



Islands Trust

**Islands Trust Council  
Minutes of Quarterly Meeting  
March 10-12, 2015  
Gabriola Island**

**Present:**

Executive Committee: Peter Luckham, Chair (Thetis)  
Laura Busheikin, Vice Chair (Denman)  
George Grams, Vice Chair (Salt Spring)  
Susan Morrison, Vice Chair (Lasqueti)

Local Trustees: David Critchley, Denman  
Melanie Mamoser, Gabriola  
Heather Nicholas, Gabriola  
George Harris, Galiano  
Sandy Pottle, Galiano  
Dan Rogers, Gambier  
Kate Louise Stamford, Gambier  
Alex Allen, Hornby  
Tony Law, Hornby  
Tim Peterson, Lasqueti  
Brian Crumblehulme, Mayne  
Jeanine Dodds, Mayne  
Dianne Barber, North Pender  
Derek Masselink, North Pender  
Peter Grove, Salt Spring  
Paul Brent, Saturna  
Lee Middleton, Saturna  
Bruce McConchie, South Pender  
Wendy Scholefield, South Pender  
Ken Hunter, Thetis

Municipal Trustees: Sue Ellen Fast, Bowen  
Alison Morse, Bowen

Staff: Linda Adams, Chief Administrative Officer  
Lisa Gordon, Director, Trust Area Services  
David Marlor, Director, Local Planning Services  
Cindy Shelest, Director, Administrative Services  
Carmen Thiel, Corporate Secretary (Recorder)

**TUESDAY, March 10, 2015**

**Call to Order**

The meeting was called to order at 1:12 pm. Chair Luckham acknowledged that the meeting was being held in traditional territory of the Coast Salish First Nations.

Twenty six Trustees were in attendance.

Trustees Mamoser and Nicholas welcomed Islands Trust Council to Gabriola Island and invited any questions about the island.

**Notice of New Items**

The Chair noted the following late items:

- a Request for Decision re: Declaring the Right to a Healthy Environment;
- additional public feedback about the budget received after February 27, 2015; and
- a late delegation request from Melissa Harrison of Bowen Island re: 'Giant Docks'

**2015/16 BUDGET OVERVIEW**

Director of Administrative Services Cindy Shelest provided an overview of the Financial Planning Committee's proposed 2015/16 recommended budget. She reviewed revenue, proposed expenses, salaries and staffing and indicated that there is a preliminary proposal for a 0% property tax increase. It was pointed out that public feedback received on the proposed budget was part of the agenda package.

Highlights in the proposed budget included project requests, a special property tax requisition request from the Salt Spring Island Local Trust Committee, proposed staffing changes, funds for First Nations relationship building, a 1% salary increase for unionized staff, and an increase to Trustee remuneration as per policy and current Consumer Price Index (CPI) projections.

There was discussion on the proposed budget.

**TC-2015-001**

**It was MOVED by Trustee Masselink and SECONDED by Trustee Busheikin,** that Trust Council direct staff to amend the 2015/16 budget by including an amount of approximately \$77,000 for a senior full-time aboriginal advisor position as requested in the Request for Decision as reviewed by Trust Council at its December 2014 meeting and remove the proposed contract amount of \$50,000.

Trustees speaking in support of the motion noted:

- the value of engaging constituents and First Nations;
- such a position would move the Islands Trust ahead and save money;
- planners and Trustees don't all have the necessary expertise regarding First Nations relations;
- the need for this position was identified years ago in a report provided to Trust Council in 2012 and earlier business cases;
- Trustees have had the opportunity to engage and meet with First Nations in the past and that would be more of the status quo;
- this is important enough that the Islands Trust should look at other ways to find savings;
- during the previous term, First Nations relations were not improved, even though the item was on the strategic plan, with the responsibility placed with trustees;

- Trustees may not have the time to take on relationship-building and don't all have the expertise;
- numerous islanders have provided input to the budget supporting the position.

Trustees speaking against the motion raised the following points:

- we don't have the capacity to do this; with the increase in our budget over the last decade, it's time for fiscal responsibility and to take measured steps before we take a significant step;
- concerned about professionalizing this and allocating this kind of money; prefer to build one on one relations as it's a personal thing; would support budget to buy coffee and lunches and discuss issues with our First Nations neighbours;
- we're starting a four year term and should look at what we're doing and repair relations with the public; we haven't done our strategic plan yet; take a closer look and let Local Trustees get into dialogue with constituents before we put a plan in place;
- with interim agreements, some new court decisions and treaty negotiations it would be premature to put money in place; we should see where the First Nations are going first and see how they want to engage with us;
- regarding Grace Islet what was needed from the Trust was at a political level and not at the administrative level; in the next few years the Trust might be facing changes from outside that we have no control over, eg. Salt Spring Island incorporation; this is not the time to do this;
- the increase in staff costs is unsustainable;
- we have to balance imperatives and if we are going to add an activity we should see where we can cut;
- don't believe a staff position will accomplish what we want.

The question on the motion was then called,

**DEFEATED**

**Trustees Rogers, Nicholas, Masselink, Mamoser, Busheikin and Luckham In Favour**

Director of Administrative Services Cindy Shelest confirmed that any amendments to the budget would require changes to Trust Council's Financial Plan Bylaw and would involve changes to the amount requisitioned from Bowen Island Municipality. She noted that this session was intended as an opportunity for questions and comments from Trustees in advance of the debate on the financial bylaws on Wednesday.

**TC-2015-002**

**It was MOVED by Trustee Brent and SECONDED by Trustee McConchie,**  
not to recommend the increase in the southern planning staff from a .6 to a 1 FTE.

The motion was debated. Due to the late hour, staff suggested that Trust Council may wish to allot half an hour on Wednesday morning for further budget discussion, prior to the afternoon budget debate and consideration of approval of the financial bylaw.

**TC-2015-003**

**It was MOVED by Trustee Busheikin and SECONDED by Trustee Scholefield,**  
that the consideration of the motion be tabled to Wednesday morning at 8:30 am.

**CARRIED**

**Trustees Law, Mamoser and Hunter Opposed**

The meeting recessed at 2:40 pm and reconvened at 3:00 pm. Trustee absent: Derek Masselink, North Pender Island

## Approval of Agenda

### **TC-2015-003**

**It was MOVED by Trustee Busheikin and SECONDED by Trustee Fast,** that Islands Trust Council add the following items to the agenda:

- 'Request for Decision re: Declaring the Right to a Healthy Environment' as a New Business item;
- additional public feedback about the budget received after February 27, 2015 - under Session 2 (Proposed 2015/16 Budget Review); and
- Delegation request from Melissa Harrison re: Giant Docks – under Session 5 (Delegations and Town Hall).

**CARRIED**

**By general consent** the agenda was approved, as amended.

## CLOSED SESSION

### **TC-2015-004**

**It was MOVED by Trustee Morrison and SECONDED by Trustee Grams,** that the meeting be closed to the public in accordance with the *Community Charter*, Part 4, Division 3, s. 90(1)(c) and (2)(b) to consider matters related to employee relations and information received and held in confidence relating to negotiations between the Islands Trust Council and the provincial government or between the provincial government and a third party and that the following be invited to attend the meeting: Provincial representatives Gary Paget and Marijke Edmundson, consultants Dan Huang and James Klukas, and Islands Trust staff Linda Adams, Lisa Gordon, David Marlor, Cindy Shelest and Carmen Thiel.

**CARRIED**

The meeting closed to the public at 3:05 pm and recessed at 5:00 pm.

## WEDNESDAY, MARCH 11, 2015

The meeting reconvened at 8:35 am. Twenty six Trustees were in attendance.

### 2015/16 Budget Session (cont'd.)

#### **TC-2015-005**

**It was MOVED by Trustee Busheikin and SECONDED by Trustee Nicholas,** that the following motion be lifted from the table:

Not to recommend the increase in the southern planning staff from a .6 to a 1 FTE

**CARRIED**

Debate ensued on the motion. Director of Administrative Services Cindy Shelest noted an option for Trust Council would be to ask the Local Planning Committee and Financial Planning Committee to review service needs, including a review of planning staff levels, over the next several months and make a recommendation to Trust Council after such review. Director of Local Planning Services David Marlor outlined the history of the planning staff position, noting that it is currently working as 1 Full Time Equivalent (FTE) position.

The question on the motion was then called,

**DEFEATED**

**TC-2015-006**

**It was MOVED by Trustee Fast and SECONDED by Trustee Grove,** that the Southern Team Planner 1 position currently funded at a 1.0 FTE on a yearly basis be continued on .6 permanent and .4 temporary basis for one year.

During debate it was noted that it takes a lot of time for a new planner to get up to speed.

The question on the motion was then called,

**CARRIED**

**TC-2015-007**

**It was MOVED by Trustee Dodds and SECONDED by Trustee Crumblehulme,** that the we reduce the monies allotted for FN relationship building to \$25,000 for 2015/16.

Following debate, the question on the motion was then called,

**DEFEATED**

**TC-2015-008**

**It was MOVED by Trustee Dodds and SECONDED by Trustee Rogers,** to request staff to prepare a brief summary of the budget changes from 2001 to 2014.

**CARRIED**

**DECISION AND INFORMATION ITEMS**

**1. GENERAL**

**1.1 Resolutions-Without-Meeting**

There were no Resolutions-Without-Meeting since the last Trust Council meeting.

**1.2 December 2014 Trust Council Meeting Draft Minutes – *Adoption by General Consent***

**By general consent** the December 2014 Trust Council Meeting Minutes were adopted.

**a. Trust Council Follow-Up Action List**

Provided for information.

**2. LOCAL PLANNING**

**2.1 Director of Local Planning Services Report - Briefing**

Provided for information.

Trustee Stamford asked for background on the Marine Managers Workshop on San Juan Island on March 27 and 28. Director of Local Planning Services David Marlor explained that it is part of our cross border agreement with San Juan County and that he will meet with their planning director as well. He noted that in addition to himself, Chair Luckham and Clare Frater, Policy Advisor will be attending the workshop.

## 2.2 Local Planning Committee Work Program Report – Decision

Trustee Brent summarized the top work program priorities as of March 2015: 1) Emerging Issues Review; 2) Green Shores for Homes (Strategic Plan 2.1); and 3) Renewable Energy Technologies in the Trust Area (Strategic Plan 1.7.4).

### TC-2015-009

**It was MOVED by Trustee Brent and SECONDED by Trustee Petersen,** that the Islands Trust Council approve the top priorities of the Local Planning Committee Work Program Report.

**CARRIED**

## 2.3 Bylaw Enforcement Report – Briefing

Bylaw Enforcement Manager, Miles Drew, presented a briefing for information and noted that staff have not yet been able to move the total number of files downward. He indicated that the biggest unresolved issue, relevant to several islands, is how to deal with unlawful housing. It was also stated that bylaw officers want to get the bylaw violation notification procedures completed.

## 2.4 Amendments to Local Planning Committee Terms of Reference (Council Policy 2.3.ii) – Decision

It was pointed out that the amendments propose to collapse a few of the categories in the Terms of Reference.

### TC-2015-010

**It was MOVED by Trustee Brent and SECONDED by Trustee Pottle,** that the Islands Trust Council amend Trust Council Policy 2.3.ii as proposed in Appendix 1.

**CARRIED**

## 2.5 Green Shores for Homes – Information for Local Trust Committees and Bowen Island Municipality - Decision

### TC-2015-011

**It was MOVED by Trustee Brent and SECONDED by Trustee Middleton,** that the Islands Trust Council request staff to forward the briefing titled “Green Shores for Homes Scenarios Workshop” and the two attachments “Workshop Summary Report” and “Site Profiles and Potential Solutions” to local trust committees and Bowen Island Municipality for information.

**CARRIED**

## DELEGATIONS AND TOWN HALL

### 1. Peter Lamb and Jean Gelwicks re: Blue Dot Movement

Peter Lamb and Jean Gelwicks, representing islanders on all islands in the Trust Area, spoke in support of a growing grassroots movement, the *Blue Dot Movement*, with a goal of establishing a basic right for all Canadians to a healthy environment (clean air and water and healthy food), and to have this enshrined in the Canadian Constitution. They provided background on the *Blue Dot Movement* and asked that Trust Council join with other local governments and support the declaration contained in the proposed recommendation on this topic which is on the Trust Council agenda. A compact disc was left with each trustee.

Trustee Mamoser left the meeting at 9:30 am.

Trustee Law noted that the declaration is essentially the same for each local government and expressed appreciation for the presentation which represents the views of a lot of people in the Islands Trust Area.

## **2. David Steen, Gulf Islands Alliance re Public Trust Doctrine**

David Steen, on behalf of the Gulf Islands Alliance, asked that the Public Trust Doctrine, described in his presentation, be enshrined in the Islands Trust Policy Statement to provide the framework and motivation to apply the best solutions to climate change. He explained that the Gulf Islands Alliance shares the Blue Dot goal of acknowledging people's right to a healthy environment.

## **3 Melissa Harrison, Stop the Docks**

Melissa Harrison spoke about the increasing numbers of large docks being approved by the Province in the face of public and neighbourhood opposition. She reviewed her concerns with the dock application process, including: the short timelines imposed for the application process (140 day turnaround); the seeming default of approving such projects which encroach on the local jurisdiction's right to determine land uses; undermining environmental protection; and the public consultation failure. She noted that the Islands Trust Policy Statement does not make specific reference to the aesthetic and recreational enjoyment of beaches.

Trustee Mamoser entered the meeting at 10:05 am.

Ms. Harrison recommended several courses of action to Trust Council including:

- Trustees being informed about the risks posed by the growing trend for giant docks;
- consider updating local bylaws and the Policy Statement; and
- informing the Province of concerns about the application policies and process.

During discussion following the presentation it was suggested that the rezoning process be contemplated for the construction of any new docks.

## **TOWN HALL**

Chris Bowers, Gabriola Island, from the Bridge-Free Salish Sea Collective, stated that she was here to ask for support from Trust Council and that she has petitions for islanders to sign. The petitions will be put together with a letter to the Provincial Government asking it to stand by the Islands Trust Policy Statement with regard to bridges. Bumper stickers and buttons in support of a Bridge-Free Salish Sea were distributed.

Abraham Vandenberg, Gabriola Island, spoke about the need for clean air and the air quality issues on Gabriola Island as a result of smoke coming from wood stoves and open burning. He noted the negative impact he has experienced from poor air quality and stated that this is a problem all over the islands. He suggested taking measures now to change attitudes on this subject and asked the Islands Trust to do something about creating clean air in the Islands Trust Area through regulation of wood stoves and open burning.

John Tylee, Salt Spring Island, stated that he would like the Islands Trust Area to be a showcase of economic sustainability and would like the Islands Trust to work more closely and collaborate with economic development people. He acknowledged the work of Trustees Grove and Grams on economic development. He urged Trust Council to make economic development the number one priority in its strategic plan and to develop a long term economic vision. He encouraged Trust Council to engage with BC Ferries, before 2020, to put more focus on passenger-only ferries and suggested that an effective method of advocacy is to have a clear vision on both sides based on a shared vision agreed on by Islands Trust and Regional Districts.

## **NEW BUSINESS ITEMS**

**By general consent** it was agreed to add the following items under New Business:

- Public Trust Doctrine as Item 8.2; and
- Public (Private) Docks as Item 8.3.

The meeting recessed at 10:30 am and reconvened at 11:00 am.

## **WORKING WITH FIRST NATIONS SESSION**

Chair Luckham welcomed Chief John Wesley, a long-time member of the Snuneymuxw First Nation (SFN) Council. Chair Luckham stated that he was grateful for meeting on Coast Salish First Nations territory and that in his time as Trustee, this is the first time that a Chief has come to attend a Trust Council meeting in the Salish Sea. He remarked that he would like to build better relations with First Nations.

Chief Wesley welcomed Trust Council to Snuneymuxw territory on behalf of elders and Council. He stated that SFN is working with the City of Nanaimo, the Nanaimo Regional District and the Port Authority in building those relationships to a partnership. He acknowledged that SFN is making headway on a lot of things due to the work of their Council and staff. He looked forward to SFN Chief or a Councillor attending future Trust Council meetings and thanked Chair Luckham for inviting him to the meeting.

Chief Administrative Officer Linda Adams gave a presentation providing Trustees with an introduction to First Nations in the Islands Trust Area. This included: current information about First Nations' interests in the Islands Trust Area; an update about the legal framework for First Nations matters; and information about current practices and new requirements for engaging with First Nations before provincial approvals are sought.

Following the presentation there was a discussion period. Chief Wesley stated that working together is what he's about and the more Islands Trust talks to First Nations the more we learn. He referenced 17 bands that are under the Douglas Treaty and indicated that they are coming together. He indicated that he likes the road the Islands Trust is going down and if that continues he thinks the SFN and Islands Trust will work well together.

During discussion the following points were raised:

- The consultation guidelines place responsibility on Islands Trust and First Nations but First Nations may not have the capacity to respond. Staff noted that some First Nations have talked to staff about being paid for reviewing and responding to Islands Trust re bylaws, applications, etc. but there is nothing firm at this time.
- Concerned about the "us and them" relations as opposed to "one to one" relations with our neighbours. When a Trustee goes out in the community he or she has no authority to speak on behalf of others. Would like to try to anticipate how we can engage without being highly politicized.
- Formal opportunities to build relations will be better if there is opportunity for the informal ones.

The meeting recessed at Noon and reconvened at 12:55 pm.

Some Trustees requested that Trust Council deal with the new business items after the community presentations to provide some closure to the delegates who have stayed at the meeting.

## COMMUNITY PRESENTATION

Trustee Nicholas introduced Susan Yates and Fay Weller, Gabriola Island, to talk about GERTIE.

### **Gabriola's Environmentally Responsible Trans-Island Express (GERTIE)**

The presenters showed a video on GERTIE which has been running for more than half of its three year pilot and noted that in February 2015 GERTIE celebrated its 20,000<sup>th</sup> passenger. Other features about the GERTIE bus system were highlighted as follows:

- modelled after the Salt Spring Island transit service;
- support received from business service organizations, the Regional Director and Islands Trust;
- high degree of public input in running of GERTIE;
- started with \$30,000 from the Regional District of Nanaimo to purchase buses;
- all drivers are volunteers plus one paid coordinator;
- the fleet runs on waste vegetable oil from local restaurants and diesel;
- builds community and is a testament to social and increased economic activity in the community and reduces greenhouse gas (GHG) emissions, e.g. in first year reduced GHG by 16 tonnes.

Following a question and answer period the presenters noted that there is a lot of information available to other islands on the GERTIE website.

Trustee Masselink left the meeting.

### **The Gabriola Commons**

Presenters Deborah Ferens and Judith Roux provided background and slides on The Commons, explaining that it consists of 26 acres of Agricultural Land Reserve land with the overall intended purpose of helping their community flourish, e.g. development of allotment gardens, a large orchard, and venue for Spring and Fall fairs and an emerging mid-week market with support from local food growers. The site also contains a pond, forest, and marsh land inhabited by beavers and herons. There is a large farm house which is being used for community purposes including running the food bank, rooms used by community groups, storage of GERTIE buses, and offices for the Gabriola Lands and Trails Trust. Renovations of the building have all been done by volunteers over a series of months.

Deborah Ferens described the purpose of community commons, i.e. multi purpose use of land and common resources held in trust as a shared asset in a community, inherited from past generations and restored through current and future generations. It is a way of protecting and stewarding land and may be the first community commons in Canada. She explained the zoning process for The Commons and noted that it will require layers of protection into the future.

**2015/16 BUDGET SESSION –** brought forward from the Decision and Information Items agenda:

#### **4.6 Revenue Anticipation Borrowing Bylaw (Annual Item)**

##### **TC-2015-012**

**It was MOVED by Trustee Grove and SECONDED by Trustee Morrison,** that Islands Trust Council Bylaw 158, cited as "Revenue Anticipation Borrowing Bylaw 2015/16" be read a first time.

**CARRIED**

##### **TC-2015-013**

**It was MOVED by Trustee Grove and SECONDED by Trustee Morrison,** that Islands Trust Council Bylaw 158, cited as "Revenue Anticipation Borrowing Bylaw 2015/16" be read a second time.

**CARRIED**

**TC-2015-014**

**It was MOVED by Trustee Grove and SECONDED by Trustee Allen,** that Islands Trust Council Bylaw 158, cited as “Revenue Anticipation Borrowing Bylaw 2015/16” be read a third time.

**CARRIED**

**TC-2015-015**

**It was MOVED by Trustee Grove and SECONDED by Trustee Morse,** that Islands Trust Council Bylaw 158, cited as “Revenue Anticipation Borrowing Bylaw, 2015/16” be forwarded to the Minister of Community, Sport and Cultural Development for approval consideration.

**CARRIED**

**4.7 2015/2016 Financial Plan Bylaw No. 159 – Decision**

**TC-2015-016**

**It was MOVED by Trustee Grove and SECONDED by Trustee Middleton,** that Islands Trust Council Bylaw 159, cited as “Financial Plan Bylaw, 2015/2016” be read a first time.

**CARRIED**

**Trustee Scholefield Opposed**

**TC-2015-017**

**It was MOVED by Trustee Grove and SECONDED by Trustee Harris,** that Islands Trust Council Bylaw 159, cited as “Financial Plan Bylaw, 2015/2016” be read a second time.

**CARRIED**

**Trustee Scholefield Opposed**

**TC-2015-018**

**It was MOVED by Trustee Grove and SECONDED by Trustee Morse,** that Islands Trust Council Bylaw 159, cited as “Financial Plan Bylaw, 2015/2016” be read a third time.

**CARRIED**

**Trustee Scholefield Opposed**

**TC-2015-019**

**It was MOVED by Trustee Grove and SECONDED by Trustee Morse,** that Islands Trust Council Bylaw 159, cited as “Financial Plan Bylaw, 2015/16” be forwarded to the Minister of Community, Sport and Cultural Development for approval consideration.

**CARRIED**

**Trustee Scholefield Opposed**

8. **NEW BUSINESS** - brought forward:

8.1 **Declaring the Right to a Healthy Environment – Decision (Trustee Law)**

**TC-2015-020**

It was **MOVED** by Trustee Law and **SECONDED** by Trustee Crumblehulme,

- 1) that the Islands Trust Council:
  - a) declares that all residents in the Trust Area have a right to live in a healthy environment, and
  - b) supports this declaration through the Islands Trust Policy Statement which guides decisions of the Islands Trust and which includes principles and policies with respect to:
    - upholding the principle of sustainability;
    - planning proactively to protect ecosystems;
    - protecting natural processes, habitats and species;
    - preventing the pollution of air, land and water;
    - establishing a network of protected areas;
    - encouraging sustainable farming;
    - protecting productive soils;
    - protecting the sustainability and quality of water resources;
    - addressing the acceptable disposal of waste;
    - supporting safe alternatives for sewage effluent;
    - encouraging renewable sources of energy;
    - ensuring growth, land use and economic activities are compatible with conservation;
    - considering non-monetary costs in decision-making;
    - enabling public participation in decision-making.

**CARRIED**

**TC-2015-021**

It was **MOVED** by Trustee Law and **SECONDED** by Trustee Morrison,

- 2) that the Islands Trust Council request the Executive Committee to vote at the Association of Vancouver Island and Coastal Communities and Union of British Columbia conventions in support of resolutions that advance the Right to a Healthy Environment, including through actions by the Government of British Columbia.

**CARRIED**

Trustee Masselink entered the meeting at 1:56 pm.

**TC-2015-022**

It was **MOVED** by Trustee Law and **SECONDED** by Trustee Stamford,

- 3) that the Islands Trust Council request Executive Committee to include in its briefing to council committees, local trust committees and Trust Fund Board a request to consider the advancement of Policy Statement policies that support a healthy environment when developing recommendations for objectives, goals and activities in the 2015-2018 Strategic Plan.

There was discussion about whether this would result in the creation of a new work program for staff to review within staff reports. It was suggested that if it is not included in the strategic plan, then it would go in a different direction and that we should know what the strategic plan is first.

The question on the motion was then called,

**CARRIED**

**TC-2015-023**

**It was MOVED by Trustee Law and SECONDED by Trustee Rogers,**

- 4) that the Islands Trust Council request the Local Planning Committee and the Trust Programs Committee to review suggested actions proposed in the presentation on the Right to a Healthy Environment provided by delegates at the March 2015 Trust Council meeting and to provide any resulting recommendations to the Islands Trust Council.

During debate the following points were raised:

- Would prefer to establish our work program and slow down a little with respect to these types of things;
- There is no timeline on this;
- Committees could choose when they look at it.

The question on the motion was then called,

**CARRIED**  
**Trustees Scholefield, McConchie, Crumblehulme, Barber, Fast and Brent Opposed**

**8.2 Public Trust Doctrine**

**TC-2015-024**

**It was MOVED by Trustee Law and SECONDED by Trustee Pottle,**

that the Islands Trust Council request the Trust Programs Committee to include the topic of "The Public Trust Doctrine" (as described in a presentation provided by the Gulf Island Alliance at the March 2015 Trust Council Meeting) in the Policy Statement Topic Review Inventory.

**CARRIED**

**8.3 Private Docks**

**TC-2015-025**

**It was MOVED by Trustee Fast and SECONDED by Trustee Busheikin,**

that the recommendations of Stop the Docks as presented by Melissa Harrison be referred to Trust Programs Committee for consideration.

**CARRIED**  
**Trustee McConchie Opposed**

**DECISION AND INFORMATION ITEMS - continued**

**3. EXECUTIVE**

**3.1 Chief Administrative Officer's Report**

Provided for information.

**By general consent** the report was accepted for information, as presented.

**3.2 Executive Committee Work Program Report – Decision**

The top priorities in the work program were reported as: 1) Facilitate Trust Council Strategic Planning process; and Provincial Assessment of Impact on Islands Trust (re potential Salt Spring Island incorporation; 2) BC Ferries Advocacy; and Crown land agreements review; and 3) Review process for development of Regional District/Local Trust Committee protocol agreements.

**TC-2015-026**

**It was MOVED by Trustee Busheikin and SECONDED by Trustee Morrison,** that the Islands Trust Council approve the top priorities of the Executive Committee Work Program Report.

**CARRIED**

**3.3 Trust Council Advisory Committees Membership 2014-2018 - Decision**

**TC-2015-027**

**It was MOVED by Trustee Busheikin and SECONDED by Trustee Pottle,** that the Islands Trust Council ratify the Chair's appointments to Trust Council advisory committees, as indicated on the document entitled 'Islands Trust Council Advisory Committees Membership - 2014-2018', dated February 23, 2015.

**CARRIED**

**3.4 Trust Council Strategic Planning Process – Briefing**

Received for information.

**3.5 Continuous Learning Plan**

In addition to the report provided for information, Trustees made the following suggestions to forward to Executive Committee:

- consider setting up social media platform such as a Facebook page for Trustees to keep in touch on an informal level with fellow Trustees;
- populate email inboxes with helpful topics and no reply-alls to every email;
- in reference to social media and emails, it was cautioned that we need to be careful with messages going to a quorum of council;
- National Marine Conservation Areas – Would like briefing on consequences of what losing jurisdiction for zoning of foreshores could mean;
- session on the Policy Statement and review work done two terms ago looking at possible review of statement – also interested in option to chat in a separate place;
- Introduction to marine jurisdiction issues, which would be good when Trust Council meets on Bowen Island;
- making difficult decisions and to better convene meetings so we're not adding to problems – in support of community of practice but not via Facebook or by email;
- effective communication – training on how to write an article for community newspapers.

The meeting recessed at 2:30 pm and reconvened at 3:00 pm.

**4. ORGANIZATIONAL/FINANCE**

**4.1 Director of Administrative Services Report**

Provided for information.

**4.2 Financial Planning Committee Work Program Report – Decision**

The top three work program priorities for the Financial Planning Committee as of February 2015 were: 1) Finalize 2014/15 Budget; and 2) Conduct 2013/14 Year End Audit; and 3) Complete the 2014/15 Forecast.

**TC-2015-028**

**It was MOVED by Trustee Brent and SECONDED by Trustee Grove,** that the Islands Trust Council approve the top priorities of the Financial Planning Committee Work Program Report.

**CARRIED**

**4.3 December 31, 2014 Quarterly Financial Statement - Decision**

**TC-2015-029**

**It was MOVED by Trustee Grove and SECONDED by Trustee Brent,** that the Islands Trust Council approve the December 31, 2014 Quarterly Financial Report as presented.

**CARRIED**

**4.4 Financial Forecast for March 31, 2015 Year End - Briefing**

Provided for information. It was noted that expenditures are estimated at \$7.124 million dollars based on the forecast results and that the transfer from General Revenue Fund Surplus is estimated at \$83,870 instead of \$268,620 which was originally budgeted.

**4.5 Trustee Remuneration Bylaw No. 160 - Decision**

**TC-2015-030**

**It was MOVED by Trustee Grove and SECONDED by Trustee Busheikin,** that Islands Trust Council Bylaw 160, cited as "Islands Trust Council Trustee Remuneration Bylaw, 2013-14, Amendment Bylaw No. 1, 2015" be read a first time.

During debate, the following points were raised:

- would like potential for a vigorous public debate on trustee remuneration;
- could look at assumptions and principles in the future; the remuneration policy is public and that is what is being applied;
- the intent when developing the remuneration policy was to do exactly what we are doing now by applying a well-defined methodology policy every year. Its measurable terms are no different than staff and union contract policy;
- purpose for this is to remove the need for a bylaw every year;
- the Budget process, including this item, appears on public record.

Staff confirmed that in a year where there is no census or changes to folio numbers, only changes in the Consumer Price Index would be used to adjust trustee remuneration.

The question on the motion was then called,

**CARRIED**

**Trustee McConchie Opposed**

**TC-2015-031**

**It was MOVED by Trustee Grove and SECONDED by Trustee Morrison,** that Islands Trust Council Bylaw 160, cited as "Islands Trust Council Trustee Remuneration Bylaw, 2013-14, Amendment Bylaw No. 1, 2015" be read a second time.

**CARRIED**

**Trustee McConchie Opposed**

**TC-2015-032**

**It was MOVED by Trustee Grove and SECONDED by Trustee Busheikin,** that Islands Trust Council Bylaw 160, cited as "Islands Trust Council Trustee Remuneration Bylaw, 2013-14, Amendment Bylaw No. 1, 2015" be read a third time.

**CARRIED**  
**Trustee McConchie Opposed**

**TC-2015-033**

**It was MOVED by Trustee Grove and SECONDED by Trustee Busheikin,** that Trust Council Policy 7.2.i – Trustee Remuneration be amended as indicated on the attached draft dated March 11, 2015.

**CARRIED**  
**Trustee McConchie Opposed**

Agenda items 4.6 and 4.7 were considered earlier in the meeting.

**5. TRUST AREA SERVICES**

**5.1 Director of Trust Area Services Report**

Provided for information.

**5.2 Trust Programs Committee Work Program Report**

The top work program priorities were 1) Community Stewardship Awards; 2) BC Ferries Advocacy Program; and 3) Amend Crown Land Cooperation Agreements.

**TC-2015-034**

**It was MOVED by Trustee Masselink and SECONDED by Trustee Scholefield,** that the Islands Trust Council approve the top priorities of the Trust Programs Committee Work Program Report.

**CARRIED**

**5.3 Trust Fund Board Report**

Trustee Law, Chair of the Trust Fund Board, highlighted the Board's accomplishments in the areas of Strategic Planning/Administration, Covenant and Property Acquisitions, Property and Covenant Management, Communications and Fundraising and Conservancy support. It was pointed out under the Planned Covenant Property Acquisitions – that reference to Burchell Hill should read Lower Burchill Hill.

**5.4 Trust Fund Board – Briefing on Regional Conservation Plan Extension**

Trust Area Services Director Lisa Gordon spoke to the briefing document.

**5.5 Trust Fund Board – Eelgrass Mapping Briefing**

It was pointed out that the briefing document has dates of when eelgrass mapping presentations were done in each area and Local Trust Committees can consider whether they need a refresher. It was noted that marine conservation groups are using this work.

**5.6 Legislative Monitoring - Briefing**

Background was provided by staff on why this monitoring is done, noting that it does not track private members bills. It was suggested that the new consultation guidelines re: First Nations needs to be added to the list.

Trustee Crumblehulme noted that the *Invasive Species Act* has been mostly about plants in the past and asked if it might affect animals. Local Planning Services Director David Marlor agreed to research this point and respond to Trustee Crumblehulme.

## 5.7 Community Stewardship Awards - Briefing

The process for community stewardship awards was reviewed and posters were distributed for trustees to place in their communities.

## 5.8 UBCM-AVICC Membership and Resolutions Policy Amendments – Decision

### TC-2015-035

**It was MOVED by Trustee Grams and SECONDED by Trustee Morrison,**  
That the Islands Trust Council adopt amendments to Policy 6.12.ii UBCM –AVICC  
Membership and Resolutions dated March 11, 2015.

**CARRIED**

## 6. CORRESPONDENCE - none

## 7. SUMMARY/UPDATES

### 7.1 Trustee Updates

#### 7.1.1 BC Ferries (A. Morse)

Trustee Morse reported on the BC Ferries Commissioner's report on price caps and other anticipated reports; a session at AVICC on ferry issues; government grant money that may be accessible to BC Ferries; meetings with the BC Ferries Commissioner and the Minister of Transportation and Infrastructure; the cable ferry between Denman Island and Buckley Bay and the Gabriola Bridge study.

#### 7.1.2 First Nations

Topics reviewed included:

- Squamish Nation is going to run their own parallel environmental assessment of the Woodfibre proposal in Howe Sound;
- Islands Trust representatives were invited to attend a reconciliation process regarding Grace Islet and the Executive Committee contributed \$5,000 to the process. The Chair has written to the Ministry of Forest Lands and Natural Resource Operations to express support for remediation and protection of Grace Islet and has offered the services of our grants manager to investigate any monies to further reconciliation and remediation of the land. The Executive Committee has also advised the Ministry that if there was an application from the new owner to rezone the island, the Islands Trust has a program for sponsorship of the rezoning fees. Executive Committee is planning a Trust Council Session on Salt Spring Island to provide background about Grace Islet, archaeological sites and their protection and has asked staff to identify ways to participate in support of protection of the Islet including how the Trust Fund Board might be able to support protection through a covenant.
- A project has been started in five island libraries to carry a book entitled "The Inconvenient Indian" by Thomas King.

#### 7.1.3 Gulf Islands National Park Reserve Advisory Committee (D. Masselink)

Trustee Masselink reported that the group hasn't met for about 1.5 years. He reviewed highlights of his conversation with a park superintendent who was involved with Haida Gwaii and the focus on working together to bring more attention to the issues and challenges with such protected areas and working with Parks Canada.

#### **7.1.4 Salt Spring Island Water Protection Authority (G. Grams)**

Trustee Grams referred to the comprehensive staff report which outlines progress made by the Authority. He indicated that by the end of summer they will have a management plan in place to safeguard source water quality/quantity and will soon be looking at other water sources on Salt Spring Island.

#### **7.1.4 Howe Sound Community Forum**

Trustee Stamford indicated that the next forum will be held on May 1, 2015 and that Chair Luckham and Trust Area Services Director Lisa Gordon will be attending. There are ongoing meetings on the proposed Liquid Natural Gas (LNG) plant in Squamish and increased tanker traffic. It was noted that on March 21, 2015 Woodfibre LNG will be holding a meeting regarding this issue on Gambier Island which will include a representative from the Environmental Assessment Office.

### **7.2 Priorities Chart – General Consent**

Provided for information.

**By general consent** the priorities chart was approved.

### **7.3 Proposed June 2015 Trust Council Agenda Program – Information**

The draft agenda program for the next meeting of the Islands Trust Council, scheduled for June 23-25, 2015 on Galiano Island was provided for information. It was requested that if there is going to be a session on Tuesday morning, it would be best to know well in advance. There was also a request for a tour of the island.

### **7.4 Disposition of Delegations and Town Hall Requests – General Consent**

**By general consent**, the Islands Trust Council requested the Chair to write to the delegation participants and to thank them for their submissions.

## **INTRODUCTION TO STRATEGIC PLANNING SESSION**

Chief Administrative Officer (CAO) Linda Adams provided an introduction to strategic planning and the process approved by the Executive Committee for development of the Islands Trust Strategic Plan. A question period ensued about the process and Trustees raised the following points:

- need to identify values, such as addressing climate change and socio economic needs;
- consider taking a “time to change” approach. The first step is to develop a vision of hope;
- Trustee Grove read a statement proposing a review of the Islands Trust Policy Statement and the Chair asked that he circulate it to Trustees after the meeting;
- could have a goal of reducing our ecological footprint;
- would have appreciated time for more discussion and visioning;
- not sure how we do strategic plan if we don’t have a vision about where we’d like to head; we should be clear about where were going 20 or 40 years from now; people are concerned about costs;
- under the impression that not a lot of the budget gets spent in the Trust Area in a direct way; draw from our constituents to maximize the return to the area where the dollars are taken;
- we need a vision but it raises what is often left unsaid: Do we have a strong Islands Trust with a vision for the region or does each island have its own vision?
- each island has its own vision; trying to come up with something that covers the whole area may bring a lack of buy-in; look at Policy Statement before we start and do a strengths, weaknesses, opportunities and threats (SWOT) analysis. Executive Committee could then

work with staff to see what we can look at in June to build on and enhance what we have already got;

The meeting recessed briefly at 5:00 pm. and reconvened at 5:10 pm.

Discussion continued, with the following points:

- our OCPs are our vision; look there and see what we have in common; we can achieve efficiencies that we all have in common;
- would be interested in seeing a vision statement for all the islands
- support development of a vision statement which we can all believe in; and a plan that would carry us into the budget making exercise;
- rejig June agenda to allow more time for strategic planning.

Trustees participated in an exercise to identify preliminary objectives for the 2014-18 term, based on initial trustee input and on any priorities that local trust committees had identified to date. CAO Linda Adams then reviewed next steps.

The meeting recessed at 5:40 pm.

#### **THURSDAY, MARCH 12, 2015**

The meeting reconvened at 8:35 am. Twenty six Trustees were in attendance.

##### **TC-2015-036**

**It was MOVED by Trustee Busheikin and SECONDED by Trustee Morrison,** that the meeting be closed to the public in accordance with the *Community Charter*, Part 4, Division 3, sections 90(1)(c),(g) and (i) in order to consider matters related to:

- labour relations or other employee relations
- litigation affecting the Islands Trust, and
- receipt of advice that is subject to solicitor-client privilege;

and that CAO Linda Adams be invited to attend the entire meeting, and that other Islands Trust staff and Islands Trust legal counsel, Bill Buholzer, be invited to attend Parts 2 through 4 of the meeting.

**CARRIED**

The meeting closed to the public at 8:35 am and reopened to the public at 11:44 am.

#### **9. ADJOURNMENT**

**By general consent** the meeting adjourned at 11:45 a.m.

**Next meeting:** June 23-25, Galiano Island, BC.

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Peter Luckham, Chair, Islands Trust Council

CERTIFIED CORRECT

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Carmen Thiel, Recorder and Corporate Secretary