
3. Preserve and protect healthy and biodiverse ecosystems
4. Foster sustainable, inclusive, and resilient communities
5. Foster sustainable stewardship of lands and waters

Learn more about where we are at in the process and how to provide your feedback here: <https://islandstrust.bc.ca/programs/islands-2050/> #Islands2050 #CommunityEngagement #PreserveAndProtect

**Subscriber notices:**



**Print Advertising:**



**We want to hear from you!**

The **Islands 2050 – Policy Statement Amendment Project** was launched to update the Islands Trust Policy Statement to adapt to current and future challenges and opportunities, and to reflect its commitments related to Reconciliation, climate change, and affordable housing.

**Your input on the new draft Policy Statement matters!**

Complete the online survey | Email [islands2050@islandstrust.bc.ca](mailto:islands2050@islandstrust.bc.ca) | Call 250-405-5151 | Connect with your local trustees (adjust per ltc)

Learn more about the draft Policy Statement, find out about engagement events in X LTA, and complete the survey, scan the QR code or visit [islandstrust.bc.ca/programs/islands-2050](http://islandstrust.bc.ca/programs/islands-2050)



Preserving and protecting over 450 islands and surrounding waters in the Salish Sea

**Household mailer**

A household mailer will provide more context about the Policy Statement Amendment project (based on key messaging) and engagement opportunities. All communication will point to the Islands 2050 webpage, where the latest information will always be available, and the link to the survey. This is a z-fold format, full colour printed brochure which is also used at engagement events and at the on-island paper survey locations.

Placeholder content only

**Islands Trust Trustees in Your Local Trust Area or Island Municipality**

<b>Bullwinkle-Whidbey Island Local Trust Area</b> Lisa Patrick - Chair islandstrust@islandstrust.bc.ca 1-250-405-5151	<b>Salish Sea Islands Local Trust Area</b> Lisa Patrick - Chair islandstrust@islandstrust.bc.ca 1-250-405-5151	<b>Howarth Island Local Trust Area</b> Lisa Patrick - Chair islandstrust@islandstrust.bc.ca 1-250-405-5151	<b>North Pender Island Local Trust Area</b> Lisa Patrick - Chair islandstrust@islandstrust.bc.ca 1-250-405-5151	<b>South Pender Island Local Trust Area</b> Lisa Patrick - Chair islandstrust@islandstrust.bc.ca 1-250-405-5151
--	---	---	--	--

**What is a Policy Statement?**  
A Policy Statement serves as a foundational document that directs and influences decision-making within a community. It encapsulates the collective vision, aspirations, and strategic goals to guide actions over a specified period and articulates a comprehensive vision, and specific objectives and policies intended to inform and shape decisions. This includes governance, resource allocation, and responses to regional challenges such as environmental change.

**Why is the Islands Trust Policy Statement Being Updated?**  
The current Policy Statement, adopted 20 years ago, no longer adequately addresses the existing challenges within our local communities. Recognizing the need for a comprehensive update, Trust Council administrators and the existing document falls short in addressing critical issues such as Reconciliation, climate change, and affordable housing, which have become increasingly significant over time.

**Steps In The Process**

**We Are Here**

**Engaging with Indigenous Governing Bodies**

**Goals and Policy Directions**

**Get Involved!**

Visit the Islands 2050 webpage at [www.islandstrust.bc.ca/programs/islands-2050](http://www.islandstrust.bc.ca/programs/islands-2050)

Scan the QR code to access the survey

**We want to hear your feedback on the new draft Policy Statement!**

Give feedback in a way that suits you

Complete the online survey  
Email [islands2050@islandstrust.bc.ca](mailto:islands2050@islandstrust.bc.ca)  
Call 250-405-5151  
Connect with your local trustee

**Video project**

Educational video answers the following questions:

- 1) What is Islands Trust?
- 2) What is a policy statement?
- 3) Why does it need to be updated?
- 4) How does it affect residents in the Trust Area?

The video will form part of the initial educational activities and will be available on the Islands Trust YouTube channel and the Islands Trust website, and will be promoted via social media and subscriber notices.

**What We Have Heard and What We Have Done to Respond - Report**

**Purpose** To support Trust Council’s update of the Islands Trust Policy Statement bylaw, incorporating feedback from Indigenous Governing Bodies, the public, and referral agencies, and approval by the Minister of Municipal Affairs.

**Background** Trust Council has assigned Executive Committee, with involvement from Trust Programs Committee as appropriate, the task of updating the Islands Trust Policy Statement through the lenses of reconciliation, climate change, and affordable housing, and to undertake early engagement with Indigenous Governing Bodies (IGBs) and the public in the process.

### Objectives

- To adopt an updated Policy Statement bylaw that supports Trust Council’s commitments to reconciliation, climate change, and affordable housing, and reflects feedback from the public, IGBs, and partner agencies.

### In Scope

- Policy Statement amendment drafting directed by TC resolutions, communications, legal review, and implementation planning
- IGB engagement, public engagement, and agency referrals
- Four readings/Ministerial approval

### Out of Scope

- Treaty or territorial negotiations or accommodation
- Consequential amendments to official community plans and land use bylaws

## Workplan Overview

Major Deliverable/Milestone	Dates
<p><b>Past Years (FY 2019-20, 2021-22, 2022-23, 2023-24)</b></p> <ul style="list-style-type: none"> <li>-IGB early engagement Phases 1 (2019-2021), 2 (2021-2022), and 3 (2023)</li> <li>-Public engagement Phases 1 (2019-2020), 2 (2021), and 3 (2022)</li> <li>-Policy review and analysis by Trust Council’s committees/working groups and staff (2020-22)</li> <li>-Amendment drafting and legal review Phase 1 (Apr-Jun 2021), Phase 2 (Dec 2022-Mar 2023)</li> <li>- IGB Early engagement Phase 3</li> </ul>	2019-2024
<p><b>Present (FY 2024-25)</b></p> <ul style="list-style-type: none"> <li>- Review and revision of draft Policy Statement by Committee of the Whole and Trust Programs Committee</li> </ul>	May 2024 - May 2025
<p><b>Proposed Next Steps (FY 2025-26)</b></p> <p><b>-First Reading</b></p> <ul style="list-style-type: none"> <li>-Bylaw referral to IGBs, regional districts, Conservancy Board and others</li> <li>-Six-month public engagement (referrals to local trust committees and island municipalities with TAS support online and in-person where requested; Staff-led Trust Area-wide survey and workshop)</li> </ul>	July 2025 Aug 2025 - March 2026 Sept 2025 - March 2026
<p><b>Final Adoption (FY 2025-26/2026-27)</b></p> <ul style="list-style-type: none"> <li>- Trust Council receives referral responses and passes resolutions on further revisions required</li> <li>-Amendment drafting and amendment/<b>Second</b> and <b>Third</b> Reading by Trust Council</li> <li>-Refer proposed bylaw to Minister with final FN/agency engagement report; allow six months for review</li> <li>- <b>Ministerial Approval</b> (estimated—no statutory timeline), and <b>Adoption</b></li> <li>-Final graphic design and distribution, celebration event, implementation planning</li> </ul>	April 2026 May - June 2026 June 2026 Oct 2026 Oct 2026— Nov 2026

### Project Team

Executive Committee COtW/TPC Director, TAS	Project Champion Policy Content Advisors Project Director
Sr. Policy Advisor	Project Manager & Policy Writer
Program Coordinator	Public Engagement Coordinator
Communications Specialist	Communications Coordinator
Sr. Intergovtl Policy Advisor	First Nations Engagement Coordinator

### Budget

Item	FY 24-25	FY25-26	FY26-27
Communications	\$10,000	\$26,000	\$10,000
Public Engagement	\$0	\$17,500	\$0
Legal Review	\$25,000	\$10,000	\$5,000
Capacity Funding	\$4,000	\$0	\$0
<b>Total Activity Costs:</b>	<b>\$39,000</b>	<b>\$53,500</b>	<b>\$15,000</b>

### Approved by:

Clare Frater, Director, TAS

### Endorsement: TC

Res#: 2025-052  
Date: June 17, 2025

\*Timeline assumes Trust Council schedules special meetings between regular quarterly meetings. 81